# BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the First Amended Accusation Against:

Susan Jane Perry Hall, M.D.

Physician's and Surgeon's Certificate No. A 76766

Respondent.

Case No.: 800-2018-048044

# **DECISION**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on December 30, 2022.

IT IS SO ORDERED: December 1, 2022.

**MEDICAL BOARD OF CALIFORNIA** 

Laurie Rose Lubiano, J.D., Chair

Panel A

1 2 3 4 5 6 7	ROB BONTA Attorney General of California JUDITH T. ALVARADO Supervising Deputy Attorney General REBECCA L. SMITH Deputy Attorney General State Bar No. 179733 300 South Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 269-6475 Facsimile: (916) 731-2117 Attorneys for Complainant		
8 9 10	BEFORE THE  MEDICAL BOARD OF CALIFORNIA  DEPARTMENT OF CONSUMER AFFAIRS  STATE OF CALIFORNIA		
12 13 14 15 16 17 18 19	In the Matter of the First Amended Accusation Against:  SUSAN JANE PERRY HALL, M.D. 432A West J Street Tehachapi, CA 93561  Physician's and Surgeon's Certificate No. A 76766,  Respondent.  IT IS HEREBY STIPULATED AND AGR	Case No. 800-2018-048044  OAH No. 2021030576  STIPULATED SETTLEMENT AND DISCIPLINARY ORDER  EED by and between the parties to the above-	
20	entitled proceedings that the following matters are true:		
21	<u>PARTIES</u>		
22	1. William Prasifka (Complainant) is the Executive Director of the Medical Board of		
23	California (Board). He brought this action solely in his official capacity and is represented in thi		
24	matter by Rob Bonta, Attorney General of the State of California, by Rebecca L. Smith, Deputy		
25.	Attorney General.		
26	2. Susan Jane Perry Hall, M.D. (Respondent) is represented in this proceeding by		
27	attorney Dennis R. Thelen, whose address is 5001 East Commerce Center Drive, Suite 300		
28	Bakersfield, CA 93309-1687.		
- 1			

3. On or about October 12, 2001, the Board issued Physician's and Surgeon's Certificate No. A 76766 to Respondent. The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in First Amended Accusation No. 800-2018-048044, and will expire on April 30, 2023, unless renewed.

# **JURISDICTION**

- 4. First Amended Accusation No. 800-2018-048044 was filed before the Board, and is currently pending against Respondent. The First Amended Accusation and all other statutorily required documents were properly served on Respondent on January 26, 2022. Respondent timely filed her Notice of Defense contesting the First Amended Accusation.
- 5. A copy of First Amended Accusation No. 800-2018-048044 is attached as Exhibit A and incorporated herein by reference.

# ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in First Amended Accusation No. 800-2018-048044. Respondent has also carefully read, fully discussed with her counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the First Amended Accusation; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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#### **CULPABILITY**

- 9. Respondent understands and agrees that the charges and allegations in First Amended Accusation No. 800-2018-048044, if proven at a hearing, constitute cause for imposing discipline upon her Physician's and Surgeon's Certificate.
- 10. Respondent agrees that, at a hearing, Complainant could establish a prima facie case or factual basis for the charges in the First Amended Accusation, and that Respondent hereby gives up her right to contest those charges.
- 11. Respondent does not contest that, at an administrative hearing, complainant could establish a prima facie case with respect to the charges and allegations in First Amended Accusation No. 800-2018-048044, a true and correct copy of which is attached hereto as Exhibit A, and that he has thereby subjected her Physician's and Surgeon's Certificate, No. A 76766 to disciplinary action.
- 12. Respondent agrees that her Physician's and Surgeon's Certificate is subject to discipline and she agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

#### **CONTINGENCY**

- 13. This stipulation shall be subject to approval by the Medical Board of California. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or her counsel. By signing the stipulation, Respondent understands and agrees that she may not withdraw her agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 14. Respondent agrees that if she ever petitions for early termination or modification of probation, or if an accusation and/or petition to revoke probation is filed against her before the

Board, all of the charges and allegations contained in First Amended Accusation No. 800-2018-048044 shall be deemed true, correct and fully admitted by respondent for purposes of any such proceeding or any other licensing proceeding involving Respondent in the State of California.

- 15. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.
- 16. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or opportunity to be heard by the Respondent, issue and enter the following Disciplinary Order:

# **DISCIPLINARY ORDER**

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. A 76766 issued to Respondent SUSAN JANE PERRY HALL, M.D. is revoked. However, the revocation is stayed and Respondent is placed on probation for four (4) years on the following terms and conditions:

- 1. <u>EDUCATION COURSE</u>. Within sixty (60) calendar days of the effective date of this Decision, and on an annual basis thereafter, Respondent shall submit to the Board or its designee for its prior approval educational program(s) or course(s) which shall not be less than forty (40) hours per year, for each year of probation. The educational program(s) or course(s) shall be aimed at correcting any areas of deficient practice or knowledge and shall be Category I certified. The educational program(s) or course(s) shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure. Following the completion of each course, the Board or its designee may administer an examination to test Respondent's knowledge of the course. Respondent shall provide proof of attendance for sixty-five (65) hours of CME of which forty (40) hours were in satisfaction of this condition.
- 2. <u>MEDICAL RECORD KEEPING COURSE</u>. Within sixty (60) calendar days of the effective date of this Decision, Respondent shall enroll in a course in medical record keeping approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem

pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The medical record keeping course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A medical record keeping course taken after the acts that gave rise to the charges in the First Amended Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than fifteen (15) calendar days after successfully completing the course, or not later than fifteen (15) calendar days after the effective date of the Decision, whichever is later.

3. <u>CLINICAL COMPETENCE ASSESSMENT PROGRAM</u>. Within sixty (60) calendar days of the effective date of this Decision, Respondent shall enroll in a clinical competence assessment program approved in advance by the Board or its designee. Respondent shall successfully complete the program not later than six (6) months after Respondent's initial enrollment unless the Board or its designee agrees in writing to an extension of that time.

The program shall consist of a comprehensive assessment of Respondent's physical and mental health and the six general domains of clinical competence as defined by the Accreditation Council on Graduate Medical Education and American Board of Medical Specialties pertaining to Respondent's current or intended area of practice. The program shall take into account data obtained from the pre-assessment, self-report forms and interview, and the Decision(s), Accusation(s), and any other information that the Board or its designee deems relevant. The program shall require Respondent's on-site participation for a minimum of three (3) and no more than five (5) days as determined by the program for the assessment and clinical education evaluation. Respondent shall pay all expenses associated with the clinical competence assessment program.

At the end of the evaluation, the program will submit a report to the Board or its designee which unequivocally states whether the Respondent has demonstrated the ability to practice safely and independently. Based on Respondent's performance on the clinical competence assessment, the program will advise the Board or its designee of its recommendation(s) for the scope and length of any additional educational or clinical training, evaluation or treatment for any medical condition or psychological condition, or anything else affecting Respondent's practice of medicine. Respondent shall comply with the program's recommendations.

Determination as to whether Respondent successfully completed the clinical competence assessment program is solely within the program's jurisdiction.

If Respondent fails to enroll, participate in, or successfully complete the clinical competence assessment program within the designated time period, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. The Respondent shall not resume the practice of medicine until enrollment or participation in the outstanding portions of the clinical competence assessment program have been completed. If the Respondent did not successfully complete the clinical competence assessment program, the Respondent shall not resume the practice of medicine until a final decision has been rendered on the accusation and/or a petition to revoke probation. The cessation of practice shall not apply to the reduction of the probationary time period.

4. MONITORING - PRACTICE. Within thirty (30) calendar days of the effective date of this Decision, Respondent shall submit to the Board or its designee for prior approval as a practice monitor, the name and qualifications of one or more licensed physicians and surgeons whose licenses are valid and in good standing, and who are preferably American Board of Medical Specialties (ABMS) certified. A monitor shall have no prior or current business or personal relationship with Respondent, or other relationship that could reasonably be expected to compromise the ability of the monitor to render fair and unbiased reports to the Board, including but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree to serve as Respondent's monitor. Respondent shall pay all monitoring costs.

The Board or its designee shall provide the approved monitor with copies of the Decision(s)

and Accusation(s), and a proposed monitoring plan. Within fifteen (15) calendar days of receipt of the Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees with the proposed monitoring plan, the monitor shall submit a revised monitoring plan with the signed statement for approval by the Board or its designee.

Within sixty (60) calendar days of the effective date of this Decision, and continuing throughout probation, Respondent's practice shall be monitored by the approved monitor. Respondent shall make all records available for immediate inspection and copying on the premises by the monitor at all times during business hours and shall retain the records for the entire term of probation.

If Respondent fails to obtain approval of a monitor within sixty (60) calendar days of the effective date of this Decision, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a monitor is approved to provide monitoring responsibility.

The monitor shall submit a quarterly written report to the Board or its designee which includes an evaluation of Respondent's performance, indicating whether Respondent's practices are within the standards of practice of medicine, and whether Respondent is practicing medicine safely. It shall be the sole responsibility of Respondent to ensure that the monitor submits the quarterly written reports to the Board or its designee within ten (10) calendar days after the end of the preceding quarter.

If the monitor resigns or is no longer available, Respondent shall, within five (5) calendar days of such resignation or unavailability, submit to the Board or its designee, for prior approval, the name and qualifications of a replacement monitor who will be assuming that responsibility within fifteen (15) calendar days. If Respondent fails to obtain approval of a replacement monitor within sixty (60) calendar days of the resignation or unavailability of the monitor, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within

three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a replacement monitor is approved and assumes monitoring responsibility.

In lieu of a monitor, Respondent may participate in a professional enhancement program approved in advance by the Board or its designee that includes, at minimum, quarterly chart review, semi-annual practice assessment, and semi-annual review of professional growth and education. Respondent shall participate in the professional enhancement program at Respondent's expense during the term of probation.

Upon successful completion of the Clinical Competency Assessment Program, with a Category 1 Pass of the Program, the Practice Monitor requirement may be removed as a condition of Probation.

5. PROHIBITED PRACTICE. During probation, Respondent is prohibited from providing care and treatment to patients under sixty (60) days of age. After the effective date of this Decision, all patients being treated by the Respondent shall be notified that the Respondent is prohibited from providing care and treatment to patients under sixty (60) days of age. Any new patients must be provided this notification at the time of their initial appointment.

Respondent shall maintain a log of all patients to whom the required oral notification was made. The log shall contain the: 1) patient's name, address and phone number; 2) patient's medical record number, if available; 3) the full name of the person making the notification; 4) the date the notification was made; and 5) a description of the notification given. Respondent shall keep this log in a separate file or ledger, in chronological order, shall make the log available for immediate inspection and copying on the premises at all times during business hours by the Board or its designee, and shall retain the log for the entire term of probation.

6. NOTIFICATION. Within seven (7) days of the effective date of this Decision, the Respondent shall provide a true copy of this Decision and First Amended Accusation to the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to Respondent, at any other facility where Respondent engages in the practice of medicine, including all physician and locum tenens registries or other similar agencies, and to the Chief Executive Officer at every insurance carrier which extends malpractice insurance coverage

to Respondent. Respondent shall submit proof of compliance to the Board or its designee within fifteen (15) calendar days.

This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

- 7. <u>SUPERVISION OF PHYSICIAN ASSISTANTS AND ADVANCED PRACTICE</u>

  <u>NURSES.</u> During probation, Respondent is prohibited from supervising physician assistants and advanced practice nurses.
- 8. <u>OBEY ALL LAWS</u>. Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine in California and remain in full compliance with any court ordered criminal probation, payments, and other orders.
- 9. <u>INVESTIGATION/ENFORCEMENT COST RECOVERY</u>. Respondent is hereby ordered to reimburse the Board its costs of investigation and enforcement, in the amount of \$4,858.75 (four thousand eight hundred fifty eight and seventy-five cents). Costs shall be payable to the Medical Board of California. Failure to pay such costs shall be considered a violation of probation.

Payment must be made in full within thirty (30) calendar days of the effective date of the Order, or by a payment plan approved by the Medical Board of California. Any and all requests for a payment plan shall be submitted in writing by Respondent to the Board. Failure to comply with the payment plan shall be considered a violation of probation.

The filing of bankruptcy by Respondent shall not relieve Respondent of the responsibility to repay investigation and enforcement costs.

10. <u>QUARTERLY DECLARATIONS</u>. Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board, stating whether there has been compliance with all the conditions of probation.

Respondent shall submit quarterly declarations not later than ten (10) calendar days after the end of the preceding quarter.

11. GENERAL PROBATION REQUIREMENTS.

Compliance with Probation Unit

Respondent shall comply with the Board's probation unit.

Address Changes

Respondent shall, at all times, keep the Board informed of Respondent's business and residence addresses, email address (if available), and telephone number. Changes of such addresses shall be immediately communicated in writing to the Board or its designee. Under no circumstances shall a post office box serve as an address of record, except as allowed by Business and Professions Code section 2021, subdivision (b).

# Place of Practice

Respondent shall not engage in the practice of medicine in Respondent's or patient's place of residence, unless the patient resides in a skilled nursing facility or other similar licensed facility.

#### License Renewal

Respondent shall maintain a current and renewed California physician's and surgeon's license.

# Travel or Residence Outside California

Respondent shall immediately inform the Board or its designee, in writing, of travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) calendar days.

In the event Respondent should leave the State of California to reside or to practice Respondent shall notify the Board or its designee in writing 30 calendar days prior to the dates of departure and return.

- 12. <u>INTERVIEW WITH THE BOARD OR ITS DESIGNEE</u>. Respondent shall be available in person upon request for interviews either at Respondent's place of business or at the probation unit office, with or without prior notice throughout the term of probation.
- 13. <u>NON-PRACTICE WHILE ON PROBATION</u>. Respondent shall notify the Board or its designee in writing within fifteen (15) calendar days of any periods of non-practice lasting more than 30 calendar days and within fifteen (15) calendar days of Respondent's return to practice. Non-practice is defined as any period of time Respondent is not practicing medicine as defined in Business and Professions Code sections 2051 and 2052 for at least forty (40) hours in a

calendar month in direct patient care, clinical activity or teaching, or other activity as approved by the Board. If Respondent resides in California and is considered to be in non-practice, Respondent shall comply with all terms and conditions of probation. All time spent in an intensive training program which has been approved by the Board or its designee shall not be considered non-practice and does not relieve Respondent from complying with all the terms and conditions of probation. Practicing medicine in another state of the United States or Federal jurisdiction while on probation with the medical licensing authority of that state or jurisdiction shall not be considered non-practice. A Board-ordered suspension of practice shall not be considered as a period of non-practice.

In the event Respondent's period of non-practice while on probation exceeds eighteen (18) calendar months, Respondent shall successfully complete the Federation of State Medical Boards' Special Purpose Examination, or, at the Board's discretion, a clinical competence assessment program that meets the criteria of Condition 18 of the current version of the Board's "Manual of Model Disciplinary Orders and Disciplinary Guidelines" prior to resuming the practice of medicine.

Respondent's period of non-practice while on probation shall not exceed two (2) years.

Periods of non-practice will not apply to the reduction of the probationary term.

Periods of non-practice for a Respondent residing outside of California will relieve Respondent of the responsibility to comply with the probationary terms and conditions with the exception of this condition and the following terms and conditions of probation: Obey All Laws; General Probation Requirements; Quarterly Declarations; Abstain from the Use of Alcohol and/or Controlled Substances; and Biological Fluid Testing.

14. <u>COMPLETION OF PROBATION</u>. Respondent shall comply with all financial obligations (e.g., restitution, probation costs) not later than one-hundred twenty (120) calendar days prior to the completion of probation. This term does not include cost recovery, which is due within thirty (30) calendar days of the effective date of the Order, or by a payment plan approved by the Medical Board and timely satisfied. Upon successful completion of probation, Respondent's certificate shall be fully restored.

- 15. <u>VIOLATION OF PROBATION</u>. Failure to fully comply with any term or condition of probation is a violation of probation. If Respondent violates probation in any respect, the Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke Probation, or an Interim Suspension Order is filed against Respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- 16. <u>LICENSE SURRENDER</u>. Following the effective date of this Decision, if
  Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy
  the terms and conditions of probation, Respondent may request to surrender his or her license.
  The Board reserves the right to evaluate Respondent's request and to exercise its discretion in
  determining whether or not to grant the request, or to take any other action deemed appropriate
  and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent
  shall within fifteen (15) calendar days deliver Respondent's wallet and wall certificate to the
  Board or its designee and Respondent shall no longer practice medicine. Respondent will no
  longer be subject to the terms and conditions of probation. If Respondent re-applies for a medical
  license, the application shall be treated as a petition for reinstatement of a revoked certificate.
- 17. PROBATION MONITORING COSTS. Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Board, which may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of California and delivered to the Board or its designee no later than January 31 of each calendar year.
- 18. <u>FUTURE ADMISSIONS CLAUSE</u>. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing action agency in the State of California, all of the charges and allegations contained in First Amended Accusation No. 800-2018-048044 shall be deemed to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict license.

## **ACCEPTANCE**

I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully discussed it with my attorney. Dennis R. Thelen. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Medical Board of California.

DATED: 08/16/2012 SUSAMME PERRY HALL; N
Respondent

I have read and fully discussed with Respondent Susan Jane Perry Hall, M.D. the terms and conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order.

I approve its form and content.

DATED: 8-20-22

DENNIS R. THELEN
Attorney for Respondent

#### **ENDORSEMENT**

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California.

DATED: 8/22/2022

Respectfully submitted,

ROB BONTA Attorney General of California

JUDITH T. ALVARADO

Supervising Deputy Attorney General

RENEGCAL. SMITH
Deputy Attorney General
Attorneys for Complainant

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# Exhibit A

First Amended Accusation No. 800-2018-048044

	<b> </b>	,	
1	ROB BONTA		
2	, , , , , , , , , , , , , , , , , , ,		
3	Supervising Deputy Attorney General REBECCA L. SMITH		
4	Deputy Attorney General State Bar No. 179733		
5	300 South Spring Street, Suite 1702 Los Angeles, CA 90013	•	
. 6	Telephone: (213) 269-6475 Facsimile: (916) 731-2117		
7	Attorneys for Complainant		
8	PETOD		
	BEFORE THE MEDICAL BOARD OF CALIFORNIA		
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
10		_	
11	In the Matter of the First Amended Accusation	Case No. 800-2018-048044	
12	Against:	FIRST AMENDED ACCUSATION	
13	SUSAN JANE PERRY HALL, M.D. 432A West J Street		
14	Tehachapi, CA 93561		
15 16	Physician's and Surgeon's Certificate No. A 76766,		
17	Respondent.		
18			
19	DADT	TIFC	
20	PARTIES  1. William Prasifka (Complainant) brings this First Amended Accusation solely in his		
21			
22	official capacity as the Executive Director of the Medical Board of California, Department of Consumer Affairs (Board).		
23			
24	2. On or about October 12, 2001, the Board issued Physician's and Surgeon's Certificate		
25	Number A 76766 to Susan Jane Perry Hall, M.D. (Respondent). The Physician's and Surgeon's		
li li	Certificate was in full force and effect at all times relevant to the charges brought herein and will		
26	expire on April 30, 2023, unless renewed.		
27		,	
28	<i>III</i>		
	1		
20	(SUSAN JANE PERRY HALL, M.D.) FIRST AMEND	ED ACCUSATION (CASE NO. 800-2018-0480	

#### **JURISDICTION**

- 3. This First Amended Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
  - 4. Section 2004 of the Code states:

The board shall have the responsibility for the following:

- (a) The enforcement of the disciplinary and criminal provisions of the Medical Practice Act.
  - (b) The administration and hearing of disciplinary actions.
- (c) Carrying out disciplinary actions appropriate to findings made by a panel or an administrative law judge.
- (d) Suspending, revoking, or otherwise limiting certificates after the conclusion of disciplinary actions.
- (e) Reviewing the quality of medical practice carried out by physician and surgeon certificate holders under the jurisdiction of the board.

- 5. Section 2227 of the Code states:
- (a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty, or who has entered into a stipulation for disciplinary action with the board, may, in accordance with the provisions of this chapter:
  - (1) Have his or her license revoked upon order of the board.
- (2) Have his or her right to practice suspended for a period not to exceed one year upon order of the board.
- (3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the board.
- (4) Be publicly reprimanded by the board. The public reprimand may include a requirement that the licensee complete relevant educational courses approved by the board.
- (5) Have any other action taken in relation to discipline as part of an order of probation, as the board or an administrative law judge may deem proper.
- (b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency

examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the board and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section 803.1.

- 6. Subdivision (a) of section 2228.1 of the Code states:
- (a) On and after July 1, 2019, except as otherwise provided in subdivision (c), the board shall require a licensee to provide a separate disclosure that includes the licensee's probation status, the length of the probation, the probation end date, all practice restrictions placed on the licensee by the board, the board's telephone number, and an explanation of how the patient can find further information on the licensee's probation on the licensee's profile page on the board's online license information Internet Web site, to a patient or the patient's guardian or health care surrogate before the patient's first visit following the probationary order while the licensee is on probation pursuant to a probationary order made on and after July 1, 2019, in any of the following circumstances:
- (1) A final adjudication by the board following an administrative hearing or admitted findings or prima facie showing in a stipulated settlement establishing any of the following:
- (A) The commission of any act of sexual abuse, misconduct, or relations with a patient or client as defined in Section 726 or 729.
- (B) Drug or alcohol abuse directly resulting in harm to patients or the extent that such use impairs the ability of the licensee to practice safely.
  - (C) Criminal conviction directly involving harm to patient health.
- (D) Inappropriate prescribing resulting in harm to patients and a probationary period of five years or more.
- (2) An accusation or statement of issues alleged that the licensee committed any of the acts described in subparagraphs (A) to (D), inclusive, of paragraph (1), and a stipulated settlement based upon a nolo contendre or other similar compromise that does not include any prima facie showing or admission of guilt or fact but does include an express acknowledgment that the
  - 7. Section 2234 of the Code, states:

The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- (a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter.
  - (b) Gross negligence.
- (c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute

repeated negligent acts.

- (1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- (2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.
  - (d) Incompetence,
- (e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- (f) Any action or conduct which would have warranted the denial of a certificate.
- (g) The failure by a certificate holder, in the absence of good cause, to attend and participate in an interview by the board. This subdivision shall only apply to a certificate holder who is the subject of an investigation by the board.

#### COST RECOVERY

- 8. Section 125.3 of the Code states:
- (a) Except as otherwise provided by law, in any order issued in resolution of a disciplinary proceeding before any board within the department or before the Osteopathic Medical Board, upon request of the entity bringing the proceeding, the administrative law judge may direct a licensee found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case.
- (b) In the case of a disciplined licensee that is a corporation or a partnership, the order may be made against the licensed corporate entity or licensed partnership.
- (c) A certified copy of the actual costs, or a good faith estimate of costs where actual costs are not available, signed by the entity bringing the proceeding or its designated representative shall be prima facie evidence of reasonable costs of investigation and prosecution of the case. The costs shall include the amount of investigative and enforcement costs up to the date of the hearing, including, but not limited to, charges imposed by the Attorney General.
- (d) The administrative law judge shall make a proposed finding of the amount of reasonable costs of investigation and prosecution of the case when requested pursuant to subdivision (a). The finding of the administrative law judge with regard to costs shall not be reviewable by the board to increase the cost award. The board may reduce or eliminate the cost award, or remand to the administrative law judge if the proposed decision fails to make a finding on costs requested pursuant to subdivision (a).
  - (e) If an order for recovery of costs is made and timely payment is not

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- 10. Respondent noted that P-1 weighed six pounds and fourteen ounces at birth and was a product of 36 weeks-by-dates singleton pregnancy. During the first exam, Respondent found that P-1 seemed normal but a little sleepy. Respondent attributed P-1's sleepiness to the jaundice which Respondent noted to be of moderate severity. Respondent listed P-1's weight as six pounds and eleven ounces, below his birth weight. Respondent ordered total and direct bilirubin tests and recommended alternating breast and formula feeding to the mother of P-1. Respondent suggested a follow-up visit in 2 months.
- appointment because she had concerns. PG-1 told Respondent that P-1 was not eating enough and was not tolerating formula. PG-1 also told Respondent that she and her siblings and the father of P-1 have an intolerance to cow's milk. Additionally, PG-1 told Respondent that P-1 was voiding orange urine and seemed to have pain when passing stool. Respondent noted P-1's weight as six pounds and eight ounces, below his birth weight and below the weight of his first visit to the clinic. Respondent found P-1's abdomen to be tender and firm. Respondent also noted P-1's jaundice and found the severity to be moderate. Respondent recommended to PG-1 that she change to a soy-based formula, and that, if P-1 does not gain weight or tolerate feeding, he may need to be seen by Children's Hospital. Respondent did not obtain a urinalysis.
- 12. On October 4, 2016, PG-1 again presented P-1 to Respondent's clinic without an appointment because she believed he was sick. PG-1 told Respondent that P-1 was more lethargic and had blood in his urine the previous day. Respondent noted P-1's weight as six pounds and four ounces, four ounces below the previous day's weight. Respondent told PG-1 to take P-1 to Bakersfield Memorial Hospital for lethargy. At the hospital, P-1 was diagnosed with urosepsis. P-1 was thereafter transferred to Children's Hospital Los Angeles and was diagnosed and treated for meningitis. P-1 was found to have permanent diffuse brain damage.

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P-2, a then six-week old infant male, was seen by Respondent on Saturday, June 30. 2018, for a newborn circumcision. The mother of P-2 (PG-2) was present for the procedure. Respondent obtained P-2's history, discussed the risks of the procedure with PG-2, and obtained PG-2's consent for the procedure.

- 14. Respondent used the Plastibell technique<sup>2</sup> for the procedure. In her procedure note, Respondent documented that after the penis was cleaned with betadine and one milliliter of one percent lidocaine was injected in a ring block, a dorsal slip was made and the foreskin was separated from the corona. A Plastibell was then placed over the corona, under the foreskin and tied in place. The foreskin was trimmed. Respondent noted that there was additional tissue protruding from the tied area that resembled fatty tissue. She removed part of the additional tissue with scissors and noted that it was too firm to be fat. The string was removed. Respondent then noted that the inferior portion of the peri-urethal area had been excised. There was excessive bleeding. In an effort to control the bleeding, Respondent placed three sutures and a compressive dressing with a stretchy material. 3 Thereafter, Respondent noted that there was still some slow oozing of blood but no brisk bleeding. Once P-2 was stable for discharge, PG-2 was instructed to remove the dressing in a few hours and replace it. If there is still active bleeding, PG-2 was to take P-2 to the hospital. Otherwise, PG-2 was instructed to return P-2 to Respondent's office the following day (Sunday) for a wound check. With respect to the laceration of the penis, Respondent noted that P-2 would need a pediatric urology referral STAT due to the circumcisional bleeding from the peri-urethral laceration.
- 15. After approximately two hours, PG-2 observed active bleeding. She contacted Respondent, who instructed PG-2 to take P-2 to the emergency department at Bakersfield Memorial Hospital. While in the emergency department, P-2 continued to have oozing from the

<sup>&</sup>lt;sup>2</sup> The Plastibell technique involves placing a plastic ring between the head of the penis and the foreskin. A string is tied tightly around the foreskin crusting the skin against the ring. The excess skin is removed. The ring stays comfortably in place for 7-10 days before spontaneously falling off.

<sup>&</sup>lt;sup>3</sup> It was subsequently determined that this suturing included the urethra and led to urinary obstruction. Further, the dressing likely created additional tissue necrosis and loss.

circumcision site. Due to the significant post circumcision bleeding with possible injury to the urethra, P-2 was transferred, by airlift, to Valley Children's Hospital in Madera for a higher level of care.

16. At Valley Children's Hospital, P-2 was diagnosed with an anterior degloving injury and injury to the corona and urethra. That evening, P-2 underwent surgical revision of the circumcision and meatoplasty by pediatric urologist, Dr. S.B. On July 9, 2019, Dr. S.B. performed a division/unroofing the suture tracts for acquired penile adhesions.

# FIRST CAUSE FOR DISCIPLINE

# (Gross Negligence as to P-1 and P-2)

- 17. Respondent is subject to disciplinary action under section 2234, subdivision (b), of the Code, in that she engaged in gross negligence in the care and treatment of P-1 and P-2. The circumstances are as follows:
- 18. Complainant refers to and, by this reference, incorporates herein, paragraphs 9 through 16, as though fully set forth herein.

#### P-1:

- 19. The standard of care for an office-based physician is to obtain and review hospital records when attending to any patient for the first time after the patient has been hospitalized. Here, Respondent did not obtain nor review hospital records from P-1's hospitalization for hyperbilirubinemia, which significantly affected the treatment of P-1 by Respondent. This is an extreme departure from the standard of care.
- 20. The standard of care is to schedule a follow-up visit within one to two weeks of the first visit where a premature, jaundiced newborn has not returned to his birthweight. The standard of care for a physician treating a premature newborn is to be very critical of minor symptoms as premature infants are more likely to become ill and not show typical symptoms. Here, Respondent scheduled the follow-up visit two months later and not within one to two weeks. This is an extreme departure from the standard of care.
- 21. The standard of care for a physician examining a patient with complaints of blood in the urine, complaints of discolored urine, or complaints of abdominal pain or tenderness is to

P-2:

obtain a urinalysis. Here, despite the evidence of blood in P-1's urine and P-1's history of discolored urine, and signs of abdominal tenderness, Respondent failed to obtain a urinalysis. This is an extreme departure from the standard of care.

- 22. In performing a circumcision using the Plastibell technique, the standard of care requires that the physician adequately lyse adhesions and then identify the position of the urethral meatus, if possible. A hemostatic clamp should then be placed in the midline at 12:00 to produce an avascular area to be cut. The clamp should be placed proximal enough to leave a bit of foreskin distal to the glans margin. It is necessary for the Plastibell device be the correct size and that its placement is centered on the glans and urethra. Correct size and placement of the Plastibell avoids compressing the glans and ensures that the foreskin can be pulled over the Plastibell completely. Respondent failed to place the Plastibell properly for P-2's circumcision. This is an extreme departure from the standard of care.
- 23. When extra fatty tissue is identified during a circumcision, the standard of care requires that the Plastibell be removed to determine the source of the tissue before trying to remove it and redefine the anatomy at that point, with an urgent referral to pediatric urology if needed. Respondent excised unidentified tissue without determining its source. This is an extreme departure from the standard of care.
- 24. Respondent's acts and/or omissions as set forth in paragraphs 9 through 23, whether proven individually, jointly, or in any combination thereof, constitute gross negligence pursuant to section 2234, subdivision (b), of the Code. Therefore, cause for discipline exists.

#### SECOND CAUSE FOR DISCIPLINE

## (Repeated Negligent Acts)

- 25. Respondent is subject to disciplinary action under section 2234, subdivision (c), of the Code, in that she engaged in repeated acts of negligence in the care and treatment of P-1 and P-2. The circumstances are as follows:
- 26. Complainant refers to and, by this reference, incorporates herein, paragraphs 9 through 24, as though fully set forth herein.

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27. Each of the alleged acts of gross negligence set forth above in the First Cause for Discipline is also a negligent act.

# Additional Repeated Negligent Acts as to P-2:

- 28. When placing sutures to the penis for hemostasis, the standard of care requires careful placement to avoid closure of the urethral meatus. Respondent failed to properly place sutures to P-2's penis, which resulted in occluding the urethral meatus. This is a departure from the standard of care.
- 29. When placing dressing on the penis, the standard of care requires careful placement to avoid restricting blood flow to the remaining tip of the penis. Respondent placed a restrictive pressure dressing on the penis, which caused blood flow restriction to the remaining tip of the penis. This is a departure from the standard of care.
- 30. When complications are encountered during a circumcision and repair efforts are unsuccessful, the standard of care requires an immediate referral for specialty care that same day. Respondent failed to refer P-2 to a pediatric urologist for specialized care the day of the circumcision and penile laceration. This is a departure from the standard of care.
- 31. Respondent's acts and/or omissions as set forth in paragraphs 9 through 30, whether proven individually, jointly, or in any combination thereof, constitute repeated negligent acts pursuant to section 2234, subdivision (c), of the Code. Therefore, cause for discipline exists.

#### THIRD CAUSE FOR DISCIPLINE

#### (Unprofessional Conduct)

- 32. Respondent is subject to disciplinary action under section 2234 of the Code, in that she engaged in unprofessional conduct generally in the care and treatment of P-1 and P-2. Complainant refers to and, by this reference, incorporates herein, paragraphs 9 through 31, as though fully set forth herein.
- 33. Respondent's acts and/or omissions as set forth in paragraphs 9 through 31, whether proven individually, jointly, or in any combination thereof, constitute unprofessional conduct pursuant to Code section 2234. Therefore, cause for discipline exists.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number A 76766, issued to Respondent Susan Jane Perry Hall, M.D.;
- Revoking, suspending or denying approval of Respondent Susan Jane Perry Hall,
   M.D.'s authority to supervise physician assistants and advanced practice nurses;
- 3. Ordering Respondent Susan Jane Perry Hall, M.D., to pay the Board the costs of the investigation and enforcement of this case, and if placed on probation, the costs of probation monitoring; and
- 4. If disciplined, ordering Respondent Susan Jane Perry Hall, M.D., to disclose her discipline to patients as required by section 2228.1 of the Code; and
  - 5. Taking such other and further action as deemed necessary and proper.

DATED: JAN 2 6 2022 Millian DRATERA

WILLIAM PRASIFKA

Executive Director

Medical Board of California

Department of Consumer Affairs
State of California

State of California Complainant

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