

BEFORE THE  
MEDICAL BOARD OF CALIFORNIA  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA

In the Matter of the Second Amended  
Accusation Against:

Michael Solomon Katz, M.D.

Physician's & Surgeon's  
Certificate No. A 131463

Respondent.

Case No. 800-2019-054353

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on September 9, 2022.

IT IS SO ORDERED: August 11, 2022.

MEDICAL BOARD OF CALIFORNIA



Laurie Rose Lubiano, J.D., Chair  
Panel A

1 ROB BONTA  
Attorney General of California  
2 ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General  
3 JOSEPH F. MCKENNA III  
Deputy Attorney General  
4 State Bar No. 231195  
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5 San Diego, California 92101  
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6 San Diego, California 92186-5266  
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7 Facsimile: (619) 645-2061

8 *Attorneys for Complainant*

9  
10 **BEFORE THE**  
**MEDICAL BOARD OF CALIFORNIA**  
**DEPARTMENT OF CONSUMER AFFAIRS**  
11 **STATE OF CALIFORNIA**

12 In the Matter of the Second Amended  
Accusation Against:

13 **MICHAEL SOLOMON KATZ, M.D.**  
14 **838 Nordahl Road, Suite 270**  
**San Marcos, California 92069-3596**  
15 **Physician's and Surgeon's Certificate**  
16 **No. A 131463,**

17 Respondent.

Case No. 800-2019-054353

OAH No. 2021060426

**STIPULATED SETTLEMENT AND  
DISCIPLINARY ORDER**

18  
19 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-  
20 entitled proceedings that the following matters are true:

21 **PARTIES**

22 1. William Prasifka (Complainant) is the Executive Director of the Medical Board of  
23 California (Board). He brought this action solely in his official capacity and is represented in this  
24 matter by Rob Bonta, Attorney General of the State of California, and by Joseph F. McKenna III,  
25 Deputy Attorney General.

26 2. Respondent Michael Solomon Katz, M.D. (Respondent) is represented in this  
27 proceeding by attorney Barton H. Hegeler, Esq., whose address is: 4660 La Jolla Village Drive,  
28 Suite 670, San Diego, California, 92122.



1 decision; and all other rights accorded by the California Administrative Procedure Act and other  
2 applicable laws, having been fully advised of same by his counsel.

3 9. Having the benefit of counsel, Respondent voluntarily, knowingly, and intelligently  
4 waives and gives up each and every right set forth above.

5 **CULPABILITY**

6 10. Respondent understands and agrees that the charges and allegations contained in  
7 Second Amended Accusation No. 800-2019-054353, if proven at a hearing, constitute cause for  
8 imposing discipline upon his Physician's and Surgeon's Certificate No. A 131463.

9 11. Respondent stipulates that, at a hearing, Complainant could establish a *prima facie*  
10 case or factual basis for the charges and allegations contained in the Second Amended  
11 Accusation; that he gives up his right to contest those charges and allegations contained in the  
12 Second Amended Accusation; and that he has thereby subjected his Physician's and Surgeon's  
13 Certificate to disciplinary action.

14 **CONTINGENCY**

15 12. This stipulation shall be subject to approval by the Board. Respondent understands  
16 and agrees that counsel for Complainant and the staff of the Board may communicate directly  
17 with the Board regarding this stipulation and settlement, without notice to or participation by  
18 Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he  
19 may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board  
20 considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order,  
21 the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this  
22 paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not  
23 be disqualified from further action by having considered this matter.

24 13. Respondent agrees that if an accusation is ever filed against him before the Board, all  
25 of the charges and allegations contained in Second Amended Accusation No. 800-2019-054353  
26 shall be deemed true, correct and fully admitted by Respondent for purposes of any such  
27 proceeding or any other licensing proceeding involving Respondent in the State of California.

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1 **ADDITIONAL PROVISIONS**

2 14. This Stipulated Settlement and Disciplinary Order is intended by the parties herein  
3 to be an integrated writing representing the complete, final and exclusive embodiment of the  
4 agreements of the parties in the above-entitled matter.

5 15. The parties understand and agree that Portable Document Format (PDF) and facsimile  
6 copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile  
7 signatures thereto, shall have the same force and effect as the originals.

8 16. In consideration of the foregoing admissions and stipulations, the parties agree that  
9 the Board may, without further notice or opportunity to be heard by the Respondent, issue and  
10 enter the following Disciplinary Order

11 **DISCIPLINARY ORDER**

12 IT IS HEREBY ORDERED that Respondent Michael Solomon Katz, M.D.'s Physician's  
13 and Surgeon's Certificate No. A 131463 shall be and is hereby Publicly Reprimanded pursuant to  
14 California Business and Professions Code section 2227, subdivision (a), subsection (4). This  
15 Public Reprimand, which is issued in connection with the charges and allegations contained in  
16 Second Amended Accusation No. 800-2019-054353, is as follows:

17 1. **PUBLIC REPRIMAND.** On November 19, 2015, Respondent failed to perform an  
18 intraoperative cholangiogram during a laparoscopic cholecystectomy despite the patient's unclear  
19 anatomy, and injured the patient's portal vein.

20 2. **EDUCATION COURSE.** Within sixty (60) calendar days of the effective date of this  
21 Decision, Respondent shall submit to the Board or its designee for its prior approval forty (40)  
22 hours of educational program(s) or course(s) which shall be aimed at correcting any areas of  
23 deficient practice or knowledge and shall be Category I certified. The educational program(s) or  
24 course(s) shall be at Respondent's expense and shall be in addition to the Continuing Medical  
25 Education (CME) requirements for renewal of licensure.

26 Respondent shall submit a certification of successful completion to the Board or its  
27 designee not later than fifteen (15) calendar days after successfully completing the educational  
28 program(s) or course(s).





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**ENDORSEMENT**

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California.

DATED: March 10, 2022

Respectfully submitted,

ROB BONTA  
Attorney General of California  
ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General

  
JOSEPH F. MCKENNA III  
Deputy Attorney General  
*Attorneys for Complainant*

SD2020800847  
Doc.No.83304672



**Exhibit A**

**Second Amended Accusation No. 800-2019-054353**

1 ROB BONTA  
Attorney General of California  
2 ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General  
3 JOSEPH F. MCKENNA III  
Deputy Attorney General  
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11 **MEDICAL BOARD OF CALIFORNIA**  
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13 **STATE OF CALIFORNIA**

14 In the Matter of the Second Amended Accusation  
Against:

Case No. 800-2019-054353  
OAH No. 2021060426

15 **MICHAEL SOLOMON KATZ, M.D.**  
838 Nordahl Road, Suite 270  
16 San Marcos, California 92069-3596

**SECOND AMENDED ACCUSATION**

17 **Physician's and Surgeon's Certificate**  
18 **No. A 131463,**

Respondent.

19  
20 Complainant alleges:

21 **PARTIES**

22 1. William Prasifka (Complainant) brings this Second Amended Accusation solely in his  
23 official capacity as the Executive Director of the Medical Board of California (Board),  
24 Department of Consumer Affairs.

25 2. On or about June 28, 2014, the Board issued Physician's and Surgeon's Certificate  
26 No. A 131463 to Michael Solomon Katz, M.D. (Respondent). The Physician's and Surgeon's  
27 Certificate was in full force and effect at all times relevant to the charges brought herein and will  
28 expire on December 31, 2023, unless renewed.

1 JURISDICTION

2 3. This Second Amended Accusation which supersedes the First Amended Accusation  
3 No. 800-2019-054353, filed on January 31, 2022, in the above-entitled matter, is brought before  
4 the Board, under the authority of the following laws. All section references are to the Business  
5 and Professions Code (Code) unless otherwise indicated.

6 STATUTORY PROVISIONS

7 4. Section 2227 of the Code states:

8 (a) A licensee whose matter has been heard by an administrative law judge of  
9 the Medical Quality Hearing Panel as designated in Section 11371 of the Government  
10 Code, or whose default has been entered, and who is found guilty, or who has entered  
11 into a stipulation for disciplinary action with the board, may, in accordance with the  
12 provisions of this chapter:

13 (1) Have his or her license revoked upon order of the board.

14 (2) Have his or her right to practice suspended for a period not to exceed one  
15 year upon order of the board.

16 (3) Be placed on probation and be required to pay the costs of probation  
17 monitoring upon order of the board.

18 (4) Be publicly reprimanded by the board. The public reprimand may include a  
19 requirement that the licensee complete relevant educational courses approved by the  
20 board.

21 (5) Have any other action taken in relation to discipline as part of an order of  
22 probation, as the board or an administrative law judge may deem proper.

23 (b) Any matter heard pursuant to subdivision (a), except for warning letters,  
24 medical review or advisory conferences, professional competency examinations,  
25 continuing education activities, and cost reimbursement associated therewith that are  
26 agreed to with the board and successfully completed by the licensee, or other matters  
27 made confidential or privileged by existing law, is deemed public, and shall be made  
28 available to the public by the board pursuant to Section 803.1.

5. Section 2234 of the Code states, in relevant part:

The board shall take action against any licensee who is charged with  
unprofessional conduct. In addition to other provisions of this article, unprofessional  
conduct includes, but is not limited to, the following:

(a) Violating or attempting to violate, directly or indirectly, assisting in or  
abetting the violation of, or conspiring to violate any provision of this chapter.

...

(c) Repeated negligent acts. To be repeated, there must be two or more  
negligent acts or omissions. An initial negligent act or omission followed by a  
separate and distinct departure from the applicable standard of care shall constitute  
repeated negligent acts.

...



1 (h) All costs recovered under this section shall be considered a reimbursement  
2 for costs incurred and shall be deposited in the fund of the board recovering the costs  
to be available upon appropriation by the Legislature.

3 (i) Nothing in this section shall preclude a board from including the recovery of  
4 the costs of investigation and enforcement of a case in any stipulated settlement.

5 (j) This section does not apply to any board if a specific statutory provision in  
6 that board's licensing act provides for recovery of costs in an administrative  
disciplinary proceeding.

7 **FIRST CAUSE FOR DISCIPLINE**

8 **(Repeated Negligent Acts)**

9 8. Respondent has subjected his Physician's and Surgeon's Certificate No. A 131463  
10 to disciplinary action under sections 2227 and 2234, as defined in section 2234, subdivision (c),  
11 of the Code, in that Respondent committed repeated negligent acts in his care and treatment of  
12 Patient A,<sup>1</sup> as more particularly alleged hereinafter:

13 9. **Patient A**

14 (a) On or about October 13, 2015, Patient A, a then-34-year-old male,  
15 presented to the Emergency Department (ED) at Palomar Medical Center (PMC)  
16 with right upper quadrant pain and chills. Patient A complained of abdominal pain  
17 starting that same day, and he also related a previous episode of abdominal pain  
18 occurring approximately one week earlier.

19 (b) Based upon Patient A's presenting complaints and symptoms, the ED  
20 physician treating Patient A ordered labs and imaging studies including an  
21 ultrasound, CT scan, and a hepatobiliary iminodiacetic acid (HIDA) scan<sup>2</sup>. The  
22 ED physician also contacted Respondent to consult on Patient A.<sup>3</sup>

23  
24 <sup>1</sup> To protect the privacy of the patient involved in this matter, the patient's name has not  
been included in this pleading. Respondent is aware of the identity of Patient A.

25 <sup>2</sup> HIDA is an imaging procedure used to diagnose problems of the liver, gallbladder and  
26 bile ducts. The results of the HIDA scan performed on Patient A showed cystic duct obstruction  
and common duct obstruction.

27 <sup>3</sup> Respondent, a surgeon, was on-call at PMC on October 13, 2015.  
28

1 (c) Respondent examined Patient A and evaluated the results of the labs and  
2 imaging studies previously ordered by the ED physician. Based upon the imaging  
3 studies, labs, and physical examination, Respondent diagnosed Patient A with  
4 acute cholecystitis<sup>4</sup>. Respondent recommended to Patient A that a laparoscopic  
5 cholecystectomy<sup>5</sup> with an intraoperative cholangiogram (IOC)<sup>6</sup> be performed.  
6 With Patient A's consent, he was admitted at PMC and Respondent performed the  
7 surgical procedure that same day.

8 (d) As stated in Respondent's October 13, 2015 operative report, at the time  
9 of surgery, due to the thickened wall and distention of the gallbladder, the  
10 gallbladder needed to be "aspirated" (drained) with a needle to assist in retracting  
11 it. Respondent identified a large amount of "edematous adhesions" (scarring)  
12 around the gallbladder that were taken down with blunt dissection and hook  
13 electrocautery. Respondent aborted the procedure after determining that "[d]espite  
14 careful dissection, the infundibulum of the gallbladder as well as the cystic duct  
15 could not be safely identified and dissected." A cholecystostomy tube<sup>7</sup> was placed  
16 in Patient A's gallbladder with a plan for an elective laparoscopic cholecystectomy  
17 in one month.

18 (e) On the first postoperative day, Patient A's liver function tests continued  
19 to rise and a gastroenterologist (Dr. R.F.) was consulted to evaluate Patient A. Dr.

20 ////

21 <sup>4</sup> Acute cholecystitis is sudden inflammation and irritation of the gallbladder.

22 <sup>5</sup> A laparoscopic cholecystectomy is the surgical removal of the gallbladder.

23 <sup>6</sup> An IOC is an X-ray of the bile ducts performed during surgery to remove a gall bladder.  
24 An IOC looks for gallstones that may be in the common bile duct, and it also allows a surgeon to  
25 see the anatomy of the bile duct system from the liver to the small intestine. Viewing the bile  
ducts before removal of the gallbladder may help ensure that the surgeon does not accidentally  
cut or damage the common bile duct.

26 <sup>7</sup> A cholecystostomy tube is a thin tube placed into the gallbladder, for the purpose of  
27 draining blocked and infected gallbladder fluid. The gallbladder fluid drains into a collection bag  
28 outside of the body.

1 R.F. performed an endoscopic retrograde cholangio pancreatography (ERCP)<sup>8</sup> and  
2 extracted a stone from the common bile duct.

3 (f) On the second postoperative day, Patient A continued to have right  
4 upper quadrant pain and it was noted that he was leaking bile fluid around the  
5 gallbladder drain. Upon further evaluation, it was determined that the  
6 cholecystostomy tube placed by Respondent was dislodged from the gallbladder.  
7 The drain was removed and a percutaneous cholecystostomy tube was placed on  
8 the patient. On the third postoperative day, Patient A was discharged from PMC.

9 (g) On or about November 19, 2015, Patient A presented to the ED at PMC  
10 complaining of abdominal pain. Patient A was readmitted with worsening pain  
11 and was taken to the operating room where Respondent attempted a second  
12 laparoscopic cholecystectomy.

13 (h) As stated in Respondent's November 19, 2015 operative report, at the  
14 time of surgery, Patient A's gallbladder was noted to be "severely scarred in." The  
15 scar tissue was again taken down with blunt dissection and hook electrocautery.  
16 Respondent had extensive difficulty in dissecting the gallbladder from the liver  
17 bed which produced profuse bleeding around the gallbladder. Respondent had to  
18 cauterize multiple dilated vessels during the dissection to control the bleeding.  
19 The gallbladder was dissected in a dome-down fashion.<sup>9</sup> According to the  
20 operative report, the cystic artery was clipped both proximally and distally, and the  
21 gallbladder was dissected down to the cystic duct and removed. Respondent also  
22 documented that the actual procedure took three (3) hours, which was much longer

23 <sup>8</sup> ERCP is a procedure to diagnose and treat problems in the liver, gallbladder, bile ducts,  
24 and pancreas. It combines X-ray and the use of an endoscope (long, flexible, lighted tube) which  
can locate and remove gallstones from blocked bile ducts.

25 <sup>9</sup> The dome-down technique is an alternative gall bladder dissection sequence used to  
26 reduce the risk for surgical complications in a cholecystectomy. Dissecting the gall bladder from  
27 the gall bladder bed first ("dome-down"), and subsequently following the gall bladder to the  
28 cystic duct, enables utilization of the preferred surgical principle of dissecting from known  
anatomy (gall bladder wall) to unknown anatomy (potentially difficult anatomy in the triangle of  
safety.)

1 than the normal amount of time required (1 hour), and that was due to the severe  
2 scarring of the gallbladder and profuse bleeding.

3 (i) During the second laparoscopic cholecystectomy, Respondent injured  
4 Patient A by fully transecting his common bile duct, and also injured his right portal  
5 vein.

6 (j) On or about June 24, 2020, at the interview that was part of the Medical  
7 Board investigation, Respondent stated that it was not standard of care “to proceed  
8 directly to an open cholecystectomy<sup>10</sup> when a patient is ... indicated for a laparoscopic  
9 cholecystectomy ...” Respondent then added, “in my practice, that’s not something in  
10 my experience that I do ... especially since the majority of times when you go back in  
11 after drainage, the gallbladder is amenable to ... laparoscopic resection.” Notably,  
12 Respondent, after aborting the first laparoscopic cholecystectomy due to complications  
13 involving severe scarring, inflammation, and aberrant anatomy – and despite  
14 encountering similar complications during the second procedure – still did not convert  
15 the second procedure to an open cholecystectomy. Significantly, when asked whether  
16 he was able to identify the “critical triangle of safety” (prior to transection of any  
17 ductal structures), Respondent admitted, “No, I was not.” Another surgeon at PMC,  
18 Dr. J.S., consulted with Respondent during the surgery and assisted Respondent with  
19 the rest of the surgery. Respondent stated that the final decision was to convert the  
20 procedure to a laparoscopic dome-down approach to remove the gallbladder.  
21 Respondent stated that the initial plan was to have an IOC performed, but one was not  
22 performed during the surgery. According to Respondent, he considered doing a partial  
23 cholecystectomy<sup>11</sup> but decided against it due to complications.

24 <sup>10</sup> In an open cholecystectomy, the surgeon removes the gallbladder through a single, large  
25 incision in the abdomen. Surgeons do most open cholecystectomy surgeries after trying first to  
26 remove the gallbladder with a simple laparoscopic cholecystectomy; and especially with patients  
27 who have scar tissue or other anatomical complications from prior abdominal surgeries.

28 <sup>11</sup> Partial cholecystectomy removes the majority of the gallbladder, leaving a portion of  
the neck, and occasionally the posterior wall of the gallbladder, in place. Partial cholecystectomy,  
whether performed open or laparoscopic, has been described as a safe and effective operation. It



