

**BEFORE THE
MEDICAL BOARD OF CALIFORNIA
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA**

**In the Matter of the Accusation)
Against:)
)
)
Carlos Francisco Bayardo, M.D.)
)
Physician's and Surgeon's)
Certificate No. A 91684)
)
Respondent)
_____)**

Case No. 800-2016-027139

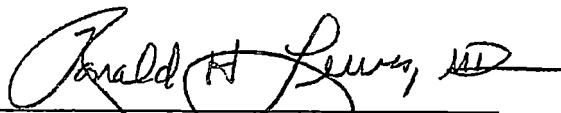
DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on MAR 27 2020

IT IS SO ORDERED FEB 27 2020

MEDICAL BOARD OF CALIFORNIA

**By: 
Ronald H. Lewis, M.D., Chair
Panel A**

1 XAVIER BECERRA
Attorney General of California
2 STEVE DIEHL
Supervising Deputy Attorney General
3 LYNETTE D. HECKER
Deputy Attorney General
4 State Bar No. 182198
California Department of Justice
5 2550 Mariposa Mall, Room 5090
Fresno, CA 93721
6 Telephone: (559) 705-2320
Facsimile: (559) 445-5106
7 *Attorneys for Complainant*

8
9 **BEFORE THE**
MEDICAL BOARD OF CALIFORNIA
10 **DEPARTMENT OF CONSUMER AFFAIRS**
11 **STATE OF CALIFORNIA**

12 In the Matter of the Accusation Against:

13 **CARLOS FRANCISCO BAYARDO, M.D.**
14 **41696 Road 128**
15 **Orosi, CA 93647**

16 **Physician's and Surgeon's Certificate No. A**
91684

17 Respondent.

Case No. 800-2016-027139

OAH No. 2019041230

18
19 **STIPULATED SETTLEMENT AND**
20 **DISCIPLINARY ORDER**

21 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-
22 entitled proceedings that the following matters are true:

23 **PARTIES**

24 1. Christine J. Lally (Complainant) is the Interim Executive Director of the Medical
25 Board of California (Board). She brought this action solely in her official capacity and is
26 represented in this matter by Xavier Becerra, Attorney General of the State of California, by
27 Lynette D. Hecker, Deputy Attorney General.

28 2. Respondent Carlos Francisco Bayardo, M.D. (Respondent) is represented in this
proceeding by attorney Richard Salinas, whose address is: 8405 N. Fresno Street, Suite 150
Fresno, CA 93720.

3. On or about June 15, 2005, the Board issued Physician's and Surgeon's Certificate No. A 91684 to Carlos Francisco Bayardo, M.D. (Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2016-027139, and will expire on February 28, 2021, unless renewed.

JURISDICTION

4. Accusation No. 800-2016-027139 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on April 3, 2019. Respondent timely filed his Notice of Defense contesting the Accusation.

5. A copy of Accusation No. 800-2016-027139 is attached as exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2016-027139. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.

7. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

9. Respondent does not contest that, at an administrative hearing, Complainant could establish a prima facie case with respect to the charges and allegations contained in Accusation

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1 No. 800-2016-027139 and that he has thereby subjected his Physician's and Surgeon's Certificate
2 to disciplinary action.

3 10. Respondent agrees that his Physician's and Surgeon's Certificate is subject to
4 discipline and he agrees to be bound by the Board's imposition of discipline as set forth in the
5 Disciplinary Order below.

6 **CONTINGENCY**

7 11. This stipulation shall be subject to approval by the Medical Board of California.
8 Respondent understands and agrees that counsel for Complainant and the staff of the Medical
9 Board of California may communicate directly with the Board regarding this stipulation and
10 settlement, without notice to or participation by Respondent or his counsel. By signing the
11 stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek
12 to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails
13 to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary
14 Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal
15 action between the parties, and the Board shall not be disqualified from further action by having
16 considered this matter.

17 12. The parties understand and agree that Portable Document Format (PDF) and facsimile
18 copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile
19 signatures thereto, shall have the same force and effect as the originals.

20 13. In consideration of the foregoing admissions and stipulations, the parties agree that
21 the Board may, without further notice or formal proceeding, issue and enter the following
22 Disciplinary Order:

23 **DISCIPLINARY ORDER**

24 **A. PUBLIC REPRIMAND**

25 IT IS HEREBY ORDERED that Respondent, Carlos Francisco Bayardo, M.D., Physician's
26 and Surgeon's Certificate No. A 91684, shall be and is hereby Publicly Reprimanded pursuant to
27 California Business and Professions Code section 2227, subdivision (a)(4). This Public
28 Reprimand is issued in connection with Respondent's care and treatment of three patients, as set

1 forth in Accusation No. 800-2016-027139, and is as follows:

2 Respondent, Carlos Francisco Bayardo, M.D., failed to maintain adequate and accurate
3 medical records in light of prescribing controlled substances to three patients, failed to document
4 exams when symptoms presented in two of the patients, failed to document consideration of
5 additional evaluation for one of the patients, and failed to document a treatment plan and
6 objectives or indicate if any further diagnostic evaluations or treatments were planned for any of
7 the three patients, which prevents full periodic review and consideration of consultation. These
8 failures have been determined to constitute deficient recordkeeping within the meaning of
9 Business and Professions Code section 2266.

10 **B. MEDICAL RECORDKEEPING COURSE**

11 Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a
12 course in medical record keeping approved in advance by the Board or its designee. Respondent
13 shall provide the approved course provider with any information and documents that the approved
14 course provider may deem pertinent. Respondent shall participate in and successfully complete
15 the classroom component of the course not later than six (6) months after Respondent's initial
16 enrollment. Respondent shall successfully complete any other component of the course within
17 one (1) year of enrollment. The medical record keeping course shall be at Respondent's expense
18 and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of
19 licensure.

20 A medical record keeping course taken after the acts that gave rise to the charges in the
21 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
22 or its designee, be accepted towards the fulfillment of this condition if the course would have
23 been approved by the Board or its designee had the course been taken after the effective date of
24 this Decision.

25 Respondent shall submit a certification of successful completion to the Board or its
26 designee not later than 15 calendar days after successfully completing the course, or not later than
27 15 calendar days after the effective date of the Decision, whichever is later.

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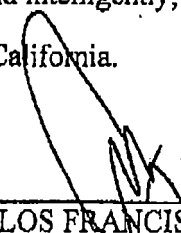
1 **C. ENFORCEMENT**

2 Failure to timely complete the Medical Recordkeeping Course outlined above shall
3 constitute unprofessional conduct and is grounds for further disciplinary action.

4 **ACCEPTANCE**

5 I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully
6 discussed it with my attorney, Richard Salinas. I understand the stipulation and the effect it will
7 have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and
8 Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the
9 Decision and Order of the Medical Board of California.

10
11 DATED: 02/05/2020


12 CARLOS FRANCISCO BAYARDO, M.D.
13 Respondent

14 I have read and fully discussed with Respondent Carlos Francisco Bayardo, M.D. the terms
15 and conditions and other matters contained in the above Stipulated Settlement and Disciplinary
16 Order. I approve its form and content.

17 DATED: 2/5/20


18 RICHARD SALINAS
19 Attorney for Respondent

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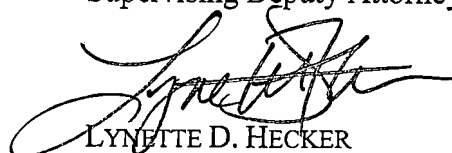
ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California.

DATED: 2/5/2020

Respectfully submitted,

XAVIER BECERRA
Attorney General of California
STEVE DIEHL
Supervising Deputy Attorney General


LYNETTE D. HECKER
Deputy Attorney General
Attorneys for Complainant

FR2019100736
95332465.docx

Exhibit A

Accusation No. 800-2016-027139

1 XAVIER BECERRA
Attorney General of California
2 GLORIA L. CASTRO
Senior Assistant Attorney General
3 STEVE DIEHL
Supervising Deputy Attorney General
4 State Bar No. 235250
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7 Attorneys for Complainant

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9 BEFORE THE
MEDICAL BOARD OF CALIFORNIA
10 DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA
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12
13 In the Matter of the Accusation Against:

Case No. 800-2016-027139

14 CARLOS FRANCISCO BAYARDO, M.D.
41696 Road 128
15 Orosi, CA 93647

ACCUSATION

16 Physician's and Surgeon's Certificate
No. A 91684,

17 Respondent.
18

19
20 Complainant alleges:

21 PARTIES

22 1. Kimberly Kirchmeyer (Complainant) brings this Accusation solely in her official
23 capacity as the Executive Director of the Medical Board of California, Department of Consumer
24 Affairs (Board).

25 2. On or about June 15, 2005, the Medical Board issued Physician's and Surgeon's
26 Certificate Number A 91684 to Carlos Francisco Bayardo, M.D. (Respondent). The Physician's
27 and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought
28 herein and will expire on February 28, 2021, unless renewed.

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4. Section 2227 of the Code states:

“(1) Have his or her license revoked upon order of the board.

“(3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the board.

“(5) Have any other action taken in relation to discipline as part of an order of probation, as the board or an administrative law judge may deem proper.

“(b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the board and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section 803.1.”

“The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

1 “(a) Violating or attempting to violate, directly or indirectly, assisting in, or abetting the
2 violation of, or conspiring to violate any provision of this chapter.

3 “(b) Gross negligence.

4 “(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or
5 omissions. An initial negligent act or omission followed by a separate and distinct departure from
6 the applicable standard of care shall constitute repeated negligent acts.

7 “(1) An initial negligent diagnosis followed by an act or omission medically appropriate for
8 that negligent diagnosis of the patient shall constitute a single negligent act.

9 “(2) When the standard of care requires a change in the diagnosis, act, or omission that
10 constitutes the negligent act described in paragraph (1), including, but not limited to, a
11 reevaluation of the diagnosis or a change in treatment, and the licensee’s conduct departs from the
12 applicable standard of care, each departure constitutes a separate and distinct breach of the
13 standard of care.

14 “(d) Incompetence.

15 “(e) The commission of any act involving dishonesty or corruption which is substantially
16 related to the qualifications, functions, or duties of a physician and surgeon.

17 “(f) Any action or conduct which would have warranted the denial of a certificate.

18 “(g) The practice of medicine from this state into another state or country without meeting
19 the legal requirements of that state or country for the practice of medicine. Section 2314 shall not
20 apply to this subdivision. This subdivision shall become operative upon the implementation of the
21 proposed registration program described in Section 2052.5.

22 “(h) The repeated failure by a certificate holder, in the absence of good cause, to attend and
23 participate in an interview by the board. This subdivision shall only apply to a certificate holder
24 who is the subject of an investigation by the board.”

25 6. Section 2266 of the Code states: “The failure of a physician and surgeon to maintain
26 adequate and accurate records relating to the provision of services to their patients constitutes
27 unprofessional conduct.”

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1 **FIRST CAUSE FOR DISCIPLINE**

2 **(Repeated Negligent Acts)**

3 7. Respondent Carlos Francisco Bayardo, M.D. is subject to disciplinary action under
4 section 2234, subdivision (c), in that he committed repeated acts of negligence. The
5 circumstances are as follows:

6 8. The standard of care for the prescribing of controlled substances requires that a
7 medical history be obtained. Such a history includes an assessment of the patient's pain, physical
8 and psychological function, substance abuse history, history of prior pain treatment, assessment
9 of underlying or coexisting conditions, and documentation of medical indications for the use of
10 controlled substances.

11 9. The standard of care for the prescribing of controlled substances requires a physical
12 examination which includes an initial examination focused on the patient's presenting illness, as
13 well as subsequent follow-up examinations to determine the course of the illness and the effect of
14 treatment, both intended and adverse effects.

15 10. The standard of care for the prescribing of controlled substances requires that the
16 prescribing physician document objectives by which the treatment can be evaluated, such as pain
17 relief and/or function, and indicate if any further diagnostic evaluations or other treatments are
18 planned. The treatment plan should be tailored to the individual needs of the patient, which may
19 include multiple treatment modalities.

20 11. The standard of care for the prescribing of controlled substances requires that the
21 prescribing physician consider referring the patient for additional evaluation and treatment to
22 achieve treatment objectives, such as referral to specialists in addiction medicine, pain
23 management, and/or psychiatry, as necessary.

24 12. The standard of care for the prescribing of controlled substances requires the
25 maintenance of accurate and complete records, demonstrating a history and physical examination
26 along with evaluations and consultations, treatment plans and objectives, informed consent,
27 medications prescribed and documentation of periodic review.

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1 Circumstances related to Patient A¹.

2 13. On or about June 18, 2015, Patient A, a 56 year old woman, presented at
3 Respondent's clinic to establish primary care. She was seen by another provider, who prescribed
4 alprazolam² 0.25mg, 90 tabs, and oxycodone-acetaminophen³ 10-325mg, 120 tabs, among other
5 medications. She was seen for the first time by Respondent on or about June 30, 2015.
6 Respondent discontinued the oxycodone-acetaminophen prescription, and instead prescribed
7 oxycodone 15mg, 120 tabs. Respondent continued to see the patient on an approximately
8 monthly basis, continuing her on oxycodone and alprazolam, until her last visit, on or about
9 March 1, 2016.

10 14. Other than stating a diagnosis of arthritis and back pain, Respondent failed to give
11 any assessment of the patient's pain or physical or psychological function. Respondent failed to
12 document any inquiry into the patient's substance abuse history, if any. Respondent failed to
13 document any history of the patient's pain treatment.

14 15. Respondent failed to perform an adequate initial musculoskeletal examination of the
15 patient, sufficient to support a diagnosis of chronic back pain and arthritis requiring long-term
16 oxycodone therapy. Respondent had access to records from other providers that had seen the
17 patient earlier, but none of those records documented an adequate musculoskeletal examination,
18 either. On subsequent visits, Respondent variously noted "normal range of motion," "normal
19 strength," "back pain lumbar area," and "severe back pain." None of these notes are adequate to
20 support long-term oxycodone therapy.

21 16. Respondent failed to document any objectives by which the patient's oxycodone
22 treatment could be evaluated. Respondent failed to document any characterization of the
23 patient's pain relief or function with respect to her back pain or arthritis.

24 _____
25 ¹ Patients are referred to by letter to protect their privacy.

26 ²Alprazolam (Xanax) is a benzodiazepine medication used to treat anxiety. Alprazolam is
a Schedule IV controlled substance.

27 ³Oxycodone-acetaminophen (Percocet) is a preparation of the opiate oxycodone, and the
28 analgesic acetaminophen, used to treat chronic pain. Oxycodone is a Schedule II controlled
substance.

1 17. Respondent failed to document whether any further diagnostic evaluation or
2 treatments were planned, and apparently made no referrals for consultation regarding the patient's
3 pain. The patient was receiving a relatively high dose of opiates, with a concurrent prescription
4 for benzodiazepines, which would support a referral to a pain management specialist.

5 18. Respondent failed to fully document a history, physical examination, and treatment
6 plan and objectives. Respondent utilized electronic medical records. In an interview, Respondent
7 stated that he was still learning to use the electronic medical record system, and thus his history,
8 physical examination, and treatment plan were not adequately documented.

9 19. Respondent's failures as described in paragraphs 14 through 18, above, individually
10 and collectively, constitute acts of negligence.

11 Circumstances Related to Patient B

12 20. On or about April 15, 2014, Patient B, a 59 year old woman, presented at
13 Respondent's clinic with a history of fibromyalgia and migraines. She was seen by Respondent,
14 who diagnosed the patient with fibromyalgia and back pain, and prescribed Soma⁴, Fioricet⁵, and
15 Norco⁶. Respondent continued to see the patient on a roughly monthly basis until her final visit
16 on or about October 6, 2016. Valium⁷ was prescribed to the patient by another provider after her
17 initial visit with Respondent, and Respondent continued the Valium prescription from on or about
18 August 19, 2014, until her final visit. Respondent maintained the patient on Soma, Fioricet,
19 Norco, and Valium at essentially the same dosage until her final visit.

20 21. Respondent noted "back pain lumbar area" on two visits, but never conducted a full
21 physical examination of the patient's back.

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24 ⁴ Carisoprodol (Soma) is a muscle relaxant and a Schedule IV controlled substance.

25 ⁵ Fioricet is a preparation of acetaminophen, caffeine, and the barbiturate butalbital, used
26 to treat headaches.

27 ⁶ Norco is a preparation of the opiate hydrocodone and acetaminophen. On October 6,
28 2014, hydrocodone was moved from Schedule III to Schedule II.

⁷ Diazepam (Valium) is a benzodiazepine sedative used to treat anxiety, muscle spasm,
and seizures. It is a Schedule IV controlled substance.

1 22. Respondent failed to document a plan or state objectives by which the patient's
2 treatment with controlled substances could be evaluated.

3 23. Respondent failed to fully document a history, physical examination, and treatment
4 plan and objectives. Respondent admitted in an interview that his history, physical examination,
5 and treatment plan were not adequately documented, as a result of his unfamiliarity with the
6 electronic medical recordkeeping program.

7 24. Respondent's failures as described in paragraphs 21 through 23, above, individually
8 and collectively, constitute acts of negligence.

9 Circumstances Related to Patient C

10 25. On or about December 23, 2013, Patient C, a 66 year old woman, presented at
11 Respondent's clinic with a history of asthma, hypertension, diabetes, hypothyroidism, migraines,
12 chronic back pain, and osteoarthritis. The patient was currently taking Norco at 15mg per day.
13 Respondent continued her on the same dosage of Norco, and saw the patient on a roughly
14 monthly basis until on or about October 17, 2016.

15 26. Respondent failed to adequately document an assessment of the patient's pain and
16 function.

17 27. Respondent repeatedly noted "back pain," but documented a physical examination
18 showing "normal range of motion, normal strength" without any further musculoskeletal
19 examination. On or about June 18, 2015, Respondent noted "claudication and lumbar pain," and
20 "knee pain bilateral," but failed to document any further musculoskeletal characterization or
21 examination.

22 28. Respondent failed to document a treatment plan or any objectives by which the
23 patient's treatment could be evaluated. Respondent failed to document whether any further
24 diagnostic evaluations or other treatments were planned.

25 29. Respondent's failures as described in paragraphs 26 through 28, above, individually
26 and collectively, constitute acts of negligence.

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