

**BEFORE THE
MEDICAL BOARD OF CALIFORNIA
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA**

**In the Matter of the Accusation
Against:**

Christopher Glennen Cooney, M.D.

**Physician's and Surgeon's
Certificate No. G 76882**

Respondent.

Case No.: 800-2019-059229

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on March 25, 2026.

IT IS SO ORDERED: February 23, 2026.

MEDICAL BOARD OF CALIFORNIA

 M.D.

**Veling Tsai, M.D., Chair
Panel A**

1 ROB BONTA
Attorney General of California
2 MACHAELA M. MINGARDI
Supervising Deputy Attorney General
3 THOMAS OSTLY
Deputy Attorney General
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7 *Attorneys for Complainant*

8 **BEFORE THE**
9 **MEDICAL BOARD OF CALIFORNIA**
10 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

11 In the Matter of the Accusation Against:

Case No. 800-2019-059229

12 **CHRISTOPHER GLENNEN COONEY,**
13 **M.D.**

OAH No. 2024110612

14 **2186 Geary Blvd., Ste. 320**
San Francisco CA 94115-3457

STIPULATED SETTLEMENT AND
DISCIPLINARY ORDER

15 **Physician's and Surgeon's Certificate No. G**
16 **76882**

17 Respondent.

18 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-
19 entitled proceedings that the following matters are true:

20 **PARTIES**

21 1. Reji Varghese (Complainant) is the Executive Director of the Medical Board of
22 California (Board). He brought this action solely in his official capacity and is represented in this
23 matter by Rob Bonta, Attorney General of the State of California, by Thomas Ostly, Deputy
24 Attorney General.

25 2. Respondent Christopher Glennen Cooney, M.D. (Respondent) is represented in this
26 proceeding by attorney Marglyn E. Paseka, Esq., whose address is: 50 California Street San
27 Francisco, CA 94111.
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3. On or about June 21, 1993, the Board issued Physician's and Surgeon's Certificate No. G 76882 to Christopher Glennen Cooney, M.D. (Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2019-059229, and will expire on March 31, 2027, unless renewed.

JURISDICTION

4. Accusation No. 800-2019-059229 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on August 17, 2022. Respondent timely filed his Notice of Defense contesting the Accusation.

5. A copy of Accusation No. 800-2019-059229 is attached as Exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2019-059229. Respondent has also carefully read, fully discussed with his counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.

7. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

9. Respondent understands and agrees that the charges and allegations in Accusation No. 800-2019-059229, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate.

10. Respondent agrees that, at a hearing, Complainant could establish a prima facie case or factual basis for the charges in the Accusation, and that Respondent hereby gives up his right to contest those charges.

11. Respondent does not contest that, at an administrative hearing, Complainant could establish a prima facie case with respect to the charges and allegations in Accusation No. 800-2019-059229, a true and correct copy of which is attached hereto as Exhibit A, and that he has thereby subjected his Physician's and Surgeon's Certificate, No. G 76882 to disciplinary action.

12.. ACKNOWLEDGMENT. Respondent acknowledges the Disciplinary Order below, requiring the disclosure of probation pursuant to Business and Professions Code section 2228.1, serves to protect the public interest.

13. Respondent agrees that his Physician's and Surgeon's Certificate is subject to discipline and agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

CONTINGENCY

14. This stipulation shall be subject to approval by the Medical Board of California. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

15. This Stipulated Settlement and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final and exclusive embodiment of the agreement of the parties in this above-entitled matter.

1 16. Respondent agrees that if he ever petitions for early termination or modification of
2 probation, or if an accusation and/or petition to revoke probation is filed against him before the
3 Board, all of the charges and allegations contained in Accusation No. 800-2019-059229 shall be
4 deemed true, correct and fully admitted by Respondent for purposes of any such proceeding or
5 any other licensing proceeding involving Respondent in the State of California.

6 17. The parties understand and agree that Portable Document Format (PDF) and facsimile
7 copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile
8 signatures thereto, shall have the same force and effect as the originals.

9 18. In consideration of the foregoing admissions and stipulations, the parties agree that
10 the Board may, without further notice or opportunity to be heard by the Respondent, issue and
11 enter the following Disciplinary Order:

12 **DISCIPLINARY ORDER**

13 IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. G 76882 issued
14 to Respondent CHRISTOPHER GLENNEN COONEY, M.D. is revoked. However, the
15 revocation is stayed and Respondent is placed on probation for five (5) years on the following
16 terms and conditions:

17 1. **REVOCATION**. Certificate No. G 76882 issued to Respondent Christopher Glennen
18 Cooney, M.D., is hereby revoked.

19 2. **STANDARD STAY ORDER**. However, revocation stayed and Respondent is placed
20 on probation for five years upon the following terms and conditions.

21 3. **CONTROLLED SUBSTANCES - PARTIAL RESTRICTION**. Respondent shall not
22 order, prescribe, dispense, administer, furnish, or possess any controlled substances as defined by
23 the California Uniform Controlled Substances Act, except for those drugs listed in Schedules IV
24 and V of the Act.

25 4. **CONTROLLED SUBSTANCES - MAINTAIN RECORDS AND ACCESS TO**
26 **RECORDS AND INVENTORIES**. Respondent shall maintain a record of all controlled
27 substances ordered, prescribed, dispensed, administered, or possessed by Respondent, and any
28 recommendation or approval which enables a patient or patient's primary caregiver to possess or

1 cultivate marijuana for the personal medical purposes of the patient within the meaning of Health
2 and Safety Code section 11362.5, during probation, showing all of the following: 1) the name and
3 address of the patient; 2) the date; 3) the character and quantity of controlled substances involved;
4 and 4) the indications and diagnosis for which the controlled substances were furnished.

5 Respondent shall keep these records in a separate file or ledger, in chronological order. All
6 records and any inventories of controlled substances shall be available for immediate inspection
7 and copying on the premises by the Board or its designee at all times during business hours and
8 shall be retained for the entire term of probation.

9 5. EDUCATION COURSE. Within 60 calendar days of the effective date of this
10 Decision, and on an annual basis thereafter, Respondent shall submit to the Board or its designee
11 for its prior approval educational program(s) or course(s) which shall not be less than 40 hours
12 per year, for each year of probation. The educational program(s) or course(s) shall be aimed at
13 correcting any areas of deficient practice or knowledge and shall be Category I certified. The
14 educational program(s) or course(s) shall be at Respondent's expense and shall be in addition to
15 the Continuing Medical Education (CME) requirements for renewal of licensure. Following the
16 completion of each course, the Board or its designee may administer an examination to test
17 Respondent's knowledge of the course. Respondent shall provide proof of attendance for 65
18 hours of CME of which 40 hours were in satisfaction of this condition.

19 6. PRESCRIBING PRACTICES COURSE. Within 60 calendar days of the effective
20 date of this Decision, Respondent shall enroll in a course in prescribing practices approved in
21 advance by the Board or its designee. Respondent shall provide the approved course provider
22 with any information and documents that the approved course provider may deem pertinent.
23 Respondent shall participate in and successfully complete the classroom component of the course
24 not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully
25 complete any other component of the course within one (1) year of enrollment. The prescribing
26 practices course shall be at Respondent's expense and shall be in addition to the Continuing
27 Medical Education (CME) requirements for renewal of licensure.

28 A prescribing practices course taken after the acts that gave rise to the charges in the

1 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
2 or its designee, be accepted towards the fulfillment of this condition if the course would have
3 been approved by the Board or its designee had the course been taken after the effective date of
4 this Decision.

5 Respondent shall submit a certification of successful completion to the Board or its
6 designee not later than 15 calendar days after successfully completing the course, or not later than
7 15 calendar days after the effective date of the Decision, whichever is later.

8 7. MEDICAL RECORD KEEPING COURSE. Within 60 calendar days of the effective
9 date of this Decision, Respondent shall enroll in a course in medical record keeping approved in
10 advance by the Board or its designee. Respondent shall provide the approved course provider
11 with any information and documents that the approved course provider may deem pertinent.
12 Respondent shall participate in and successfully complete the classroom component of the course
13 not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully
14 complete any other component of the course within one (1) year of enrollment. The medical
15 record keeping course shall be at Respondent's expense and shall be in addition to the Continuing
16 Medical Education (CME) requirements for renewal of licensure.

17 A medical record keeping course taken after the acts that gave rise to the charges in the
18 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
19 or its designee, be accepted towards the fulfillment of this condition if the course would have
20 been approved by the Board or its designee had the course been taken after the effective date of
21 this Decision.

22 Respondent shall submit a certification of successful completion to the Board or its
23 designee not later than 15 calendar days after successfully completing the course, or not later than
24 15 calendar days after the effective date of the Decision, whichever is later.

25 8. MONITORING - PRACTICE/BILLING. Within 30 calendar days of the effective
26 date of this Decision, Respondent shall submit to the Board or its designee for prior approval as a
27 practice monitor, the name and qualifications of one or more licensed physicians and surgeons
28 whose licenses are valid and in good standing, and who are preferably American Board of

1 Medical Specialties (ABMS) certified. A monitor shall have no prior or current business or
2 personal relationship with Respondent, or other relationship that could reasonably be expected to
3 compromise the ability of the monitor to render fair and unbiased reports to the Board, including
4 but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree
5 to serve as Respondent's monitor. Respondent shall pay all monitoring costs.

6 The Board or its designee shall provide the approved monitor with copies of the Decision(s)
7 and Accusation(s), and a proposed monitoring plan. Within 15 calendar days of receipt of the
8 Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed
9 statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role
10 of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees
11 with the proposed monitoring plan, the monitor shall submit a revised monitoring plan with the
12 signed statement for approval by the Board or its designee.

13 Within 60 calendar days of the effective date of this Decision, and continuing throughout
14 probation, Respondent's practice shall be monitored by the approved monitor. Respondent shall
15 make all records available for immediate inspection and copying on the premises by the monitor
16 at all times during business hours and shall retain the records for the entire term of probation.

17 If Respondent fails to obtain approval of a monitor within 60 calendar days of the effective
18 date of this Decision, Respondent shall receive a notification from the Board or its designee to
19 cease the practice of medicine within three (3) calendar days after being so notified. Respondent
20 shall cease the practice of medicine until a monitor is approved to provide monitoring
21 responsibility.

22 The monitor(s) shall submit a quarterly written report to the Board or its designee which
23 includes an evaluation of Respondent's performance, indicating whether Respondent's practices
24 are within the standards of practice of medicine, and whether Respondent is practicing medicine
25 safely, billing appropriately or both. It shall be the sole responsibility of Respondent to ensure
26 that the monitor submits the quarterly written reports to the Board or its designee within 10
27 calendar days after the end of the preceding quarter.

28 If the monitor resigns or is no longer available, Respondent shall, within 5 calendar days of

1 such resignation or unavailability, submit to the Board or its designee, for prior approval, the
2 name and qualifications of a replacement monitor who will be assuming that responsibility within
3 15 calendar days. If Respondent fails to obtain approval of a replacement monitor within 60
4 calendar days of the resignation or unavailability of the monitor, Respondent shall receive a
5 notification from the Board or its designee to cease the practice of medicine within three (3)
6 calendar days after being so notified. Respondent shall cease the practice of medicine until a
7 replacement monitor is approved and assumes monitoring responsibility.

8 In lieu of a monitor, Respondent may participate in a professional enhancement program
9 approved in advance by the Board or its designee that includes, at minimum, quarterly chart
10 review, semi-annual practice assessment, and semi-annual review of professional growth and
11 education. Respondent shall participate in the professional enhancement program at Respondent's
12 expense during the term of probation.

13 STANDARD CONDITIONS

14 9. NOTIFICATION. Within seven (7) days of the effective date of this Decision, the
15 Respondent shall provide a true copy of this Decision and Accusation to the Chief of Staff or the
16 Chief Executive Officer at every hospital where privileges or membership are extended to
17 Respondent, at any other facility where Respondent engages in the practice of medicine,
18 including all physician and locum tenens registries or other similar agencies, and to the Chief
19 Executive Officer at every insurance carrier which extends malpractice insurance coverage to
20 Respondent. Respondent shall submit proof of compliance to the Board or its designee within 15
21 calendar days.

22 This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

23 10. SUPERVISION OF PHYSICIAN ASSISTANTS AND ADVANCED PRACTICE
24 NURSES. During probation, Respondent is prohibited from supervising physician assistants and
25 advanced practice nurses.

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1 11. OBEY ALL LAWS. Respondent shall obey all federal, state and local laws, all rules
2 governing the practice of medicine in California and remain in full compliance with any court
3 ordered criminal probation, payments, and other orders.

4 12. INVESTIGATION/ENFORCEMENT COST RECOVERY. Respondent is hereby
5 ordered to reimburse the Board its costs of investigation and enforcement, including, but not
6 limited to, expert review and investigation, in the amount of \$34,042.50 (thirty-four thousand and
7 forty-two dollars and fifty cents). Costs shall be payable to the Medical Board of California.
8 Failure to pay such costs shall be considered a violation of probation.

9 Payment must be made in full within 30 calendar days of the effective date of the Order, or
10 by a payment plan approved by the Medical Board of California. Any and all requests for a
11 payment plan shall be submitted in writing by respondent to the Board. Failure to comply with
12 the payment plan shall be considered a violation of probation.

13 The filing of bankruptcy by Respondent shall not relieve Respondent of the responsibility
14 to repay investigation and enforcement costs, including expert review costs.

15 13. QUARTERLY DECLARATIONS. Respondent shall submit quarterly declarations
16 under penalty of perjury on forms provided by the Board, stating whether there has been
17 compliance with all the conditions of probation.

18 Respondent shall submit quarterly declarations not later than 10 calendar days after the end
19 of the preceding quarter.

20 14. GENERAL PROBATION REQUIREMENTS.

21 Compliance with Probation Unit

22 Respondent shall comply with the Board's probation unit.

23 Address Changes

24 Respondent shall, at all times, keep the Board informed of Respondent's business and
25 residence addresses, email address (if available), and telephone number. Changes of such
26 addresses shall be immediately communicated in writing to the Board or its designee. Under no
27 circumstances shall a post office box serve as an address of record, except as allowed by Business
28 and Professions Code section 2021, subdivision (b).

1 Place of Practice

2 Respondent shall not engage in the practice of medicine in Respondent's or patient's place
3 of residence, unless the patient resides in a skilled nursing facility or other similar licensed
4 facility.

5 License Renewal

6 Respondent shall maintain a current and renewed California physician's and surgeon's
7 license.

8 Travel or Residence Outside California

9 Respondent shall immediately inform the Board or its designee, in writing, of travel to any
10 areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty
11 (30) calendar days.

12 In the event Respondent should leave the State of California to reside or to practice
13 Respondent shall notify the Board or its designee in writing 30 calendar days prior to the dates of
14 departure and return.

15 15. INTERVIEW WITH THE BOARD OR ITS DESIGNEE. Respondent shall be
16 available in person upon request for interviews either at Respondent's place of business or at the
17 probation unit office, with or without prior notice throughout the term of probation.

18 16. NON-PRACTICE WHILE ON PROBATION. Respondent shall notify the Board or
19 its designee in writing within 15 calendar days of any periods of non-practice lasting more than
20 30 calendar days and within 15 calendar days of Respondent's return to practice. Non-practice is
21 defined as any period of time Respondent is not practicing medicine as defined in Business and
22 Professions Code sections 2051 and 2052 for at least 40 hours in a calendar month in direct
23 patient care, clinical activity or teaching, or other activity as approved by the Board. If
24 Respondent resides in California and is considered to be in non-practice, Respondent shall
25 comply with all terms and conditions of probation. All time spent in an intensive training
26 program which has been approved by the Board or its designee shall not be considered non-
27 practice and does not relieve Respondent from complying with all the terms and conditions of
28 probation. Practicing medicine in another state of the United States or Federal jurisdiction while

1 on probation with the medical licensing authority of that state or jurisdiction shall not be
2 considered non-practice. A Board-ordered suspension of practice shall not be considered as a
3 period of non-practice.

4 In the event Respondent's period of non-practice while on probation exceeds 18 calendar
5 months, Respondent shall successfully complete the Federation of State Medical Boards's Special
6 Purpose Examination, or, at the Board's discretion, a clinical competence assessment program
7 that meets the criteria of Condition 18 of the current version of the Board's "Manual of Model
8 Disciplinary Orders and Disciplinary Guidelines" prior to resuming the practice of medicine.

9 Respondent's period of non-practice while on probation shall not exceed two (2) years.

10 Periods of non-practice will not apply to the reduction of the probationary term.

11 Periods of non-practice for a Respondent residing outside of California will relieve
12 Respondent of the responsibility to comply with the probationary terms and conditions with the
13 exception of this condition and the following terms and conditions of probation: Obey All Laws;
14 General Probation Requirements; Quarterly Declarations; Abstain from the Use of Alcohol and/or
15 Controlled Substances; and Biological Fluid Testing.

16 17. COMPLETION OF PROBATION. Respondent shall comply with all financial
17 obligations (e.g., restitution, probation costs) not later than 120 calendar days prior to the
18 completion of probation. This term does not include cost recovery, which is due within 30
19 calendar days of the effective date of the Order, or by a payment plan approved by the Medical
20 Board and timely satisfied. Upon successful completion of probation, Respondent's certificate
21 shall be fully restored.

22 18. VIOLATION OF PROBATION. Failure to fully comply with any term or condition
23 of probation is a violation of probation. If Respondent violates probation in any respect, the
24 Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and
25 carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke Probation,
26 or an Interim Suspension Order is filed against Respondent during probation, the Board shall have
27 continuing jurisdiction until the matter is final, and the period of probation shall be extended until
28 the matter is final.

19. LICENSE SURRENDER. Following the effective date of this Decision, if Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy the terms and conditions of probation, Respondent may request to surrender his or her license. The Board reserves the right to evaluate Respondent's request and to exercise its discretion in determining whether or not to grant the request, or to take any other action deemed appropriate and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent shall within 15 calendar days deliver Respondent's wallet and wall certificate to the Board or its designee and Respondent shall no longer practice medicine. Respondent will no longer be subject to the terms and conditions of probation. If Respondent re-applies for a medical license, the application shall be treated as a petition for reinstatement of a revoked certificate.

20. PROBATION MONITORING COSTS. Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Board, which may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of California and delivered to the Board or its designee no later than January 31 of each calendar year.

21. FUTURE ADMISSIONS CLAUSE. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing action agency in the State of California, all of the charges and allegations contained in Accusation No. 800-2019-059229 shall be deemed to be true, correct, and admitted by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict license.

ACCEPTANCE

I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully discussed it with my attorneys, Adam Slote and Marglyn E. Paseka. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be

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Christopher Glenn Cooney MD

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M. Perkin

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Exhibit A

Accusation No. 800-2019-059229

1 ROB BONTA
2 Attorney General of California
3 STEVE DIEHL
4 Supervising Deputy Attorney General
5 ANA GONZALEZ
6 Deputy Attorney General
7 State Bar No. 190263
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10 Telephone: (415) 510-3608
11 Facsimile: (415) 703-5480
12 E-mail: Ana.Gonzalez@doj.ca.gov
13 Attorneys for Complainant

9
10 **BEFORE THE**
11 **MEDICAL BOARD OF CALIFORNIA**
12 **DEPARTMENT OF CONSUMER AFFAIRS**
13 **STATE OF CALIFORNIA**

13 In the Matter of the Accusation Against:

Case No. 800-2019-059229

14 **CHRISTOPHER GLENNEN COONEY,**
15 **M.D.**
16 **2186 Geary Blvd. Ste. 320**
17 **San Francisco, CA 94115-3457**

A C C U S A T I O N

17 **Physician's and Surgeon's Certificate**
18 **No. G 76882,**

19 Respondent.

20 **PARTIES**

21 1. William Prasifka (Complainant) brings this Accusation solely in his official capacity
22 as the Executive Director of the Medical Board of California, Department of Consumer Affairs
23 (Board).

24 2. On June 21, 1993, the Medical Board issued Physician's and Surgeon's Certificate
25 Number G 76882 to Christopher Glennen Cooney, M.D. (Respondent). The Physician's and
26 Surgeon's Certificate was in full force and effect at all times relevant to the charges brought
27 herein and will expire on March 31, 2023, unless renewed.
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JURISDICTION

3. This Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.

4. Section 2004 of the Code states:

The board shall have the responsibility for the following:

(a) The enforcement of the disciplinary and criminal provisions of the Medical Practice Act.

(b) The administration and hearing of disciplinary actions.

(c) Carrying out disciplinary actions appropriate to findings made by a panel or an administrative law judge.

(d) Suspending, revoking, or otherwise limiting certificates after the conclusion of disciplinary actions.

(e) Reviewing the quality of medical practice carried out by physician and surgeon certificate holders under the jurisdiction of the board.

(f) Approving undergraduate and graduate medical education programs.

(g) Approving clinical clerkship and special programs and hospitals for the programs in subdivision (f).

(h) Issuing licenses and certificates under the board's jurisdiction.

(i) Administering the board's continuing medical education program.

5. Section 2228.1 of the Code states:

(a) On and after July 1, 2019, except as otherwise provided in subdivision (c), the board shall require a licensee to provide a separate disclosure that includes the licensee's probation status, the length of the probation, the probation end date, all practice restrictions placed on the licensee by the board, the board's telephone number, and an explanation of how the patient can find further information on the licensee's probation on the licensee's profile page on the board's online license information Internet Web site, to a patient or the patient's guardian or health care surrogate before the patient's first visit following the probationary order while the licensee is on probation pursuant to a probationary order made on and after July 1, 2019, in any of the following circumstances:

(1) A final adjudication by the board following an administrative hearing or admitted findings or prima facie showing in a stipulated settlement establishing any of the following:

(A) The commission of any act of sexual abuse, misconduct, or relations with a

1 patient or client as defined in Section 726 or 729.

2 (B) Drug or alcohol abuse directly resulting in harm to patients or the extent
3 that such use impairs the ability of the licensee to practice safely.

4 (C) Criminal conviction directly involving harm to patient health.

5 (D) Inappropriate prescribing resulting in harm to patients and a probationary
6 period of five years or more.

7 6. Section 2227 of the Code states:

8 (a) A licensee whose matter has been heard by an administrative law judge of
9 the Medical Quality Hearing Panel as designated in Section 11371 of the
10 Government Code, or whose default has been entered, and who is found guilty, or
11 who has entered into a stipulation for disciplinary action with the board, may, in
12 accordance with the provisions of this chapter:

13 (1) Have his or her license revoked upon order of the board.

14 (2) Have his or her right to practice suspended for a period not to exceed one
15 year upon order of the board.

16 (3) Be placed on probation and be required to pay the costs of probation
17 monitoring upon order of the board.

18 (4) Be publicly reprimanded by the board. The public reprimand may include a
19 requirement that the licensee complete relevant educational courses approved by the
20 board.

21 (5) Have any other action taken in relation to discipline as part of an order of
22 probation, as the board or an administrative law judge may deem proper.

23 (b) Any matter heard pursuant to subdivision (a), except for warning letters,
24 medical review or advisory conferences, professional competency examinations,
25 continuing education activities, and cost reimbursement associated therewith that are
26 agreed to with the board and successfully completed by the licensee, or other matters
27 made confidential or privileged by existing law, is deemed public, and shall be made
28 available to the public by the board pursuant to Section 803.1.

7. Section 2234 of the Code states:

The board shall take action against any licensee who is charged with
unprofessional conduct. In addition to other provisions of this article, unprofessional
conduct includes, but is not limited to, the following:

(a) Violating or attempting to violate, directly or indirectly, assisting in or
abetting the violation of, or conspiring to violate any provision of this chapter.

(b) Gross negligence.

(c) Repeated negligent acts. To be repeated, there must be two or more
negligent acts or omissions. An initial negligent act or omission followed by a

1 separate and distinct departure from the applicable standard of care shall constitute
2 repeated negligent acts.

3 (1) An initial negligent diagnosis followed by an act or omission medically
4 appropriate for that negligent diagnosis of the patient shall constitute a single
5 negligent act.

6 (2) When the standard of care requires a change in the diagnosis, act, or
7 omission that constitutes the negligent act described in paragraph (1), including, but
8 not limited to, a reevaluation of the diagnosis or a change in treatment, and the
9 licensee's conduct departs from the applicable standard of care, each departure
10 constitutes a separate and distinct breach of the standard of care.

11 (d) Incompetence.

12 (e) The commission of any act involving dishonesty or corruption that is
13 substantially related to the qualifications, functions, or duties of a physician and
14 surgeon.

15 (f) Any action or conduct that would have warranted the denial of a certificate.

16 (g) The failure by a certificate holder, in the absence of good cause, to attend
17 and participate in an interview by the board. This subdivision shall only apply to a
18 certificate holder who is the subject of an investigation by the board.

19 8. Section 2242 of the Code states:

20 (a) Prescribing, dispensing, or furnishing dangerous drugs as defined in
21 Section 4022 without an appropriate prior examination and a medical indication,
22 constitutes unprofessional conduct. An appropriate prior examination does not
23 require a synchronous interaction between the patient and the licensee and can be
24 achieved through the use of telehealth, including, but not limited to, a self-screening
25 tool or a questionnaire, provided that the licensee complies with the appropriate
26 standard of care.

27 (b) No licensee shall be found to have committed unprofessional conduct
28 within the meaning of this section if, at the time the drugs were prescribed,
dispensed, or furnished, any of the following applies:

(1) The licensee was a designated physician and surgeon or podiatrist serving
in the absence of the patient's physician and surgeon or podiatrist, as the case may
be, and if the drugs were prescribed, dispensed, or furnished only as necessary to
maintain the patient until the return of the patient's practitioner, but in any case no
longer than 72 hours.

(2) The licensee transmitted the order for the drugs to a registered nurse or to a
licensed vocational nurse in an inpatient facility, and if both of the following
conditions exist:

(A) The practitioner had consulted with the registered nurse or licensed
vocational nurse who had reviewed the patient's records.

(B) The practitioner was designated as the practitioner to serve in the absence
of the patient's physician and surgeon or podiatrist, as the case may be.

1 (3) The licensee was a designated practitioner serving in the absence of the
2 patient's physician and surgeon or podiatrist, as the case may be, and was in
3 possession of or had utilized the patient's records and ordered the renewal of a
4 medically indicated prescription for an amount not exceeding the original
5 prescription in strength or amount or for more than one refill.

6 (4) The licensee was acting in accordance with Section 120582 of the Health
7 and Safety Code.

8 9. Section 2266 of the Code states: The failure of a physician and surgeon to maintain
9 adequate and accurate records relating to the provision of services to their patients constitutes
10 unprofessional conduct.

11 COST RECOVERY

12 10. Section 125.3 of the Code provides, in pertinent part, that the Board may request the
13 administrative law judge to direct a licensee found to have committed a violation or violations of
14 the licensing act to pay a sum not to exceed the reasonable costs of the investigation and
15 enforcement of the case, with failure of the licensee to comply subjecting the license to not being
16 renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be
17 included in a stipulated settlement.

18 ///

19 DEFINITIONS

20 11. Alprazolam (trade name Xanax) is a psychotropic triazolo analogue of the 1,4
21 benzodiazepine class of central nervous system-active compounds. Xanax is used for the
22 management of anxiety disorders or for the short-term relief of the symptoms of anxiety. It is a
23 dangerous drug as defined in section 4022 of the Code and a schedule IV controlled substance
24 and narcotic as defined by section 11057, subdivision (d), of the Health and Safety Code. Xanax
25 has a central nervous system (CNS) depressant effect and patients should be cautioned about the
26 simultaneous ingestion of alcohol and other CNS depressant drugs during treatment with Xanax.
27 Addiction-prone individuals (such as drug addicts or alcoholics) should be under careful
28 surveillance when receiving alprazolam because of the predisposition of such patients to

1 habituation and dependence. The usual starting dose of Xanax is 0.25 to 0.5 mg. three times per
2 day.

3
4 12. Benzodiazepines belong to the CNS group of medicines, which slow down the
5 nervous system. Some benzodiazepines are used to relieve anxiety. However, benzodiazepines
6 should not be used to relieve nervousness or tension caused by the stress of everyday life. Some
7 benzodiazepines are used to treat insomnia (trouble in sleeping). However, if used regularly (for
8 example, every day) for insomnia, they usually are not effective for more than a few weeks. Some
9 commonly used brand names are: Ativan (lorazepam), Dalmane (flurazepam), Diastat or Valium
10 (diazepam), Doral (quazepam), Halcion (triazolam), Klonopin (clonazepam), Librium
11 (chlordiazepoxide), Paxipam (halazepam), ProSom (estazolam), Restoril (temazepam), Serax
12 (oxazepam), Tranxene-SD (clorazepate), Xanax (alprazolam).

13 13. Buprenorphine hydrochloride (trade name Buprenex), is an injectable opioid
14 analgesic, with 0.3 mg of Buprenex being approximately equi-analgesic to 10 mg of morphine
15 sulfate. Buprenex is indicated for the relief of moderate to severe pain. It is a dangerous drug as
16 defined in section 4022 of the Code, and a schedule V controlled substance and narcotic as
17 defined by section 11058 of the Health and Safety Code. Because of the narcotic antagonist
18 activity of Buprenex, use in the physically dependent individual may result in withdrawal effects.
19 Buprenex is a partial agonist of the morphine type: i.e., it has certain opioid properties which
20 may lead to psychic dependence of the morphine type due to an opiate-like euphoric component
21 of the drug.

22 14. Clonazepam (trade name Klonopin) is an anticonvulsant of the benzodiazepine class
23 of drugs. It is a dangerous drug as defined in section 4022 of the Code and a schedule IV
24 controlled substance as defined by section 11057 of the Health and Safety Code. It produces
25 central nervous system depression and should be used with caution with other central nervous
26 system depressant drugs. Like other benzodiazepines, it can produce psychological and physical
27 dependence. Withdrawal symptoms similar to those noted with barbiturates and alcohol have
28

1 been noted upon abrupt discontinuance. The initial dosage for adults should not exceed 1.5 mg
2 per day divided in three doses.

3 15. Hydrocodone w/APAP (hydrocodone with acetaminophen) tablets are produced by
4 several drug manufacturers under trade names such as Vicodin, Norco or Lortab. Hydrocodone
5 bitartrate is a semisynthetic narcotic analgesic. It is a dangerous drug as defined in section 4022
6 of the Code, and a schedule II controlled substance and narcotic as defined by section 11055,
7 subdivision (e) of the Health and Safety Code. Repeated administration of hydrocodone over a
8 course of several weeks may result in psychic and physical dependence. The usual adult dosage
9 is one tablet every four to six hours as needed for pain. The total 24-hour dose should not exceed
10 6 tablets.

11 16. Lorazepam (trade name Ativan) is used for anxiety and sedation in the management
12 of anxiety disorder for short-term relief from the symptoms of anxiety or anxiety associated with
13 depressive symptoms. It is a dangerous drug as defined in section 4022 of the Code, and a
14 schedule IV controlled substance as defined by section 11057 of the Health and Safety Code.
15 Lorazepam is not recommended for use in patients with primary depressive disorders. The initial
16 dose of this drug for elderly patients should not exceed 2 mg per day. Sudden withdrawal from
17 lorazepam can produce withdrawal symptoms including seizures. The usual dosage range is 2 to
18 6 mg per day given in divided doses, the largest dose being taken before bedtime, but the daily
19 dosage may vary from 1 to 10 mg per day.

20 17. Methadone hydrochloride (trade names Methadose and Dolophine) is a synthetic
21 narcotic analgesic with multiple actions quantitatively similar to those of morphine. It is a
22 dangerous drug as defined in section 4022 of the Code and a schedule II controlled substance and
23 narcotic as defined by section 11055, subdivision (c) of the Health and Safety Code. Methadone
24 can produce drug dependence of the morphine type and, therefore, has the potential for being
25 abused. Psychic dependence, physical dependence, and tolerance may develop upon repeated
26 administration of methadone, and it should be prescribed and administered with the same degree
27 of caution appropriate to the use of morphine. Methadone should be used with caution and in
28

1 reduced dosage in patients who are concurrently receiving other narcotic analgesics. The usual
2 adult dosage is 2.5 mg to 10 mg every three to four hours as necessary for severe acute pain.

3 18. Naloxone is a medication approved by the Food and Drug Administration (FDA)
4 designed to rapidly reverse opioid overdose. It is an opioid antagonist—meaning that it binds to
5 opioid receptors and can reverse and block the effects of other opioids such as heroin, morphine,
6 and oxycodone. Administered when a patient is showing signs of opioid overdose, naloxone is a
7 temporary treatment and its effects do not last long. Therefore, it is critical to obtain medical
8 intervention as soon as possible after administering/receiving naloxone. The medication can be
9 given by intranasal spray (into the nose), intramuscular (into the muscle), subcutaneous (under
10 the skin), or intravenous injection. A practitioner should assess the need to prescribe naloxone
11 for patients who are receiving medication-assisted treatment (MAT) or otherwise considered a
12 risk for opioid overdose.

13 19. Oxycodone hydrochloride (trade names OxyContin® and Xtampza) is a dangerous
14 drug as defined in Code section 4022 and a schedule II controlled substance as defined by
15 section 11055, subdivision (b)(1)(N), of the Health and Safety Code. Oxycodone is a white,
16 odorless crystalline powder derived from an opium alkaloid. It is a pure agonist opioid whose
17 principal therapeutic action is analgesia. Other therapeutic effects of oxycodone include
18 anxiolysis, euphoria, and feelings of relaxation. Respiratory depression is the chief hazard from
19 all opioid agonist preparations. Oxycodone should be used with caution and started in a reduced
20 dosage (1/3 to 1/2 of the usual dosage) in patients who are concurrently receiving other CNS
21 depressants including sedatives or hypnotics, general anesthetics, phenothiazines, other
22 tranquilizers, and alcohol.

23 20. Oxycontin is a trade name for oxycodone hydrochloride controlled-release tablets.
24 Oxycodone is a white odorless crystalline powder derived from the opium alkaloid, thebaine. It
25 is a pure agonist opioid whose principal therapeutic action is analgesia. Other therapeutic effects
26 of oxycodone include anxiolysis, euphoria, and feelings of relaxation. It is a dangerous drug as
27 defined in section 4022 of the Code and a schedule II controlled substance and narcotic as
28

1 defined by section 11055, subdivision (b)(1) of the Health and Safety Code. Respiratory
2 depression is the chief hazard from all opioid agonist preparations. Oxycontin should be used
3 with caution and started in a reduced dosage (1/3 to 1/2 of the usual dosage) in patients who are
4 concurrently receiving other central nervous system depressants including sedatives or
5 hypnotics, general anesthetics, phenothiazines, other tranquilizers, and alcohol. Interactive
6 effects resulting in a respiratory depression, hypotension, profound sedation or coma may result
7 if these drugs are taken in combination with the usual doses of Oxycontin. Oxycontin is a mu-
8 antagonist opioid with an abuse liability similar to morphine. Delayed absorption, as provided
9 by Oxycontin tablets, is believed to reduce the abuse liability of a drug.

10
11 21. Tramadol hydrochloride (trade name Ultram), is a centrally acting synthetic
12 analgesic compound. It is a dangerous drug as defined by Code section 4022, and a schedule II
13 controlled substance as defined by section 11057 of the Health and Safety Code. Ultram is
14 indicated for the management of moderate to moderately severe pain.

15 **FIRST CAUSE FOR DISCIPLINE**

16 **(Unprofessional Conduct; and/or Repeated Negligent Acts; and/or Prescribing without an**
17 **Appropriate Medical Examination/Medical Indication; and/or Inadequate Medical Record**
18 **Keeping in the Care Provided to Patient 1)¹**

19 22. Respondent Christopher Glennen Cooney, M.D. is subject to disciplinary action
20 under sections 2234, 2234, subdivision (c); and/or 2242, and/or 2266 of the Code, regarding his
21 treatment of Patient 1, born in 1944. The circumstances are as follows:

22 23. Respondent treated Patient 1 from 2011 through January 2020. Respondent's record
23 indicates this 73-year-old woman had hypertension, obesity, chronic hepatitis C, pulmonary
24 sarcoidosis, and chronic low back and knee pains due to osteoarthritis. Prior to seeing
25 Respondent, Patient 1 was receiving opiate medications from an orthopedic surgeon for the
26 chronic low back and knee pain.

27 ¹ Names are redacted to protect privacy interests. Respondent knows the names of the
28 patients and can confirm identities through discovery.

1
2 24. When Respondent took over Patient 1's care, Respondent continued her chronic
3 opiate therapy of oxycontin SR (sustained release) and oxycodone IR (instant release), at a daily
4 total of 560 mg oxycodone. This prescribing correlated to a morphine equivalent daily dose
5 (MEDD)² of 840. Respondent had Patient 1 sign a pain management agreement in January
6 2014.

7 25. A review of the Controlled Substance Utilization Review and Evaluation System
8 (CURES)³ report shows that Respondent was providing Patient 1 monthly prescriptions of
9 oxycontin and oxycodone at an MEDD of 840 mg from October 2014 (when the CURES report
10 starts) through January 2017.

11 26. Respondent's chart, beginning in 2015, for Patient 1 shows the patient was seen in
12 the clinic on a monthly basis for opiate medication refills. Most of the visits had no relevant
13 musculoskeletal examinations and no functional assessments of opiate therapy. Patient 1 was
14 offered physical therapy in late 2015 but declined it.

15 27. Patient 1 continued seeing Respondent on a monthly basis during 2016 for narcotic
16 refills. Again, there were not many relevant physical examinations documented. During most of
17 the visits neither the oxycodone and oxycontin prescriptions, nor their dosages, were
18 documented. The entry was simply "pain medications given." The only documented functional
19 assessments of the long term opiate therapy were done in June and December of 2016.

20 28. In January 2017, Patient 1's insurance company denied the oxycontin (sustained
21 release) coverage. The records show Respondent appealed on behalf of Patient 1 but the
22 medication was still denied. Due to the coverage denial, beginning January of 2017, Patient 1's
23 monthly opiate dosage automatically dropped down to oxycodone IR 240 mg daily (MEDD of
24 360 mg).

25 ² MEDD stands for morphine equivalent daily dose. This is used to convert the many
26 different opioids into one standard value based on morphine and its potency. Oxycodone, for
27 example, is 1.5 times as potent as morphine so 100 mg of oxycodone is equivalent to 150
28 MEDD.

³ CURES (Controlled Substance Utilization Review and Evaluation System) is a database
of Schedule II, III and IV controlled substance prescriptions dispensed in California serving the
public health, regulatory oversight agencies and law enforcement.

1
2 29. When insurance denied the oxycontin coverage, Patient 1's daily MEDD was
3 quickly reduced by more than fifty percent. Respondent's chart for Patient 1 did not note any
4 worsening functional status or increased pain levels. Patient 1 remained on a MEDD 360 mg
5 through most of 2018, but these prescriptions were not documented in the chart notes. Only the
6 August and December 2018 visits documented Patient 1's functional status in detail.

7 30. Respondent failed to assess, recognize, and/or document Patient 1's opioid tolerance
8 and possible opioid induced hyperalgesia syndrome (a paradoxical increased pain response to
9 increasing narcotic dosage). Hyperalgesia syndrome is dealt with by reducing narcotic dosage or
10 by opioid rotations to other narcotics at reduced dosage because pain receptors are more sensitive
11 to different opiates at a lower equivalent dosage. Patient 1's abrupt reduction of opiate dosage in
12 January 2017, without any concomitant increase in pain, confirmed she had likely developed
13 opioid induced hyperalgesia syndrome.

14 31. In January of 2019, Respondent reduced Patient 1's dosage of oxycodone to 180 mg
15 (MEDD of 270 mg) for reasons not clearly documented in the records provided. Patient 1 was
16 maintained on this dosage until September 2021, the final date of the provided CURES report.

17 32. During the years of care, Respondent did not perform and/or document an opiate risk
18 assessment on Patient 1. There was no discussion/documentation in Patient 1's chart of any
19 informed consent regarding the risks and benefits of long term opiate therapy. More specifically,
20 Respondent's chart notes for Patient 1 did not document any risk/benefit analysis weighing why
21 this elderly patient required long term opiate therapy (of MEDDs from 840 through 360 mg)
22 despite known risks in elderly populations due to risk of memory impairment, mechanical
23 falls/fractures, vehicular accidents, osteoporosis, and slowed reaction time. Respondent's chart
24 contained no record of Patient 1 being prescribed naloxone to minimize the risk of overdose,
25 especially given the comorbidities of Patient 1 who also suffered from pulmonary sarcoidosis
26 with chronic dyspnea. Respondent never ordered/performed and/or documented any urine
27 toxicology tests for Patient 1.
28

1 33. Patient 1's chart did not contain any documentation regarding the consideration or
2 prescribing of safer non-addictive pain medications like NSAIDS (non-steroidal anti-inflammatory
3 drugs), SSRI (selective serotonin reuptake inhibitors) like duloxetine, non-addictive muscle
4 relaxants, gabapentin or pregabalin, and topical therapies. Patient 1's chart did not contain
5 referrals/consultation with pain management for treatments such as epidural steroid injections or
6 nerve ablations therapy of the spine. There was no referral or documentation for orthopedic
7 consultation for evaluation of the knees or joint injections. There was no referral or
8 documentation for chiropractic manipulation or acupuncture. There was no referral or
9 documentation for cognitive behavioral therapy for coping with chronic pain.

10 34. Respondent's overall care and treatment of Patient 1 constitutes unprofessional
11 conduct through repeated negligent acts and/or prescribing without an appropriate medical
12 examination or medical indication and/or failure to maintain adequate and accurate medical
13 records for reasons including, but not limited to, the following:

14 a. Respondent failed to provide non-opiate medications for pain management, and/or
15 document providing non-opiate medications;

16 b. Respondent failed to refer Patient 1 to a pain management specialist or an orthopedic
17 specialist for procedural interventions, and/or document such referrals;

18 c. Respondent failed to recommend chiropractic manipulations or acupuncture therapy,
19 and/or document such recommendations;

20 d. Respondent failed to consider/refer Patient 1 to cognitive behavioral therapy to help
21 the patient better cope with chronic pain symptoms, and/or failed to document such referrals;

22 e. Respondent failed to perform proper opioid risk stratification, and/or document any
23 risk stratification;

24 f. Respondent did not institute a multi-disciplinary management approach to reduce
25 Patient 1's narcotic dependency, and/or failed to document any multi-disciplinary management;

26 g. Respondent failed to conduct or order regular urine drug testing to assess for
27 diversion or improper use, and/or failed to document any urine drug testing;
28

1 h. Respondent prescribed long term oxycodone therapy at an excessive dosage to an
2 elderly patient without sufficient medical indication or examination, and/or failed to document
3 the medical indication/examination;

4 i. Respondent failed to prescribe naloxone therapy to Patient 1 who was on a high
5 narcotic dosage and had underlying pulmonary disorders, and/or failed to document the
6 prescription;

7 j. Respondent failed to recognize opiate tolerance and opioid hyperalgesia syndrome in
8 Patient 1 and/or failed to document such findings/concerns;

9 k. Respondent did not have an informed consent discussion for the high oxycodone
10 dosage, and/or failed to document such a discussion;

11 l. Respondent failed to clearly document the narcotics prescribed;

12 m. Respondent's documentation of musculoskeletal examination and functional
13 assessment was insufficient;

14 n. Respondent failed to discuss recommended lifestyle changes for pain improvement
15 and opiates risks with Patient 1, and/or failed to document such discussions.

16 **SECOND CAUSE FOR DISCIPLINE**

17 **(Unprofessional Conduct; and/or Gross Negligence and/or Repeated Negligent Acts; and/or**
18 **Prescribing without an Appropriate Medical Examination/Medical Indication; and/or**
19 **Inadequate Medical Record Keeping in the Care Provided to Patient 2)**

20 35. Respondent Christopher Glennen Cooney, M.D. is subject to disciplinary action
21 under sections 2234, 2234 subdivision (b), 2234 subdivision (c); and/or 2242, and/or 2266 of the
22 Code, regarding his treatment of Patient 2, born in 1980. The circumstances are as follows:

23 36. Respondent treated Patient 2 from November 2012 through 2016. The records
24 provided showed Patient 2 was a 35-year-old man with a history of chronic headaches,
25 fibromyalgia, chronic arm pains due to prior fractures, bipolar illness, chronic insomnia, and
26 drug addiction. Patient 2 was already taking hydrocodone and benzodiazepines when
27 Respondent began treating him.
28

1 37. In 2013, Respondent noted that the hydrocodone was not helping Patient 2's
2 headaches, so Respondent switched Patient 2 to oxycodone. Respondent also began prescribing
3 pregabalin and triptans for additional relief of pains and headaches.
4

5 38. In 2014, Respondent prescribed Patient 2 at least thirteen prescriptions of oxycodone
6 (60-120 tablets per prescription), six prescriptions of alprazolam, two prescriptions of tramadol,
7 two prescriptions of clonazepam, and two prescriptions of methadone. The clinical chart showed
8 minimal details of physical examinations and functional assessments of the opiate therapy.

9 39. Patient 2 was incarcerated for 30-60 days in late 2014, with a concomitant gap in
10 narcotic refills in November and December of 2014.

11 40. Patient 2 was next seen by Respondent in January 2015. Respondent immediately
12 resumed Patient 2 on 90 mg daily oxycodone, 20 mg daily of methadone, and 4 mg daily of
13 alprazolam, a total 215 mg MEDD. The risk of accidental respiratory failure and overdose was
14 increased by the fact that Patient 2, having been narcotic free while in custody, had likely lost his
15 high opiate tolerance.

16 41. In March of 2015, Respondent prescribed oxycodone at 90 mg daily (total of 135 mg
17 MEDD) without sufficient clinical assessment.

18 42. Patient 2 was in a drug rehabilitation program for the next few months, so he did not
19 see Respondent from April 2015 through August 2015. Respondent did not prescribe any
20 narcotics at the September 2015 visit.

21 43. The next documented visit, in April of 2016, Respondent suspected that Patient 2 had
22 relapsed back into drug abuse. During the board interview, Respondent reported that Patient 2
23 appeared to be in withdrawal and was threatening to use street drugs to cope with the
24 withdrawal. Respondent prescribed Patient 2 120 tablets of 30 mg oxycodone and 60 tablets of 1
25 mg lorazepam. Respondent did not chart any referral to an outpatient chemical dependency
26 program or hospitals for inpatient drug detoxification. Nor did Respondent prescribe
27 buprenorphine or methadone for the withdrawal symptoms.
28

1 44. Patient 2's final visit with Respondent was in May of 2016, when Respondent again
2 prescribed 60 tablets of 30 mg oxycodone and 60 tablets of 2 mg alprazolam.

3 45. Patient 2's chart did not contain any documentation regarding the consideration or
4 prescribing of safer non-opiate pain medications like various NSAIDS, non-addictive muscle
5 relaxants, higher dosages of gabapentin, and topical therapies. Patient 2's chart did not contain
6 referrals/consultation with pain management experts for treatments such as muscle trigger point
7 injections or a neurology expert referral for botulinum injections to help with headaches. There
8 was no consultation/documentation by a rheumatology expert to manage fibromyalgia pain
9 syndrome. There was no documentation of any close monitoring with mental health staff for
10 cognitive behavioral therapy. There was no documented consideration of acupuncture or
11 chiropractic manipulation to reduce the need for opiate medications.

12 46. Respondent did not perform and/or document any opiate risk assessment during his
13 care of Patient 2. Respondent noted in the August 2014 clinic note that Patient 2 should enter a
14 drug rehabilitation program but did not refer and/or document any such referral. Respondent did
15 not order urine toxicology testing and/or document such tests during 2015-2016, nor were
16 CURES queries for Patient 2 done regularly during this time period.

17 47. Respondent never performed a comprehensive and thorough evaluation of Patient 2's
18 anxiety disorder, for which he prescribed alprazolam or lorazepam intermittently from 2012
19 through 2016. There was no screening anxiety questionnaire in the chart. There was no detailed
20 history of the triggering and relieving factors of anxiety. There was no assessment of the
21 functional limitations posed by the anxiety. There was no laboratory evaluation to assess for
22 non-psychiatric causes of anxiety. Opioid dependency and withdrawal is often linked to anxiety
23 due to opioid withdrawal – treatment for such anxiety should be opioid tapering with trial of non-
24 benzodiazepine anxiolytic, that was not done.

25 48. There was no discussion or documentation in Patient 2's chart of any informed
26 consent regarding the risks and benefits of long term opiate therapy. Respondent did not
27 document an appropriate indication for prescribing benzodiazepine medications to Patient 2.
28

1 Nor was there sufficient documented medical indication for long term opiate therapy in this
2 opiate addicted patient. The combination of benzodiazepines and opiates unnecessarily exposed
3 Patient 2 to increased risks of accidental overdose. Respondent never prescribed and/or
4 documented a prescription of naloxone to minimize the risk of accidental overdose.
5

6 49. Respondent did not document any relevant musculoskeletal examination in any of
7 the visits during which he prescribed narcotics to Patient 2. Respondent did not document any
8 detailed and appropriate functional assessments of opiate therapy such as analgesic effects,
9 adverse side effects, daily activities, aberrancy, and personal affect. The opiates that were
10 prescribed were documented but the chart did not document the accurate dosages being
11 prescribed.

12 50. Respondent's overall care and treatment of Patient 2 constitutes unprofessional
13 conduct through gross negligence and/or repeated negligent acts and/or prescribing without an
14 appropriate medical examination or medical indication and/or failure to maintain adequate and
15 accurate medical records for reasons including, but not limited to, the following:

- 16 a. Respondent failed to prescribe safer non-opiate pain medications, and/or failed to
17 document such prescriptions;
- 18 b. Respondent failed to consider specialty consultations for better management of
19 Patient 2's chronic headaches and fibromyalgia syndrome and/or failed to document
20 such referrals;
- 21 c. Respondent failed to recommend acupuncture therapy or chiropractic manipulation
22 and/or failed to document such recommendations;
- 23 d. Respondent failed to properly risk stratify Patient 2 during 2015-2016, and/or failed
24 to document such risk stratification;
- 25 e. Respondent failed to offer a multi-disciplinary management approach to this patient
26 with a substance abuse disorder, and/or failed to document such a multi-disciplinary
27 approach;
- 28

- 1 f. Respondent resumed Patient 2's opiate regimen in January 2015, at an excessively
2 high dosage, without sufficient medical indication or examination;
3
4 g. Respondent prescribed narcotics to this opioid addicted patient in April and May of
5 2016 without actively trying to help with detoxification treatment, and/or failed to
6 document such a detoxification attempt;
7
8 h. Respondent failed to conduct urine toxicology testing during 2015 and 2016, and/or
9 failed to document such testing;
10
11 i. Respondent failed to conduct CURES queries in 2016, and/or failed to document
12 such queries;
13
14 j. Respondent failed to prescribe naloxone antidote to this high risk patient, and/or
15 failed to document a naloxone prescription;
16
17 k. Respondent failed to perform a thorough evaluation of Patient 2's anxiety disorder,
18 and/or failed to document the evaluation;
19
20 l. Respondent failed to trial a safer non-addictive anxiolytic medication in 2015-2016,
21 and/or failed to document such trials;
22
23 m. Respondent prescribed benzodiazepines concurrently with opiate medications
24 without sufficient medication examination or indication, and/or failed to document
25 such examination/indication;
26
27 n. Respondent failed to provide informed consent for the long-term use of opiates and
28 benzodiazepines, and/or failed to document the informed consent.

THIRD CAUSE FOR DISCIPLINE

(Unprofessional Conduct; and/or Gross Negligence and/or Repeated Negligent Acts; and/or Prescribing without an Appropriate Medical Examination/Medical Indication; and/or Inadequate Medical Record Keeping in the Care Provided to Patient 3)

51. Respondent Christopher Glennen Cooney, M.D. is subject to disciplinary action under sections 2234, 2234 subdivision (b), 2234 subdivision (c); and/or 2242, and/or 2266 of the Code, regarding his treatment of Patient 3, born in 1973. The circumstances are as follows:

1
2 52. Respondent has been prescribing controlled substances to Patient 3 as early as
3 October 2014, based on CURES. In his interview, Respondent reported that Patient 3 has been
4 his patient since 2001. The requested medical chart records began in 2019 and showed Patient 3
5 was a 45-year-old woman with chronic low back and knee pain due to osteoarthritis and chronic
6 migraine headaches. Patient 3 also suffered from generalized anxiety disorder and a mood
7 disorder, unspecified.

8 53. Respondent shared, during the Board interview, that Patient 3 developed a substance
9 abuse disorder with opioids around 2008 and was transitioned to methadone.

10 54. Patient 3's CURES report shows that by July 2015 Respondent was prescribing
11 Patient 3 140 mg of methadone daily (MEDD 1680 mg) and 3 mg of lorazepam daily.
12 Respondent maintained Patient 3 on this prescription regimen until January 2020. There were no
13 urine toxicology tests administered and/or documented during this period of time. There was no
14 record of any electrocardiogram (EKG) monitoring for heart complications which can be caused
15 by methadone.

16 55. There were no pain evaluations during 2015-2020, which might have uncovered
17 additional non-opiate measures for treating chronic pain syndrome. Over the years, there were
18 no records of any MRI or x-ray imaging. There were no records of specialty consultations or
19 ancillary therapies like physical or cognitive behavioral therapy. There were no referrals, or
20 documentation of referrals, for spine microsurgery and nerve ablation therapies. No neurology
21 consultation or CT scans were ordered or documented for chronic headaches. There were no
22 trials, or documentation of trials, for gabapentin, pregabalin, newer generations SSRIs like
23 duloxetine, tricyclic medications, non-addictive muscle relaxants, and topical therapies to help
24 Patient 3 reduce her methadone needs. There were also no records of referrals to acupuncture,
25 chiropractic adjustments, or cognitive behavioral therapy.

26 56. There was no multi-disciplinary management approach coordinated, and or
27 documented, with Patient 3's primary care physicians at Kaiser Medical Group to optimize her
28 pain management.

1 57. Respondent prescribed lorazepam monthly from 2014 through 2021 for generalized
2 anxiety management. There was no clear medical indication for the concurrent prescribing of
3 methadone and benzodiazepines.

4 58. There was no comprehensive and thorough evaluation of an anxiety disorder, or
5 documentation of such an evaluation. There was no screening anxiety questionnaire, no detailed
6 history of triggering and relieving factors of anxiety, no assessment of the functional limitations
7 posed by anxiety, no laboratory evaluation to assess for non-psychiatric causes of anxiety. A
8 major contributing factor of anxiety in Patient 3 was opioid dependency and withdrawal
9 syndrome. There was no documented collaboration with Patient 3's mental health staff at Kaiser
10 to minimize Patient 3's benzodiazepine dependency.

11 59. In January of 2020, Respondent began tapering down Patient 3's methadone,
12 reaching 90 mg daily by September 2021. The lorazepam remained at 3 mg daily. There was no
13 urine toxicology testing during 2020. Naloxone was finally prescribed in April of 2020 to
14 minimize accidental overdose risks.

15 60. There was no documentation of any informed consent discussion with Patient 3
16 regarding the risks and benefits of high dose methadone and benzodiazepine therapy. The clinic
17 notes that were provided did not contain any detailed musculoskeletal examination, and/or
18 functional assessments of benefits of methadone therapy.

19 61. Respondent's overall care and treatment of Patient 3 constitutes unprofessional
20 conduct through gross negligence and/or repeated negligent acts and/or prescribing without an
21 appropriate medical examination or medical indication and/or failure to maintain adequate and
22 accurate medical records for reasons including, but not limited, to the following:

- 23 a. Respondent failed to properly evaluate Patient 3's chronic pains, and consider
24 additional non-opiate measures for treating Patient 3's chronic pain syndrome,
25 and/or failed to document such considerations;
26 b. Respondent failed to trial other non-opiate medications with Patient 3, and/or failed
27 to document such trials;
28

- c. Respondent failed to consider cognitive behavioral therapy with Patient 3 to manage the chronic pain, and/or failed to document such referrals;
- d. Respondent failed to manage Patient 3's chronic pains utilizing a multi-disciplinary approach, and/or failed to document any multi-disciplinary approach;
- e. Respondent failed to conduct/order any urine toxicology testing from 2015 through 2020, and/or failed to document such urine toxicology testing;
- f. Respondent's choice of methadone for acute and long term pain management at an extremely high dosage was without sufficient medical indication or examination, and/or failed to document such examinations and indications;
- g. Respondent's choice of methadone to treat Patient 3's opioid abuse disorder was done without sufficient medical indication or examination and/or failed to document such examinations and indications;
- h. Respondent failed to recognize Patient 3's opiate tolerance to methadone, and/or failed to begin tapering down the dosage earlier than 2020;
- i. Respondent failed to refer Patient 3 to an addiction medicine expert for safe tapering, and/or failed to document such a referral;
- j. Respondent failed to conduct, and/or failed to document, any EKG testing for arrhythmia, or other side effects of methadone therapy, and/or failed to document such testing;
- k. Respondent failed to perform a comprehensive anxiety evaluation for Patient 3 during the benzodiazepine treatment from 2015 through 2020, and/or failed to document such an evaluation;
- l. Respondent failed to collaborate and coordinate with mental health specialists managing Patient 3's anxiety, and/or failed to document any collaboration/coordination;
- m. Respondent failed to try additional non-SSRI medications to manage Patient 3's anxiety, and/or failed to document such trials;

- 1 n. Respondent prescribed benzodiazepines concurrently with opiate medications
2 without sufficient medical indication or examination and/or failed to document such
3 examinations and indications;
4
5 o. Respondent failed to provide informed consent for the long-term use of opiates and
6 benzodiazepines, and/or failed to maintain a record of informed consent.

7 **FOURTH CAUSE FOR DISCIPLINE**

8 **(Unprofessional Conduct; and/or Gross Negligence and/or Repeated Negligent Acts; and/or**
9 **Prescribing without an Appropriate Medical Examination/Medical Indication; and/or**
10 **Inadequate Medical Record Keeping in the Care Provided to Patient 4)**

11 62. Respondent Christopher Glennen Cooney, M.D. is subject to disciplinary action
12 under sections 2234, 2234 subdivision (b), 2234 subdivision (c); and/or 2242, and/or 2266 of the
13 Code, regarding his treatment of Patient 4, born in 1986. The circumstances are as follows:

14 63. Patient 4 established medical care with Respondent in 2014 and kept seeing him
15 through 2021, according to the medical records provided and Patient 4's CURES report. Patient
16 4 was a 30-year-old woman with an extensive history of IV heroin abuse, leading to chronic leg
17 neuropathy and vascular injury with chronic pains due to the frequent drug injections. She also
18 had chronic low back pains, asthma, generalized anxiety, and mood disorder.

19 64. Patient 4 was enrolled in a methadone maintenance program in San Francisco before
20 Respondent took over the responsibility of providing the methadone maintenance therapy and
21 chronic pain management. Respondent took over prescribing Patient 4's regular methadone in
22 February 2015, kept the dosage at 100 mgs daily (MEDD of 1200 mg), and continued her on the
23 same prescription for the next six years. Respondent used methadone to manage the opioid
24 substance abuse disorder, without the training in addiction medicine, and without certification to
25 prescribe methadone therapy for opioid addiction. Despite Patient 4's opioid tolerance, there
26 was no opioid rotation or tapering down the high doses of methadone until sometime after
27 September 2021.

28 65. Patient 4's medical chart showed one x-ray done of her low back in 2014. There
were no MRI or CT scans done and/or documented. There were no pain management or

1 orthopedic consultations recommended and/or documented as being recommended. There was
2 no referral to addiction specialty for monitoring and/or any documentation of such referrals.
3 There were no trials of other non-addictive medication to reduce the methadone dependency.
4 There were no referrals for cognitive behavioral therapy to help with the diagnosed mood
5 disorder. Overall, there was no recommendation or documentation of a multi-disciplinary
6 management approach to managing Patient 4's needs. There was no EKG testing done to check
7 for heart arrhythmias since methadone is known to result in prolonged QT intervals placing
8 patients at risk of fatal cardiac arrhythmias.

9
10 66. Patient 4 signed a pain management agreement in 2015. Only two urine drug
11 toxicology tests were conducted and/or documented for Patient 4, in August and October of
12 2020. Those two tests showed the presence of methamphetamines and marijuana. There is no
13 record of Respondent addressing this violation of the pain management agreement with Patient 4.

14 67. Clinic notes from 2015 through 2020 were brief with no vital signs. Most of the
15 notes lacked documentation of relevant detailed musculoskeletal examination or detailed
16 functional assessments. The dosage of methadone prescribed was often not documented clearly.
17 Many clinic notes only contained three to four lines of handwritten notes. There was no
18 documentation of opioid risk stratification. There was no documentation of informed consent
19 discussion regarding the risks and benefits of high dose methadone therapy.

20 68. Respondent's overall care and treatment of Patient 4 constitutes unprofessional
21 conduct through gross negligence and/or repeated negligent acts and/or prescribing without an
22 appropriate medical examination or medical indication and/or failure to maintain adequate and
23 accurate medical records for reasons including, but not limited to, the following:

- 24 a. Respondent failed to properly evaluate Patient 4's chronic leg and back pains, and/or
25 failed to document such an evaluation;
- 26 b. Respondent failed to prescribe safer and/or non-addictive pharmacotherapy for pain
27 relief, and/or failed to document such prescriptions;

- c. Respondent failed to refer the Patient 4 to a pain management consultation or orthopedic consultation until 2021, and/or failed to document such referrals;
- d. Respondent failed to refer the Patient 4 to cognitive behavioral therapy by mental health staff, and/or failed to document such referrals;
- e. Respondent failed to perform opioid risk stratification on Patient 4, and/or failed to document any opioid risk stratification;
- f. Respondent failed to recommend/implement a multi-disciplinary management approach to manage Patient 4's chronic pain, and/or failed to document such an approach;
- g. Respondent failed to routinely conduct urine drug testing for diversion and or drug abuse, and/or failed to document urine drug testing;
- h. Respondent failed to address Patient 4's methamphetamine addiction, and/or failed to document addressing the issue;
- i. Respondent failed to taper methadone, and/or failed to document the medical indication or examination warranting the unchanging methadone prescription;
- j. Respondent inappropriately prescribed methadone for opioid abuse disorder, while not accredited and certified to provide such maintenance;
- k. Respondent failed to recognize Patient 4's tolerance to methadone for pain management, and/or failed to document the tolerance and the steps for dealing with the tolerance;
- l. Respondent was prescribing methadone at a high dosage without medical indication or sufficient examination, and/or failed to document the medical indication or examination;
- m. Respondent failed to conduct any EKG testing for arrhythmia, or other side effects of methadone therapy, and/or failed to document such testing;
- n. Respondent failed to provide informed consent, and/or failed to maintain a record of informed consent.

1
2
3 **PRAYER**

4 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
5 and that following the hearing, the Medical Board of California issue a decision:

- 6 1. Revoking or suspending Physician's and Surgeon's Certificate Number G 76882,
7 issued to Christopher Glennen Cooney, M.D.;
- 8 2. Revoking, suspending or denying approval of Christopher Glennen Cooney, M.D.'s
9 authority to supervise physician assistants and advanced practice nurses;
- 10 3. Ordering Christopher Glennen Cooney, M.D., to pay the Board the costs of the
11 investigation and enforcement of this case, and if placed on probation, the costs of probation
12 monitoring;
- 13 4. Ordering Respondent Christopher Glennen Cooney, M.D., if placed on probation, to
14 provide patient notification in accordance with Business and Professions Code section 2228.1;
15 and
- 16 5. Taking such other and further action as deemed necessary and proper.

17 DATED: AUG 17 2022

18 
19 WILLIAM PRASIEKA
20 Executive Director
21 Medical Board of California
22 Department of Consumer Affairs
23 State of California
24 Complainant

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26 Cooney Accusation Client Edits.docx
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