

BEFORE THE  
MEDICAL BOARD OF CALIFORNIA  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA

In the Matter of the Accusation Against:

Benjamin Graham, Jr., M.D.

Physician's & Surgeon's  
Certificate No. G 35252

Respondent.

Case No. 800-2018-043785

DECISION

The attached Stipulated Settlement and Disciplinary Order for Public Reprimand is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on December 4, 2020.

IT IS SO ORDERED November 5, 2020.

MEDICAL BOARD OF CALIFORNIA



Ronald H. Lewis, M.D., Chair  
Panel A

1 XAVIER BECERRA  
Attorney General of California  
2 E. A. JONES III  
Supervising Deputy Attorney General  
3 JOSHUA M. TEMPLET  
Deputy Attorney General  
4 State Bar No. 267098  
California Department of Justice  
5 300 So. Spring Street, Suite 1702  
Los Angeles, CA 90013  
6 Telephone: (213) 269-6688  
Facsimile: (916) 731-2117  
7 *Attorneys for Complainant*

8  
9 **BEFORE THE**  
**MEDICAL BOARD OF CALIFORNIA**  
10 **DEPARTMENT OF CONSUMER AFFAIRS**  
**STATE OF CALIFORNIA**  
11

12 In the Matter of the Accusation Against:

13 **BENJAMIN GRAHAM, JR., M.D.**  
14 **P.O. Box 129**  
**Mendocino, CA 95460-0129**

15 **Physician's and Surgeon's Certificate**  
16 **No. G 35252**

17 Respondent.

Case No. 800-2018-043785

OAH No. 2020060247

**STIPULATED SETTLEMENT AND  
DISCIPLINARY ORDER FOR PUBLIC  
REPRIMAND**

18  
19 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-  
20 entitled proceedings that the following matters are true:

21 **PARTIES**

22 1. William Prasifka (Complainant) is the Executive Director of the Medical Board of  
23 California (Board). He brought this action solely in his official capacity and is represented in this  
24 matter by Xavier Becerra, Attorney General of the State of California, via Joshua M. Temple,   
25 Deputy Attorney General.

26 2. Respondent Benjamin Graham, Jr., M.D. (Respondent) is represented in this  
27 proceeding by attorney Adam G. Slote, Slote, Links & Boreman, LLP, One Embarcadero Center,  
28 Suite 400, San Francisco, CA 94111.

1           3.     On August 9, 1977, the Board issued Physician's and Surgeon's Certificate  
2 No. G 35252 to Benjamin Graham, Jr., M.D. (Respondent). The certificate was in full force and  
3 effect at all times relevant to the charges brought in Accusation No. 800-2018-043785, and will  
4 expire on March 31, 2021, unless renewed.

#### 5   **JURISDICTION**

6           4.     Accusation No. 800-2018-043785 (Accusation) was filed before the Board and is  
7 currently pending against Respondent. The Accusation and all other statutorily required  
8 documents were properly served on Respondent, on March 26, 2020. Respondent timely filed his  
9 Notice of Defense contesting the Accusation.

10          5.     A copy of the Accusation is attached as Exhibit A and incorporated herein by  
11 reference.

#### 12   **ADVISEMENT AND WAIVERS**

13          6.     Respondent has carefully read, fully discussed with counsel, and understands the  
14 charges and allegations in the Accusation. Respondent has also carefully read, fully discussed  
15 with his counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order  
16 for Public Reprimand.

17          7.     Respondent is fully aware of his legal rights in this matter, including the right to a  
18 hearing on the charges and allegations in the Accusation; the right to confront and cross-examine  
19 the witnesses against him; the right to present evidence and to testify on his own behalf; the right  
20 to the issuance of subpoenas to compel the attendance of witnesses and the production of  
21 documents; the right to reconsideration and court review of an adverse decision; and all other  
22 rights accorded by the California Administrative Procedure Act and other applicable laws.

23          8.     Respondent voluntarily, knowingly, and intelligently waives and gives up each and  
24 every right set forth above.

#### 25   **CULPABILITY**

26          9.     Respondent understands and agrees that the charges and allegations in the  
27 Accusation, if proven at a hearing, constitute cause for imposing discipline upon his Physician's  
28 and Surgeon's Certificate.

1 10. Respondent agrees that, at a hearing, Complainant could establish a prima facie case  
2 for the charges in the Accusation, and Respondent hereby gives up his right to contest those  
3 charges.

4 11. Respondent agrees that his Physician's and Surgeon's Certificate is subject to  
5 discipline and he agrees to be bound by the Board's imposition of discipline as set forth in the  
6 Disciplinary Order below.

7 CONTINGENCY

8 12. This stipulation shall be subject to approval by the Board. Respondent understands  
9 and agrees that counsel for Complainant and the staff of the Board may communicate directly  
10 with the Board regarding this stipulation and settlement, without notice to or participation by  
11 Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he  
12 may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board  
13 considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order for  
14 Public Reprimand, the Stipulated Settlement and Disciplinary Order for Public Reprimand shall  
15 be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action  
16 between the parties, and the Board shall not be disqualified from further action by having  
17 considered this matter.

18 13. Respondent agrees that if an accusation and/or petition to revoke probation is filed  
19 against him before the Board, all of the charges and allegations contained in the Accusation shall  
20 be deemed true, correct, and fully admitted by Respondent for purposes of any such proceeding.

21 14. The parties understand and agree that Portable Document Format (PDF) and facsimile  
22 copies of this Stipulated Settlement and Disciplinary Order for Public Reprimand, including PDF  
23 and facsimile signatures thereto, shall have the same force and effect as the originals.

24 15. In consideration of the foregoing admissions and stipulations, the parties agree that  
25 the Board may, without further notice or opportunity to be heard by the Respondent, issue and  
26 enter the following Disciplinary Order:

27 ///

28 ///

1 **DISCIPLINARY ORDER**

2 IT IS HEREBY ORDERED that Respondent Benjamin Graham, Jr., M.D., holder of  
3 Physician's and Surgeon's Certificate No. G 35252, is **publicly reprimanded**, pursuant to  
4 Business and Professions Code section 2227. This Public Reprimand is issued as a result of the  
5 following conduct by Respondent as set forth in the Accusation:

6 Regarding his treatment of three patients between 2011 and 2015, Respondent failed  
7 to reduce the dosages of or create a tapering schedule for the narcotics that he  
8 prescribed patient P-1, and he failed to document an indication for prescribing  
9 promethazine to patients P-1, P-2, and P-3.

10 1. **CONTROLLED SUBSTANCES - SURRENDER OF DEA PERMIT.**

11 Within 60 calendar days of the effective date of this Decision, Respondent must provide  
12 documentary proof to the Board or its designee that Respondent's DEA permit has been  
13 surrendered to the Drug Enforcement Administration for cancellation, together with any state  
14 prescription forms and all controlled substances order forms. Thereafter, Respondent shall not  
15 reapply for a new DEA permit without the prior written consent of the Board or its designee.

16 2. **SUBMISSION OF DISABLED PHYSICIAN APPLICATION.** Within 60

17 calendar days of the effective date of this Decision, Respondent shall submit to the Board or its  
18 designee a Disabled Physician Application to convert his Physician's and Surgeon's Certificate  
19 into disabled status. The application shall include certification of Respondent's disability by his  
20 physician.

21 3. **FUTURE ADMISSIONS CLAUSE.** If Respondent should ever apply or

22 reapply for a new license or certification, or petition for reinstatement of a license, by any other  
23 health care licensing agency in the State of California, all of the charges and allegations contained  
24 in the Accusation shall be deemed to be true, correct, and admitted by Respondent for the purpose  
25 of any Statement of Issues or any other proceeding seeking to deny or restrict such license or  
26 certification.

27 4. **VIOLATION OF ORDER.** Any violation of the terms of this order shall

28 constitute unprofessional conduct and grounds for further disciplinary action.

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1 ACCEPTANCE

2 I have carefully read the above Stipulated Settlement and Disciplinary Order for Public  
3 Reprimand and have fully discussed it with my attorney, Adam G. Slote. I understand the  
4 stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this  
5 Stipulated Settlement and Disciplinary Order for Public Reprimand voluntarily, knowingly, and  
6 intelligently, and agree to be bound by the Decision and Order of the Medical Board of  
7 California.

8 *Benjamin Graham, jr MD*  
9 DATED: 08 / 23 / 2020  
10 BENJAMIN GRAHAM, JR., M.D.  
*Respondent*

11 I have read and fully discussed with Respondent Benjamin Graham, Jr., M.D. the terms and  
12 conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order  
13 for Public Reprimand. I approve its form and content.

14 DATED: 08 / 23 / 2020 *Adam Slote*  
15 ADAM G. SLOTE  
*Attorney for Respondent*

16  
17 ENDORSEMENT

18 The foregoing Stipulated Settlement and Disciplinary Order for Public Reprimand is hereby  
19 respectfully submitted for consideration by the Medical Board of California.

20 DATED: August 23, 2020 Respectfully submitted,  
21  
22 XAVIER BECERRA  
23 Attorney General of California  
24 E. A. JONES III  
25 Supervising Deputy Attorney General

26 *Joshua M. Temple*  
27 JOSHUA M. TEMPLET  
28 Deputy Attorney General  
*Attorneys for Complainant*

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**Exhibit A**

**Accusation No. 800-2018-043785**

1 XAVIER BECERRA  
Attorney General of California  
2 E. A. JONES III  
Supervising Deputy Attorney General  
3 JOSHUA M. TEMPLET  
Deputy Attorney General  
4 State Bar No. 267098  
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7 E-mail: Joshua.Templet@doj.ca.gov  
*Attorneys for Complainant*

8  
9 **BEFORE THE**  
10 **MEDICAL BOARD OF CALIFORNIA**  
11 **DEPARTMENT OF CONSUMER AFFAIRS**  
12 **STATE OF CALIFORNIA**

13 In the Matter of the Accusation Against:

Case No. 800-2018-043785

14 **Benjamin Graham, Jr., M.D.**  
15 **P.O. Box 129**  
**Mendocino, CA 95460-0129**

**A C C U S A T I O N**

16 **Physician's and Surgeon's Certificate**  
17 **No. G 35252,**

Respondent.

18  
19  
20 **PARTIES**

21 1. Christine J. Lally (Complainant) brings this Accusation solely in her official capacity  
22 as the Interim Executive Director of the Medical Board of California, Department of Consumer  
23 Affairs (Board).

24 **JURISDICTION**

25 2. On August 9, 1977, the Board issued Physician's and Surgeon's Certificate Number  
26 G 35252 to Benjamin Graham, Jr., M.D. (Respondent). The certificate was in full force and effect  
27 at all times relevant to the charges brought herein and will expire on March 31, 2021, unless  
28 renewed.



STATUTORY PROVISIONS

1  
2       3.    This Accusation is brought before the Board, under the authority of the following  
3 laws. All section references are to the Business and Professions Code (Code) unless otherwise  
4 indicated.

5       4.    Section 2004 provides that the Board shall have the responsibility for the enforcement  
6 of the disciplinary and criminal provisions of the Medical Practice Act.

7       5.    Section 2227 of the Code authorizes the Board to take action against a licensee who  
8 has been found guilty under the Medical Practice Act by revoking his or her license, suspending  
9 the license for a period not to exceed one year, placing the license on probation and requiring  
10 payment of costs of probation monitoring, or taking such other action as the Board deems proper.

11       6.    Section 2234 of the Code states:

12           The board shall take action against any licensee who is charged with unprofessional  
13 conduct. In addition to other provisions of this article, unprofessional conduct  
14 includes, but is not limited to, the following:

15           (a) Violating or attempting to violate, directly or indirectly, assisting in or abetting  
16 the violation of, or conspiring to violate any provision of this chapter.

....

17           (c) Repeated negligent acts. To be repeated, there must be two or more negligent  
18 acts or omissions. An initial negligent act or omission followed by a separate and  
19 distinct departure from the applicable standard of care shall constitute repeated  
20 negligent acts.

21           (1) An initial negligent diagnosis followed by an act or omission medically  
22 appropriate for that negligent diagnosis of the patient shall constitute a single  
23 negligent act.

24           (2) When the standard of care requires a change in the diagnosis, act, or omission  
25 that constitutes the negligent act described in paragraph (1), including, but not  
26 limited to, a reevaluation of the diagnosis or a change in treatment, and the  
27 licensee's conduct departs from the applicable standard of care, each departure  
28 constitutes a separate and distinct breach of the standard of care.

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1 **FACTUAL ALLEGATIONS**

2 **Respondent's treatment of patient P-1**

3 Respondent assumed care of patient P-1<sup>1</sup> in approximately June 2012 and treated him for  
4 chronic pain stemming from a failed back surgery through the patient's death, in August 2014.  
5 Respondent prescribed P-1 several medications for his pain, including fentanyl<sup>2</sup> 150 mcg/hr and  
6 hydrocodone<sup>3</sup> 120 pills per month. The patient's treatment also included promethazine<sup>4</sup> among  
7 other medications. Respondent's records do not document an indication for prescribing the patient  
8 promethazine.

9 P-1 had a history of overdosing on his medications, including on July 12, 2012, and  
10 August 27, 2013. P-1 had visited the emergency room several times for narcotic misuse and, at  
11 various times in 2012, the emergency room removed fentanyl, Norco,<sup>5</sup> and other medications  
12 from his medication list.

13 **Respondent's treatment of patients P-2 and P-3**

14 Respondent treated patient P-2 for failed back syndrome for two decades, through  
15 approximately June 2015. Respondent prescribed P-2 seven fentanyl lozenges per day, 40-mg of  
16 methadone<sup>6</sup> per day, and 960 mg of oxycodone<sup>7</sup> per day. Respondent also prescribed P-2  
17 promethazine. Respondent's records do not document an indication for prescribing the patient  
18 promethazine.

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21 \_\_\_\_\_  
22 <sup>1</sup> The three patients at issue in this document are designated as patients P-1, P-2, and P-3  
23 to protect their privacy. Respondent knows their names and can confirm their identity through  
24 discovery.

25 <sup>2</sup> Fentanyl is an opioid analgesic used primarily for anesthesia and sedation.

26 <sup>3</sup> Hydrocodone/acetaminophen, an opioid analgesic, is a combination of hydrocodone  
27 bitartrate, an opioid, and acetaminophen, an analgesic. It is used to treat pain.

28 <sup>4</sup> Promethazine is an antihistamine and antiemetic. It is used to treat allergies, nausea, and  
anxiety before and after surgery.

<sup>5</sup> Norco is a brand name of hydrocodone/acetaminophen.

<sup>6</sup> Methadone is an opioid used to treat pain, as maintenance therapy, and to help with  
tapering in patients with opioid dependence.

<sup>7</sup> Oxycodone/acetaminophen, an opioid analgesic, is a combination of oxycodone, an  
opioid, and acetaminophen, an analgesic. It is used to treat pain.

1 Respondent treated patient P-3 for chronic back pain, between approximately March 2011  
2 and June 2015. Respondent prescribed P-3 600 methadone tablets per month, among other  
3 medications, including hydromorphone<sup>8</sup> and promethazine.

4 Respondent's records do not document an indication for his long-term prescribing of  
5 promethazine to the patient. A single entry in Respondent's records, for P-1's September 23, 2013  
6 office visit, states that the patient was using promethazine for reflux esophagitis. Promethazine is  
7 not an appropriate medication for the long term treatment of reflux esophagitis.

8 **CAUSE FOR DISCIPLINE**

9 **(Repeated Negligent Acts)**

10 7. Respondent's conduct described above and summarized as follows constitutes  
11 unprofessional conduct in violation of Code section 2234, subdivision (c) (repeated negligent  
12 acts):

13 A. Respondent's failure to reduce the dosages of or create a tapering schedule for  
14 the narcotics that he prescribed P-1 despite P-1's history of overdosing on his medications  
15 was a departure from the standard of care.

16 B. Respondent's prescribing of promethazine without indication to patients P-1,  
17 P-2, and/or P-3 was a departure from the standard of care. Promethazine has a history as a  
18 well-recognized substance of abuse when mixed with narcotics, and Respondent was  
19 concurrently prescribing each of these patients significant dosages of narcotics.

20 **PRAYER**

21 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,  
22 and that following the hearing, the Medical Board of California issue a decision:

23 1. Revoking or suspending Physician's and Surgeon's Certificate Number G 35252,  
24 issued to Benjamin Graham, Jr., M.D.;

25 2. Revoking, suspending, or denying approval of Benjamin Graham, Jr., M.D.'s  
26 authority to supervise physician assistants and advanced practice nurses;

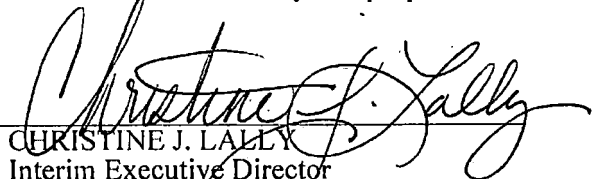
27 ///

28 <sup>8</sup> Hydromorphone is an opioid. It is used to treat pain.

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- 3. Ordering Benjamin Graham, Jr., M.D., if placed on probation, to pay the Board the costs of probation monitoring; and
- 4. Taking such other and further action as deemed necessary and proper.

DATED: MAR 26 2020

  
CHRISTINE J. LALLY  
Interim Executive Director  
Medical Board of California  
Department of Consumer Affairs  
State of California  
*Complainant*

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