## BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:	
Cesar Alvaro Rodriguez, M.D.	Case No. 800-2017-036000
Physician's and Surgeon's Certificate No. A 66159	
Respondent.	
DECACE OF	

## DECISION

The attached Stipulated Surrender of License and Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on SEP 1 6 2020.

IT IS SO ORDERED SEP 0 9 2020

MEDICAL BOARD OF CALIFORNIA

William Prasifka
Executive Director

DCU35 (Rev 01-2019)

- 1				
1	Xavier Becerra	•		
2	Attorney General of California JUDITH T. ALVARADO			
3	Supervising Deputy Attorney General EDWARD KIM			
4	Deputy Attorney General State Bar No. 195729	•		
5	California Department of Justice 300 So. Spring Street, Suite 1702			
6	Los Angeles, CA 90013 Telephone: (213) 269-6000			
7	Facsimile: (916) 731-2117 Attorneys for Complainant			
8	BEFORE THE			
9	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS			
10	STATE OF CALIFORNIA			
11	In the Matter of the Accusation Against:	Case No. 800-2017-036000		
12	CESAR ALVARO RODRIGUEZ, M.D.	OAH No. 2020040126		
13	Physician's and Surgeon's Certificate No. A 66159	STIPULATED SURRENDER OF LICENSE AND ORDER		
14	Respondent.			
15				
16	IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-			
17	entitled proceedings that the following matters are true:			
18	. <u>PART</u>	<u> </u>		
19	1. William Prasifka (Complainant) is the Executive Director of the Medical Board of			
20	California (Board). He brought this action solely	in his official capacity and is represented in this		
21	matter by Xavier Becerra, Attorney General of the State of California, by Edward Kim, Deputy			
22	Attorney General.			
23	2. Cesar Alvaro Rodriguez, M.D. (Respo	ondent) is represented in this proceeding by		
24	attorney Richard F. Hernandez, Esq., whose address is: 818 West Cameron Ave., West Covina,			
25	CA 91790.			
26	3. On or about July 31, 1998, the Board is	issued Physician's and Surgeon's Certificate		
27	No. A 66159 to Cesar Alvaro Rodriguez, M.D. (Respondent). The Physician's and Surgeon's			
28	Certificate was in full force and effect at all times relevant to the charges brought in Accusation			

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No. 800-2017-036000 and expired on June 30, 2020, and has not been renewed.

JURISDICTION

4. Accusation No. 800-2017-036000 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were 4 properly served on Respondent on February 14, 2020. Respondent timely filed his Notice of 5 Defense contesting the Accusation. A copy of Accusation No. 800-2017-036000 is attached as 6 7 Exhibit A and incorporated by reference.

## **ADVISEMENT AND WAIVERS**

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2017-036000. Respondent also has carefully read, fully discussed with counsel, and understands the effects of this Stipulated Surrender of License and Order.
- Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- Respondent voluntarily, knowingly, and intelligently waives and gives up each and 7. every right set forth above.

## **CULPABILITY**

- 8. Respondent understands that the charges and allegations in Accusation No. 800-2017-036000, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate.
- For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation and that those charges constitute cause for discipline. Respondent hereby gives up his right to contest that cause for discipline exists based on those

charges.

10. Respondent understands that by signing this stipulation he enables the Board to issue an order accepting the surrender of his Physician's and Surgeon's Certificate without further process.

## **CONTINGENCY**

- 11. This stipulation shall be subject to approval by the Board. Respondent understands and agrees that counsel for Complainant and the staff of the Board may communicate directly with the Board regarding this stipulation and surrender, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Surrender and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 12. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Surrender of License and Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Order:

## **ORDER**

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. A 66159, issued to Respondent CESAR ALVARO RODRIGUEZ, M.D., is surrendered and accepted by the Board.

- 1. The surrender of Respondent's Physician's and Surgeon's Certificate and the acceptance of the surrendered license by the Board shall constitute the imposition of discipline against Respondent. This stipulation constitutes a record of the discipline and shall become a part of Respondent's license history with the Board.
  - 2. The effective date of the Board's Decision and Order shall be September 16, 2020

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(Effective Date). Respondent shall lose all rights and privileges as a Physician and Surgeon in California as of Effective Date.

- 3. Respondent shall cause to be delivered to the Board his pocket license and, if one was issued, his wall certificate on or before the effective date of the Decision and Order.
- 4. If Respondent ever files an application with the Board for licensure or a petition for reinstatement in the State of California, the Board shall treat it as a petition for reinstatement. Respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked or surrendered license in effect at the time the petition is filed, and all of the charges and allegations contained in Accusation No. 800-2017-036000 shall be deemed to be true, correct and admitted by Respondent when the Board determines whether to grant or deny the petition.
- 5. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing agency in the State of California, all of the charges and allegations contained in Accusation, No. 800-2017-036000 shall be deemed to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict licensure.

## **ACCEPTANCE**

I have carefully read the above Stipulated Surrender of License and Order and have fully discussed it with my attorney Richard F. Hernandez, Esq. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Medical Board of California.

DATED: VLID 34 7020

CESAR ALVARO RODRIGUEZ, M.D.

Respondent

I have read and fully discussed with Respondent CESAR ALVARO RODRIGUEZ, M.D. the terms and conditions and other matters contained in this Stipulated Surrender of License and

Stipulated Surrender of License (Case No. 800-2017-036000)

1	Order. I approve its form and content.
2	DATED: July 30, 2020 Ruhard & Henrich
3	RICHARD F. HERNANDEZ, ESQ. Attorney for Respondent
4	
5	ENDORSEMENT
6	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted
7	for consideration by the Medical Board of California of the Department of Consumer Affairs.
8	DATED: Respectfully submitted,
9	XAVIER BECERRA Attorney General of California
10	JUDITH T. ALVARADO Supervising Deputy Attorney General
11	Super tioning Separation of Se
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13	EDWARD KIM Deputy Attorney General
14	Attorneys for Complainant
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1	Order. I approve its form and content.		
2	DATED:		
3		RICHARD F. HERNANDEZ, ESQ.	
4		Attorney for Respondent	
5		ENDORSEMENT	
6	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted		
7	for consideration by the Medical Board of California of the Department of Consumer Affairs.		
8	DATED: 7-3/-2	Respectfully submitted,	
9		XAVIER BECERRA	
10		Attorney General of California JUDITH T. ALVARADO	
11		Supervising Deputy Attorney General	
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13		EDWARD KIM	
14		Deputy Attorney General Attorneys for Complainant	
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# Exhibit A

Accusation No. 800-2017-036000

		FILED STATE OF CALIFORNIA	
1	XAVIER BECERRA	MEDICAL BOARD OF CALIFORNIA	
2	Attorney General of California E. A. Jones III	SACRAMENTO <u>FCb. 14</u> 20 <u>20</u> BY <u>M. Avas Us</u> ANALYST	
3	Supervising Deputy Attorney General EDWARD KIM		
4	Deputy Attorney General State Bar No. 195729		
5	California Department of Justice 300 So. Spring Street, Suite 1702		
6 7	Los Angeles, CA 90013 Telephone: (213) 269-6000 Facsimile: (916) 731-2117 Attorneys for Complainant		
8			
9	BEFORE THE MEDICAL BOARD OF CALIFORNIA		
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
11	In the Matter of the Accusation Against:	Case No. 800-2017-036000	
12	CESAR ALVARO RODRIGUEZ, M.D.	ACCUSATION	
13	1840 North Hacienda Blvd., Suite 3 La Puente, CA 91744	ACCUSATION	
14	Physician's and Surgeon's		
15	Certificate No. A 66159,	·	
16	Respondent.		
17	PART	<u>ries</u>	
18	Christine J. Lally (Complainant) bring	gs this Accusation solely in her official capacity	
19.	as the Interim Executive Director of the Medical Board of California, Department of Consumer		
20	Affairs (Board).		
21	2. On or about July 31, 1998, the Medic	al Board issued Physician's and Surgeon's	
22	Certificate Number A 66159 to Cesar Alvaro Rodriguez, M.D. (Respondent). The Physician's		
23	and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought		
24	herein and will expire on June 30, 2020, unless renewed.		
25	JURISDICTION		
26	3. This Accusation is brought before the	Board, under the authority of the following	
27	laws. All section references are to the Business and Professions Code (Code) unless otherwise		
28	indicated.		
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- (a) The enforcement of the disciplinary and criminal provisions of the Medical
- (c) Carrying out disciplinary actions appropriate to findings made by a panel or
- (d) Suspending, revoking, or otherwise limiting certificates after the conclusion
- (e) Reviewing the quality of medical practice carried out by physician and
  - (f) Approving undergraduate and graduate medical education programs.
- (g) Approving clinical clerkship and special programs and hospitals for the
  - (h) Issuing licenses and certificates under the board's jurisdiction.
- Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other

The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional

- (a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter.
- (c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute
  - (1) An initial negligent diagnosis followed by an act or omission medically

- (10) "Delegation of services agreement" means the writing that delegates to a physician assistant from a supervising physician the medical services the physician assistant is authorized to perform consistent with subdivision (a) of Section 1399.540 of Title 16 of the California Code of Regulations.
- (11) "Other specified medical services" means tests or examinations performed or ordered by a physician assistant practicing in compliance with this chapter or regulations of the Medical Board of California promulgated under this chapter.
- (12) "Medical records review meeting" means a meeting between the supervising physician and surgeon and the physician assistant during which medical records are reviewed to ensure adequate supervision of the physician assistant functioning under protocols. Medical records review meetings may occur in person or by electronic communication.
- (b) A physician assistant acts as an agent of the supervising physician when performing any activity authorized by this chapter or regulations adopted under this chapter.
- 9. Section 3502 of the Code states, in pertinent part:
- (a) Notwithstanding any other law, a physician assistant may perform those medical services as set forth by the regulations adopted under this chapter when the services are rendered under the supervision of a licensed physician and surgeon who is not subject to a disciplinary condition imposed by the Medical Board of California prohibiting that supervision or prohibiting the employment of a physician assistant. The medical record, for each episode of care for a patient, shall identify the physician and surgeon who is responsible for the supervision of the physician assistant.

(b)(1)

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- (2) The supervising physician and surgeon shall be physically available to the physician assistant for consultation when that assistance is rendered. A physician assistant assisting a doctor of podiatric medicine shall be limited to performing those duties included within the scope of practice of a doctor of podiatric medicine.
- (c) (1) A physician assistant and his or her supervising physician and surgeon shall establish written guidelines for the adequate supervision of the physician assistant. This requirement may be satisfied by the supervising physician and surgeon adopting protocols for some or all of the tasks performed by the physician assistant. The protocols adopted pursuant to this subdivision shall comply with the following requirements:
- (A) A protocol governing diagnosis and management shall, at a minimum, include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment, any appropriate tests or studies to order, drugs to recommend to the patient, and education to be provided to the patient.
- (B) A protocol governing procedures shall set forth the information to be provided to the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the followup care.
- (C) Protocols shall be developed by the supervising physician and surgeon or adopted from, or referenced to, texts or other sources.

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## REGULATORY PROVISIONS

Section 1399.540 of the California Code of Regulations states:

1399.540. Limitation on Medical Services.

- (a) A physician assistant may only provide those medical services which he or she is competent to perform and which are consistent with the physician assistant's education, training, and experience, and which are delegated in writing by a supervising physician who is responsible for the patients cared for by that physician assistant.
- (b) The writing which delegates the medical services shall be known as a delegation of services agreement. A delegation of services agreement shall be signed and dated by the physician assistant and each supervising physician. A delegation of services agreement may be signed by more than one supervising physician only if the same medical services have been delegated by each supervising physician. A physician assistant may provide medical services pursuant to more than one delegation of services agreement.
- (c) The board or Medical Board of California or their representative may require proof or demonstration of competence from any physician assistant for any tasks, procedures or management he or she is performing.
- (d) A physician assistant shall consult with a physician regarding any task, procedure or diagnostic problem which the physician assistant determines exceeds his or her level of competence or shall refer such cases to a physician.
- Section 1399.541 of the California Code of Regulations states:

1399.541. Medical Services Performable.

Because physician assistant practice is directed by a supervising physician, and a physician assistant acts as an agent for that physician, the orders given and tasks performed by a physician assistant shall be considered the same as if they had been given and performed by the supervising physician. Unless otherwise specified in these regulations or in the delegation or protocols, these orders may be initiated without the prior patient specific order of the supervising physician.

In any setting, including for example, any licensed health facility, out-patient settings, patients' residences, residential facilities, and hospices, as applicable, a physician assistant may, pursuant to a delegation and protocols where present:

- (a) Take a patient history; perform a physical examination and make an assessment and diagnosis therefrom; initiate, review and revise treatment and therapy plans including plans for those services described in Section 1399.541(b) through Section 1399.541(i) inclusive; and record and present pertinent data in a manner meaningful to the physician.
- (b) Order or transmit an order for x-ray, other studies, therapeutic diets, physical therapy, occupational therapy, respiratory therapy, and nursing services.
- (c) Order, transmit an order for, perform, or assist in the performance of laboratory procedures, screening procedures and therapeutic procedures.

- (d) Recognize and evaluate situations which call for immediate attention of a physician and institute, when necessary, treatment procedures essential for the life of the patient.
- (e) Instruct and counsel patients regarding matters pertaining to their physical and mental health. Counseling may include topics such as medications, diets, social habits, family planning, normal growth and development, aging, and understanding of and long-term management of their diseases.
- (f) Initiate arrangements for admissions, complete forms and charts pertinent to the patient's medical record, and provide services to patients requiring continuing care, including patients at home.
- (g) Initiate and facilitate the referral of patients to the appropriate health facilities, agencies, and resources of the community.
- (h) Administer or provide medication to a patient, or issue or transmit drug orders orally or in writing in accordance with the provisions of subdivisions (a)-(f), inclusive, of Section 3502.1 of the Code.
- (i)(1) Perform surgical procedures without the personal presence of the supervising physician which are customarily performed under local anesthesia. Prior to delegating any such surgical procedures, the supervising physician shall review documentation which indicates that the physician assistant is trained to perform the surgical procedures. All other surgical procedures requiring other forms of anesthesia may be performed by a physician assistant only in the personal presence of a supervising physician.
- (2) A physician assistant may also act as first or second assistant in surgery under the supervision of a supervising physician. The physician assistant may so act without the personal presence of the supervising physician if the supervising physician is immediately available to the physician assistant. "Immediately available" means the physician is physically accessible and able to return to the patient, without any delay, upon the request of the physician assistant to address any situation requiring the supervising physician's services.
- 13. Section 1399.545 of the California Code of Regulations states:
  - 1399.545. Supervision Required.
- (a) A supervising physician shall be available in person or by electronic communication at all times when the physician assistant is caring for patients.
- (b) A supervising physician shall delegate to a physician assistant only those tasks and procedures consistent with the supervising physician's specialty or usual and customary practice and with the patient's health and condition.
- (c) A supervising physician shall observe or review evidence of the physician assistant's performance of all tasks and procedures to be delegated to the physician assistant until assured of competency.
- (d) The physician assistant and the supervising physician shall establish in writing transport and back-up procedures for the immediate care of patients who are in need of emergency care beyond the physician assistant's scope of practice for such times when a supervising physician is not on the premises.

- (e) A physician assistant and his or her supervising physician shall establish in writing guidelines for the adequate supervision of the physician assistant which shall include one or more of the following mechanisms:
  - (1) Examination of the patient by a supervising physician the same day as care is given by the physician assistant;
  - (2) Countersignature and dating of all medical records written by the physician assistant within thirty (30) days that the care was given by the physician assistant;
- (3) The supervising physician may adopt protocols to govern the performance of a physician assistant for some or all tasks. The minimum content for a protocol governing diagnosis and management as referred to in this section shall include the presence or absence of symptoms, signs, and other data necessary to establish a diagnosis or assessment, any appropriate tests or studies to order, drugs to recommend to the patient, and education to be given the patient. For protocols governing procedures, the protocol shall state the information to be given the patient, the nature of the consent to be obtained from the patient, the preparation and technique of the procedure, and the follow-up care. Protocols shall be developed by the physician, adopted from, or referenced to, texts or other sources. Protocols shall be signed and dated by the supervising physician and the physician assistant. The supervising physician shall review, countersign, and date a minimum of 5% sample of medical records of patients treated by the physician assistant functioning under these protocols within thirty (30) days. The physician shall select for review those cases which by diagnosis, problem, treatment or procedure represent, in his or her judgment, the most significant risk to the patient;
  - (4) Other mechanisms approved in advance by the board.
- (f) The supervising physician has continuing responsibility to follow the progress of the patient and to make sure that the physician assistant does not function autonomously. The supervising physician shall be responsible for all medical services provided by a physician assistant under his or her supervision.

#### FIRST CAUSE FOR DISCIPLINE

## (Repeated Negligent Acts and Failure to Adequately Supervise Physician Assistant)

14. Respondent is subject to disciplinary action under Code sections 2234, subdivision (c), 3501 and 3502 and California Code of Regulations Sections 1399.541 and 1399.545 in that Respondent committed repeated negligent acts in connection with his provision of medical services to patients and failed to adequately supervise a physician assistant.

### Patient A<sup>1</sup>

15. On or about October 28, 2015, Physician Assistant 1 at the Pomona Mission Medical Clinic saw Patient A, a 47-year-old woman for family planning. The history and physical

<sup>&</sup>lt;sup>1</sup> Patients are designated by letters to address privacy concerns. Medical professionals other than Respondent are designated by numbers. Identities are known to Respondent and/or will be disclosed in response to a request for discovery.

examination section of the chart note was limited, a gynecological examination was absent and vital signs were incomplete. The assessment was listed as family planning and the plan included oral contraceptive pills, lab tests and counseling.

- 16. A report, dated October 29, 2015, showed several abnormal laboratory results, including a critical fasting glucose level of 404 mg/dl, elevated cholesterol, and triglycerides. Respondent reviewed these results on or about November 2, 2015, and signed the laboratory report showing a glucose fasting result of 404; he circled the abnormal labs, and the return STAT box on the stamp.
- 17. On or about November 18, 2015, Physician Assistant 1, saw Patient A again at a follow up visit. The history and physical sections of the chart were incomplete. She documented that results were explained. However, no gynecologic examination or PAP smear was performed. Her assessment included family planning. Her management plan included continuation of condoms, no oral contraceptives, and another follow up in three months for treatment of Patient A's blood sugar levels.
- 18. On or about October 28, 2015 and thereafter, Respondent committed the following negligent acts in connection with Patient A: (a) failing to adequately follow up with Patient A and manage her abnormal test results in a timely manner; (b) failing to adequately supervise the medical services of Physician Assistant 1; (c) failing to keep adequate and accurate medical records; and (d) failing to adequately examine and/or assess the patient, and/or document the same. The circumstances are as follows:
- 19. Patient A's medical records at Pomona Mission Medical Clinic were incomplete and illegible. They also failed to include any medical history, family history, contraceptive history, habits, sexual history, and information regarding the patient's medications. The physical examination section of the records was incomplete, including a failure to document any vital signs and gynecologic exam. Patient A's laboratory test results indicated a number of abnormalities, including a critically high glucose level. Respondent failed to adequately follow up and manage these abnormalities in a timely manner. Respondent should have determined that a critically elevated glucose required immediate management.

## Patient B

- 20. On or about October 30, 2015, Respondent saw Patient B, a 45-year-old woman at Pomona Mission Medical Clinic for family planning and a PAP smear. Her history and physical were limited. Respondent's assessment and management plan were not legible.
- 21. A report, dated November 5, 2015, showed several abnormal laboratory results, a PAP smear with an unsatisfactory specimen, elevated glucose (161 mg/di), elevated cholesterol, and elevated triglycerides. The laboratory results reviewed by a Physician Assistant 2 on November 14, 2015. The abnormal labs were noted. The patient's follow up appointment was scheduled for December 5, 2015.
- 22. On or about October 30, 2015, and thereafter, Respondent committed the following distinct negligent acts in connection with Patient B: (a) failing to adequately follow up with Patient B and manage her abnormal test results in a timely manner and coordinate further management; (b) failing to adequately supervise the medical services of Physician Assistant 2; (c) failing to keep adequate and accurate medical records; and (d) failing to adequately examine and/or assess the patient, and/or document the same.

## Patients A and B

- 23. Respondent committed negligence in connection with Patients A and B by failing to follow up and manage their abnormal health conditions in a timely manner. Moreover, he failed to have an adequate test result management protocol in place to address critical test results and coordinate further management. Failure to follow up test results in a timely and adequate manner could result in a delay in treatment and diagnosis, and placed the health of the patients at significant risk. He failed to adequately supervise the midlevel practitioners, Physician Assistants 1 and 2. The medical records of the patients were incomplete and not clearly legible. The history and physical information was lacking, medications were not listed, and management of abnormal results poorly documented.
- 24. On or about March 7, 2019, a Department of Consumer Affairs investigator interviewed Respondent. Respondent stated that he worked at the Pomona Mission Medical Clinic from in or around April 2015 through in or around April 2018. He further stated that in

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