

**BEFORE THE
MEDICAL BOARD OF CALIFORNIA
DEPARTMENT OF CONSUMER AFFAIRS
STATE OF CALIFORNIA**

**In the Matter of the Accusation
Against:**

Robert D. Siew, M.D.

**Physician's and Surgeon's
Certificate No. A 45333**

Case No.: 800-2021-080190

Respondent.

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on March 20, 2025.

IT IS SO ORDERED: February 18, 2025.

MEDICAL BOARD OF CALIFORNIA



**Richard E. Thorp, M.D., Chair
Panel B**

1 ROB BONTA
Attorney General of California
2 JUDITH T. ALVARADO
Supervising Deputy Attorney General
3 VLADIMIR SHALKEVICH
Deputy Attorney General
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7 *Attorneys for Complainant*

8 **BEFORE THE**
9 **MEDICAL BOARD OF CALIFORNIA**
10 **DEPARTMENT OF CONSUMER AFFAIRS**
STATE OF CALIFORNIA

11 In the Matter of the Accusation Against:

Case No. 800-2021-080190

12 **ROBERT D. SIEW, M.D.**
13 **Huntington Pulmonary Medical Group**
10 Congress Street, Suite 155
Pasadena, CA 91105-3027

OAH No. 2024051123

**STIPULATED SETTLEMENT AND
DISCIPLINARY ORDER**

14 **Physician's and Surgeon's Certificate**
15 **No. A 45333,**

16
17 Respondent.

18
19 IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-
20 entitled proceedings that the following matters are true:

21 **PARTIES**

22 1. Reji Varghese (Complainant) is the Executive Director of the Medical Board of
23 California (Board). He brought this action solely in his official capacity and is represented in this
24 matter by Rob Bonta, Attorney General of the State of California, by Vladimir Shalkevich,
25 Deputy Attorney General.

26 2. Respondent Robert D. Siew, M.D. (Respondent) is represented in this proceeding by
27 attorney Kevin D. Cauley, Esq., whose address is 35 North Lake Avenue, Suite 710
28 Pasadena, CA 91101-4185.

3. On or about September 19, 1988, the Board issued Physician's and Surgeon's Certificate No. A 45333 to Robert D. Siew, M.D. (Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2021-080190, and will expire on December 31, 2025, unless renewed.

JURISDICTION

4. Accusation No. 800-2021-080190 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on January 25, 2024. Respondent timely filed his Notice of Defense contesting the Accusation.

5. A copy of Accusation No. 800-2021-080190 is attached as exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

6. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2021-080190. Respondent has also carefully read, fully discussed with his counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.

7. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.

8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

9. Respondent understands and agrees that the charges and allegations in Accusation No. 800-2021-080190, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate.

10. Respondent agrees that, at a hearing, Complainant could establish a prima facie case or factual basis for the charges in the Accusation, and that Respondent hereby gives up his right to contest those charges.

11. Respondent does not contest that, at an administrative hearing, complainant could establish a prima facie case with respect to the charges and allegations in Accusation No. 800-2021-080190, a true and correct copy of which is attached hereto as Exhibit A, and that he has thereby subjected his Physician's and Surgeon's Certificate, No. A 45333 to disciplinary action.

12. Respondent agrees that his Physician's and Surgeon's Certificate is subject to discipline and agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

CONTINGENCY

13. This stipulation shall be subject to approval by the Medical Board of California. Respondent understands and agrees that the counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

14. This Stipulated Settlement and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final and exclusive embodiment of the agreement of the parties in this above-entitled matter.

15. Respondent agrees that if he ever petitions for early termination or modification of probation, or if an accusation and/or petition to revoke probation is filed against him before the Board, all of the charges and allegations contained in Accusation No. 800-2021-080190 shall be

1 deemed true, correct and fully admitted by Respondent for purposes of any such proceeding or
2 any other licensing proceeding involving Respondent in the State of California.

3 16. The parties understand and agree that Portable Document Format (PDF) and facsimile
4 copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile
5 signatures thereto, shall have the same force and effect as the originals.

6 17. In consideration of the foregoing admissions and stipulations, the parties agree that
7 the Board may, without further notice or opportunity to be heard by the Respondent, issue and
8 enter the following Disciplinary Order:

9 **DISCIPLINARY ORDER**

10 IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. A 45333 issued
11 to Respondent ROBERT D. SIEW, M.D. is revoked. However, the revocation is stayed and
12 Respondent is placed on probation for five (5) years on the following terms and conditions:

13 1. **CONTROLLED SUBSTANCES - MAINTAIN RECORDS AND ACCESS TO**
14 **RECORDS AND INVENTORIES.** Respondent shall maintain a record of all controlled
15 substances ordered, prescribed, dispensed, administered, or possessed by Respondent, and any
16 recommendation or approval which enables a patient or patient's primary caregiver to possess or
17 cultivate marijuana for the personal medical purposes of the patient within the meaning of Health
18 and Safety Code section 11362.5, during probation, showing all of the following: 1) the name and
19 address of the patient; 2) the date; 3) the character and quantity of controlled substances involved;
20 and 4) the indications and diagnosis for which the controlled substances were furnished.

21 Respondent shall keep these records in a separate file or ledger, in chronological order. All
22 records and any inventories of controlled substances shall be available for immediate inspection
23 and copying on the premises by the Board or its designee at all times during business hours and
24 shall be retained for the entire term of probation.

25 2. **PRESCRIBING PRACTICES COURSE.** Within 60 calendar days of the effective
26 date of this Decision, Respondent shall enroll in a course in prescribing practices approved in
27 advance by the Board or its designee. Respondent shall provide the approved course provider
28 with any information and documents that the approved course provider may deem pertinent.

Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The prescribing practices course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A prescribing practices course taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

3. MEDICAL RECORD KEEPING COURSE. Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in medical record keeping approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The medical record keeping course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A medical record keeping course taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its

1 designee not later than 15 calendar days after successfully completing the course, or not later than
2 15 calendar days after the effective date of the Decision, whichever is later.

3 4. PROFESSIONALISM PROGRAM (ETHICS COURSE). Within 60 calendar days of
4 the effective date of this Decision, Respondent shall enroll in a professionalism program, that
5 meets the requirements of Title 16, California Code of Regulations (CCR) section 1358.1.
6 Respondent shall participate in and successfully complete that program. Respondent shall
7 provide any information and documents that the program may deem pertinent. Respondent shall
8 successfully complete the classroom component of the program not later than six (6) months after
9 Respondent's initial enrollment, and the longitudinal component of the program not later than the
10 time specified by the program, but no later than one (1) year after attending the classroom
11 component. The professionalism program shall be at Respondent's expense and shall be in
12 addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

13 A professionalism program taken after the acts that gave rise to the charges in the
14 Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board
15 or its designee, be accepted towards the fulfillment of this condition if the program would have
16 been approved by the Board or its designee had the program been taken after the effective date of
17 this Decision.

18 Respondent shall submit a certification of successful completion to the Board or its
19 designee not later than 15 calendar days after successfully completing the program or not later
20 than 15 calendar days after the effective date of the Decision, whichever is later.

21 5. MONITORING - PRACTICE. Within 30 calendar days of the effective date of this
22 Decision, Respondent shall submit to the Board or its designee for prior approval as a Practice
23 Monitor(s), the name and qualifications of one or more licensed physicians and surgeons whose
24 licenses are valid and in good standing, and who are preferably American Board of Medical
25 Specialties (ABMS) certified. A monitor shall have no prior or current business or personal
26 relationship with Respondent, or other relationship that could reasonably be expected to
27 compromise the ability of the monitor to render fair and unbiased reports to the Board, including
28 but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree

1 to serve as Respondent's monitor. Respondent shall pay all monitoring costs.

2 The Board or its designee shall provide the approved monitor with copies of the Decision(s)
3 and Accusation(s), and a proposed monitoring plan. Within 15 calendar days of receipt of the
4 Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed
5 statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role
6 of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees
7 with the proposed monitoring plan, the monitor shall submit a revised monitoring plan with the
8 signed statement for approval by the Board or its designee.

9 Within 60 calendar days of the effective date of this Decision, and continuing throughout
10 probation, Respondent's practice shall be monitored by the approved monitor. Respondent shall
11 make all records available for immediate inspection and copying on the premises by the monitor
12 at all times during business hours and shall retain the records for the entire term of probation.

13 If Respondent fails to obtain approval of a monitor within 60 calendar days of the effective
14 date of this Decision, Respondent shall receive a notification from the Board or its designee to
15 cease the practice of medicine within three (3) calendar days after being so notified. Respondent
16 shall cease the practice of medicine until a monitor is approved to provide monitoring
17 responsibility.

18 The monitor(s) shall submit a quarterly written report to the Board or its designee which
19 includes an evaluation of Respondent's performance, indicating whether Respondent's practices
20 are within the standards of practice of medicine, and whether Respondent is practicing medicine
21 safely. It shall be the sole responsibility of Respondent to ensure that the monitor submits the
22 quarterly written reports to the Board or its designee within 10 calendar days after the end of the
23 preceding quarter.

24 If the monitor resigns or is no longer available, Respondent shall, within 5 calendar days of
25 such resignation or unavailability, submit to the Board or its designee, for prior approval, the
26 name and qualifications of a replacement monitor who will be assuming that responsibility within
27 15 calendar days. If Respondent fails to obtain approval of a replacement monitor within 60
28 calendar days of the resignation or unavailability of the monitor, Respondent shall receive a

1 notification from the Board or its designee to cease the practice of medicine within three (3)
2 calendar days after being so notified. Respondent shall cease the practice of medicine until a
3 replacement monitor is approved and assumes monitoring responsibility.

4 In lieu of a monitor, Respondent may participate in a professional enhancement program
5 approved in advance by the Board or its designee that includes, at minimum, quarterly chart
6 review, semi-annual practice assessment, and semi-annual review of professional growth and
7 education. Respondent shall participate in the professional enhancement program at
8 Respondent's expense during the term of probation.

9 6. NOTIFICATION. Within seven (7) days of the effective date of this Decision, the
10 Respondent shall provide a true copy of this Decision and Accusation to the Chief of Staff or the
11 Chief Executive Officer at every hospital where privileges or membership are extended to
12 Respondent, at any other facility where Respondent engages in the practice of medicine,
13 including all physician and locum tenens registries or other similar agencies, and to the Chief
14 Executive Officer at every insurance carrier which extends malpractice insurance coverage to
15 Respondent. Respondent shall submit proof of compliance to the Board or its designee within 15
16 calendar days.

17 This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

18 7. SUPERVISION OF PHYSICIAN ASSISTANTS AND ADVANCED PRACTICE
19 NURSES. During probation, Respondent is prohibited from supervising physician assistants and
20 advanced practice nurses, except when rendering care and treatment to patients who are
21 hospitalized in an acute care hospital setting.

22 8. OBEY ALL LAWS. Respondent shall obey all federal, state and local laws, all rules
23 governing the practice of medicine in California and remain in full compliance with any court
24 ordered criminal probation, payments, and other orders.

25 9. INVESTIGATION/ENFORCEMENT COST RECOVERY. Respondent is hereby
26 ordered to reimburse the Board its costs of investigation and enforcement, in the amount of
27 \$65,000.00 (sixty-five thousand dollars.) Costs shall be payable to the Medical Board of
28 California. Failure to pay such costs shall be considered a violation of probation.

1 Payment must be made in full within 30 calendar days of the effective date of the Order, or
2 by a payment plan approved by the Medical Board of California. Any and all requests for a
3 payment plan shall be submitted in writing by Respondent to the Board. Failure to comply with
4 the payment plan shall be considered a violation of probation.

5 The filing of bankruptcy by Respondent shall not relieve Respondent of the responsibility
6 to repay investigation and enforcement costs.

7 10. QUARTERLY DECLARATIONS. Respondent shall submit quarterly declarations
8 under penalty of perjury on forms provided by the Board, stating whether there has been
9 compliance with all the conditions of probation.

10 Respondent shall submit quarterly declarations not later than 10 calendar days after the end
11 of the preceding quarter.

12 11. GENERAL PROBATION REQUIREMENTS.

13 Compliance with Probation Unit

14 Respondent shall comply with the Board's probation unit.

15 Address Changes

16 Respondent shall, at all times, keep the Board informed of Respondent's business and
17 residence addresses, email address (if available), and telephone number. Changes of such
18 addresses shall be immediately communicated in writing to the Board or its designee. Under no
19 circumstances shall a post office box serve as an address of record, except as allowed by Business
20 and Professions Code section 2021, subdivision (b).

21 Place of Practice

22 Respondent shall not engage in the practice of medicine in Respondent's or patient's place
23 of residence, unless the patient resides in a skilled nursing facility or other similar licensed
24 facility.

25 License Renewal

26 Respondent shall maintain a current and renewed California physician's and surgeon's
27 license.

28 Travel or Residence Outside California

1 Respondent shall immediately inform the Board or its designee, in writing, of travel to any
2 areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty
3 (30) calendar days.

4 In the event Respondent should leave the State of California to reside or to practice
5 Respondent shall notify the Board or its designee in writing 30 calendar days prior to the dates of
6 departure and return.

7 12. INTERVIEW WITH THE BOARD OR ITS DESIGNEE. Respondent shall be
8 available in person upon request for interviews either at Respondent's place of business or at the
9 probation unit office, with or without prior notice throughout the term of probation.

10 13. NON-PRACTICE WHILE ON PROBATION. Respondent shall notify the Board or
11 its designee in writing within 15 calendar days of any periods of non-practice lasting more than
12 30 calendar days and within 15 calendar days of Respondent's return to practice. Non-practice is
13 defined as any period of time Respondent is not practicing medicine as defined in Business and
14 Professions Code sections 2051 and 2052 for at least 40 hours in a calendar month in direct
15 patient care, clinical activity or teaching, or other activity as approved by the Board. If
16 Respondent resides in California and is considered to be in non-practice, Respondent shall
17 comply with all terms and conditions of probation. All time spent in an intensive training
18 program which has been approved by the Board or its designee shall not be considered non-
19 practice and does not relieve Respondent from complying with all the terms and conditions of
20 probation. Practicing medicine in another state of the United States or Federal jurisdiction while
21 on probation with the medical licensing authority of that state or jurisdiction shall not be
22 considered non-practice. A Board-ordered suspension of practice shall not be considered as a
23 period of non-practice.

24 In the event Respondent's period of non-practice while on probation exceeds 18 calendar
25 months, Respondent shall successfully complete the Federation of State Medical Boards's Special
26 Purpose Examination, or, at the Board's discretion, a clinical competence assessment program
27 that meets the criteria of Condition 18 of the current version of the Board's "Manual of Model
28 Disciplinary Orders and Disciplinary Guidelines" prior to resuming the practice of medicine.

1 Respondent's period of non-practice while on probation shall not exceed two (2) years.
2 Periods of non-practice will not apply to the reduction of the probationary term.
3 Periods of non-practice for a Respondent residing outside of California will relieve
4 Respondent of the responsibility to comply with the probationary terms and conditions with the
5 exception of this condition and the following terms and conditions of probation: Obey All Laws;
6 General Probation Requirements; Quarterly Declarations; Abstain from the Use of Alcohol and/or
7 Controlled Substances; and Biological Fluid Testing.

8 14. COMPLETION OF PROBATION. Respondent shall comply with all financial
9 obligations (e.g., restitution, probation costs) not later than 120 calendar days prior to the
10 completion of probation. This term does not include cost recovery, which is due within 30
11 calendar days of the effective date of the Order, or by a payment plan approved by the Medical
12 Board and timely satisfied. Upon successful completion of probation, Respondent's certificate
13 shall be fully restored.

14 15. VIOLATION OF PROBATION. Failure to fully comply with any term or condition
15 of probation is a violation of probation. If Respondent violates probation in any respect, the
16 Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and
17 carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke
18 Probation, or an Interim Suspension Order is filed against Respondent during probation, the
19 Board shall have continuing jurisdiction until the matter is final, and the period of probation shall
20 be extended until the matter is final.

21 16. LICENSE SURRENDER. Following the effective date of this Decision, if
22 Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy
23 the terms and conditions of probation, Respondent may request to surrender his or her license.
24 The Board reserves the right to evaluate Respondent's request and to exercise its discretion in
25 determining whether or not to grant the request, or to take any other action deemed appropriate
26 and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent
27 shall within 15 calendar days deliver Respondent's wallet and wall certificate to the Board or its
28 designee and Respondent shall no longer practice medicine. Respondent will no longer be subject

1 to the terms and conditions of probation. If Respondent re-applies for a medical license, the
2 application shall be treated as a petition for reinstatement of a revoked certificate.

3 17. PROBATION MONITORING COSTS. Respondent shall pay the costs associated
4 with probation monitoring each and every year of probation, as designated by the Board, which
5 may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of
6 California and delivered to the Board or its designee no later than January 31 of each calendar
7 year.

8 18. FUTURE ADMISSIONS CLAUSE. If Respondent should ever apply or reapply for
9 a new license or certification, or petition for reinstatement of a license, by any other health care
10 licensing action agency in the State of California, all of the charges and allegations contained in
11 Accusation No. 800-2021-080190 shall be deemed to be true, correct, and admitted by
12 Respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or
13 restrict license.

14 ACCEPTANCE

15 I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully
16 discussed it with my attorney, Kevin D. Cauley, Esq.. I understand the stipulation and the effect
17 it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement
18 and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the
19 Decision and Order of the Medical Board of California.

20
21 DATED: 10/28/2024 Robert D. Siew, M.D.

22 ROBERT D. SIEW, M.D.
Respondent

23 I have read and fully discussed with Respondent Robert D. Siew, M.D. the terms and
24 conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order.
25 I approve its form and content.

26
27 DATED: October 29, 2024 Kevin Cauley

28 KEVIN D. CAULEY, ESQ.
Attorney for Respondent

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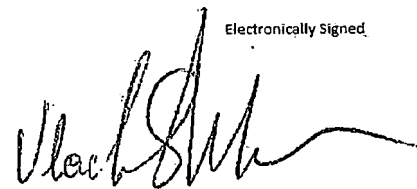
ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California.

DATED: October 30, 2024

Respectfully submitted,

ROB BONTA
Attorney General of California
JUDITH T. ALVARADO
Supervising Deputy Attorney General

Electronically Signed


VLADIMIR SHALKEVICH
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 800-2021-080190

1 ROB BONTA
Attorney General of California
2 JUDITH T. ALVARADO
Supervising Deputy Attorney General
3 TAN N. TRAN
Deputy Attorney General
4 State Bar No. 197775
300 South Spring Street, Suite 1702
5 Los Angeles, CA 90013
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Attorneys for Complainant
7

8 **BEFORE THE**
9 **MEDICAL BOARD OF CALIFORNIA**
10 **DEPARTMENT OF CONSUMER AFFAIRS**
11 **STATE OF CALIFORNIA**

12 In the Matter of the Accusation Against:

Case No. 800-2021-080190

13 **ROBERT D. SIEW, M.D.**
14 **10 Congress Street, Suite 155**
Pasadena, CA 91105-3027

A C C U S A T I O N

15 **Physician's and Surgeon's Certificate**
16 **No. A 45333,**

Respondent.

18 Complainant alleges:

19 **PARTIES**

20 1. Reji Varghese (Complainant) brings this Accusation solely in his official capacity as
21 the Executive Director of the Medical Board of California, Department of Consumer Affairs
22 (Board).

23 2. On or about September 19, 1988, the Medical Board issued Physician's and Surgeon's
24 Certificate Number A 45333 to Robert D. Siew, M.D. (Respondent). The Physician's and
25 Surgeon's Certificate was in full force and effect at all times relevant to the charges brought
26 herein and will expire on December 31, 2025, unless renewed.

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4. Section 2004 of the Code states:

(i) Administering the board's continuing medical education program.

(4) Be publicly reprimanded by the board. The public reprimand may include a requirement that the licensee complete relevant educational courses approved by the board.

1 (5) Have any other action taken in relation to discipline as part of an order of
probation, as the board or an administrative law judge may deem proper.

2 (b) Any matter heard pursuant to subdivision (a), except for warning letters,
3 medical review or advisory conferences, professional competency examinations,
4 continuing education activities, and cost reimbursement associated therewith that are
5 agreed to with the board and successfully completed by the licensee, or other matters
6 made confidential or privileged by existing law, is deemed public, and shall be made
7 available to the public by the board pursuant to Section 803.1.

8 STATUTORY PROVISIONS

9 6. Section 2234 of the Code, states:

10 The board shall take action against any licensee who is charged with
11 unprofessional conduct. In addition to other provisions of this article, unprofessional
12 conduct includes, but is not limited to, the following:

13 (a) Violating or attempting to violate, directly or indirectly, assisting in or
14 abetting the violation of, or conspiring to violate any provision of this chapter.

15 (b) Gross negligence.

16 (c) Repeated negligent acts. To be repeated, there must be two or more
17 negligent acts or omissions. An initial negligent act or omission followed by a
18 separate and distinct departure from the applicable standard of care shall constitute
19 repeated negligent acts.

20 (1) An initial negligent diagnosis followed by an act or omission medically
21 appropriate for that negligent diagnosis of the patient shall constitute a single
22 negligent act.

23 (2) When the standard of care requires a change in the diagnosis, act, or
24 omission that constitutes the negligent act described in paragraph (1), including, but
25 not limited to, a reevaluation of the diagnosis or a change in treatment, and the
26 licensee's conduct departs from the applicable standard of care, each departure
27 constitutes a separate and distinct breach of the standard of care.

28 (d) Incompetence.

(e) The commission of any act involving dishonesty or corruption that is
substantially related to the qualifications, functions, or duties of a physician and
surgeon.

(f) Any action or conduct that would have warranted the denial of a certificate.

(g) The failure by a certificate holder, in the absence of good cause, to attend
and participate in an interview by the board. This subdivision shall only apply to a
certificate holder who is the subject of an investigation by the board.

7. Section 2238 of the Code states:

A violation of any federal statute or federal regulation or any of the statutes
or regulations of this state regulating dangerous drugs or controlled substances
constitutes unprofessional conduct.

1 8. Section 2242 of the Code states:

2 (a) Prescribing, dispensing, or furnishing dangerous drugs as defined in Section
3 4022 without an appropriate prior examination and a medical indication, constitutes
4 unprofessional conduct. An appropriate prior examination does not require a
5 synchronous interaction between the patient and the licensee and can be achieved
6 through the use of telehealth, including, but not limited to, a self-screening tool or a
7 questionnaire, provided that the licensee complies with the appropriate standard of
8 care.

9 (b) No licensee shall be found to have committed unprofessional conduct within
10 the meaning of this section if, at the time the drugs were prescribed, dispensed, or
11 furnished, any of the following applies:

12 (1) The licensee was a designated physician and surgeon or podiatrist serving in
13 the absence of the patient's physician and surgeon or podiatrist, as the case may be,
14 and if the drugs were prescribed, dispensed, or furnished only as necessary to
15 maintain the patient until the return of the patient's practitioner, but in any case no
16 longer than 72 hours.

17 (2) The licensee transmitted the order for the drugs to a registered nurse or to a
18 licensed vocational nurse in an inpatient facility, and if both of the following
19 conditions exist:

20 (A) The practitioner had consulted with the registered nurse or licensed
21 vocational nurse who had reviewed the patient's records.

22 (B) The practitioner was designated as the practitioner to serve in the absence
23 of the patient's physician and surgeon or podiatrist, as the case may be.

24 (3) The licensee was a designated practitioner serving in the absence of the
25 patient's physician and surgeon or podiatrist, as the case may be, and was in
26 possession of or had utilized the patient's records and ordered the renewal of a
27 medically indicated prescription for an amount not exceeding the original prescription
28 in strength or amount or for more than one refill.

 (4) The licensee was acting in accordance with Section 120582 of the Health
 and Safety Code.

 9. Section 2266 of the Code states:

 The failure of a physician and surgeon to maintain adequate and accurate
 records relating to the provision of services to their patients constitutes unprofessional
 conduct.

 10. Section 725 of the Code states:

 (a) Repeated acts of clearly excessive prescribing, furnishing, dispensing, or
 administering of drugs or treatment, repeated acts of clearly excessive use of
 diagnostic procedures, or repeated acts of clearly excessive use of diagnostic or
 treatment facilities as determined by the standard of the community of licensees is
 unprofessional conduct for a physician and surgeon, dentist, podiatrist, psychologist,
 physical therapist, chiropractor, optometrist, speech-language pathologist, or
 audiologist.

1 (b) Any person who engages in repeated acts of clearly excessive prescribing or
2 administering of drugs or treatment is guilty of a misdemeanor and shall be punished
3 by a fine of not less than one hundred dollars (\$100) nor more than six hundred
4 dollars (\$600), or by imprisonment for a term of not less than 60 days nor more than
5 180 days, or by both that fine and imprisonment.

6 (c) A practitioner who has a medical basis for prescribing, furnishing,
7 dispensing, or administering dangerous drugs or prescription controlled substances
8 shall not be subject to disciplinary action or prosecution under this section.

9 (d) No physician and surgeon shall be subject to disciplinary action pursuant to
10 this section for treating intractable pain in compliance with Section 2241.5.

11 11. Health and Safety Code § 11165.4 states:

12 (a)(1)(A)(i) A health care practitioner authorized to prescribe, order,
13 administer, or furnish a controlled substance shall consult the CURES database to
14 review a patient's controlled substance history before prescribing a Schedule II,
15 Schedule III, or Schedule IV controlled substance to the patient for the first time and
16 at least once every four months thereafter if the substance remains part of the
17 treatment of the patient.

18 (ii) If a health care practitioner authorized to prescribe, order,
19 administer, or furnish a controlled substance is not required, pursuant to an
20 exemption described in subdivision (c), to consult the CURES database the first
21 time he or she prescribes, orders, administers, or furnishes a controlled substance to
22 a patient, he or she shall consult the CURES database to review the patient's
23 controlled substance history before subsequently prescribing a Schedule II,
24 Schedule III, or Schedule IV controlled substance to the patient and at least once
25 every four months thereafter if the substance remains part of the treatment of the
26 patient.

27 (B) For purposes of this paragraph, first time means the initial
28 occurrence in which a health care practitioner, in his or her role as a health care
practitioner, intends to prescribe, order, administer, or furnish a Schedule II,
Schedule III, or Schedule IV controlled substance to a patient and has not previously
prescribed a controlled substance to the patient.

(2) A health care practitioner shall obtain a patient's controlled
substance history from the CURES database no earlier than 24 hours, or the
previous business day, before he or she prescribes, orders, administers, or furnishes
a Schedule II, Schedule III, or Schedule IV controlled substance to the patient.

(b) The duty to consult the CURES database, as described in subdivision
(a), does not apply to veterinarians or pharmacists.

(c) The duty to consult the CURES database, as described in subdivision
(a), does not apply to a health care practitioner in any of the following circumstances:

(1) If a health care practitioner prescribes, orders, or furnishes a
controlled substance to be administered to a patient while the patient is admitted to
any of the following facilities or during an emergency transfer between any of the
following facilities for use while on facility premises:

(A) A licensed clinic, as described in Chapter 1 (commencing with
Section 1200) of Division 2.

1 (B) An outpatient setting, as described in Chapter 1.3 (commencing
with Section 1248) of Division 2.

2 (C) A health facility, as described in Chapter 2 (commencing with
3 Section 1250) of Division 2.

4 (D) A county medical facility, as described in Chapter 2.5 (commencing
with Section 1440) of Division 2.

5 (2) If a health care practitioner prescribes, orders, administers, or
6 furnishes a controlled substance in the emergency department of a general acute
care hospital and the quantity of the controlled substance does not exceed a
7 nonrefillable seven-day supply of the controlled substance to be used in accordance
with the directions for use.

8 (3) If a health care practitioner prescribes, orders, administers, or
9 furnishes a controlled substance to a patient as part of the patient's treatment for a
surgical procedure and the quantity of the controlled substance does not exceed a
10 nonrefillable five-day supply of the controlled substance to be used in accordance
with the directions for use, in any of the following facilities:

11 (A) A licensed clinic, as described in Chapter 1 (commencing with
12 Section 1200) of Division 2.

13 (B) An outpatient setting, as described in Chapter 1.3 (commencing
with Section 1248) of Division 2.

14 (C) A health facility, as described in Chapter 2 (commencing with
15 Section 1250) of Division 2.

16 (D) A county medical facility, as described in Chapter 2.5 (commencing
with Section 1440) of Division 2.

17 (E) A place of practice, as defined in Section 1658 of the Business and
18 Professions Code.

19 (4) If a health care practitioner prescribes, orders, administers, or
furnishes a controlled substance to a patient currently receiving hospice care, as
20 defined in Section 1339.40.

21 (5) (A) If all of the following circumstances are satisfied:

22 (i) It is not reasonably possible for a health care practitioner to access
the information in the CURES database in a timely manner.

23 (ii) Another health care practitioner or designee authorized to access the
CURES database is not reasonably available.

24 (iii) The quantity of controlled substance prescribed, ordered,
25 administered, or furnished does not exceed a nonrefillable five-day supply of the
controlled substance to be used in accordance with the directions for use and no
26 refill of the controlled substance is allowed.

27 (B) A health care practitioner who does not consult the CURES
28 database under subparagraph (A) shall document the reason he or she did not
consult the database in the patient's medical record.

1 (6) If the CURES database is not operational, as determined by the
2 department, or when it cannot be accessed by a health care practitioner because of a
3 temporary technological or electrical failure. A health care practitioner shall,
4 without undue delay, seek to correct any cause of the temporary technological or
5 electrical failure that is reasonably within his or her control.

6 (7) If the CURES database cannot be accessed because of technological
7 limitations that are not reasonably within the control of a health care practitioner.

8 (8) If consultation of the CURES database would, as determined by the
9 health care practitioner, result in a patient's inability to obtain a prescription in a
10 timely manner and thereby adversely impact the patient's medical condition,
11 provided that the quantity of the controlled substance does not exceed a
12 nonrefillable five-day supply if the controlled substance were used in accordance
13 with the directions for use.

14 (d) (1) A health care practitioner who fails to consult the CURES
15 database, as described in subdivision (a), shall be referred to the appropriate state
16 professional licensing board solely for administrative sanctions, as deemed
17 appropriate by that board.

18 (2) This section does not create a private cause of action against a health
19 care practitioner. This section does not limit a health care practitioner's liability for
20 the negligent failure to diagnose or treat a patient.

21 (e) This section is not operative until six months after the Department of
22 Justice certifies that the CURES database is ready for statewide use and that the
23 department has adequate staff, which, at a minimum, shall be consistent with the
24 appropriation authorized in Schedule (6) of Item 0820-001-0001 of the Budget Act of
25 2016 (Chapter 23 of the Statutes of 2016), user support, and education. The
26 department shall notify the Secretary of State and the office of the Legislative
27 Counsel of the date of that certification.

28 (f) All applicable state and federal privacy laws govern the duties
required by this section.

(g) The provisions of this section are severable. If any provision of this
section or its application is held invalid, that invalidity shall not affect other
provisions or applications that can be given effect without the invalid provision or
application.

(h) This section shall become inoperative on July 1, 2021, or upon the
date the department promulgates regulations to implement this section and posts those
regulations on its internet website, whichever date is earlier, and, as of January 1,
2022, is repealed.

COST RECOVERY

12. Section 125.3 of the Code provides, in pertinent part, that the Board may request the
administrative law judge to direct a licensee found to have committed a violation or violations of
the licensing act to pay a sum not to exceed the reasonable costs of the investigation and
enforcement of the case, with failure of the licensee to comply subjecting the license to not being

1 renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be
2 included in a stipulated settlement.

3 **FIRST CAUSE FOR DISCIPLINE**

4 **(Gross Negligence – 6 Patients)**

5 13. Respondent, Robert Siew, M.D. is subject to disciplinary action under section 2234,
6 subdivision (b) of the Code, for the commission of acts or omissions involving gross negligence
7 in the care and treatment of Patients 1, 2, 3, 4, 5, and 6.¹ The circumstances are as follows:

8 **Patient 1**

9 14. Patient 1 (or “patient”) is an 86-year-old male, who treated with Respondent from
10 approximately November 2020 through March 2022. Per Respondent, the patient was a chronic
11 pain patient from out-of- state who was taking oxycodone (Percocet) (an opiate painkiller and
12 dangerous drug pursuant to Code section 4022) “six times a day.” Respondent admitted that he
13 never contacted the patient’s prior physician, and that he merely trusted the patient and his son’s
14 reporting. Patient 1 had various ailments including chronic pain, chronic knee pain, low back
15 pain, allergic rhinitis (irritation in nose), hypertension, hypercholesterolemia (high cholesterol),
16 atrial fibrillation (irregular heartbeat), and TAVR (transcatheter aortic valve replacement)
17 bioprosthetic.

18 15. From February 8, 2021 through March 2, 2022 there were twelve prescriptions of
19 oxycodone prescribed to Patient 1 (mostly at 90 MME).² Prior to Respondent prescribing
20 oxycodone for this patient on February 8, 2021, Patient 1 had hydrocodone (Norco) (another
21 opiate painkiller and dangerous drug pursuant to Code section 4022) and diazepam (Valium, a
22 benzodiazepine used for anxiety and dangerous drug pursuant to Code section 4022) prescribed
23 by another physician, but there was no documentation of any records from other physicians, nor
24 evidence that such was requested by Respondent.

25 ¹ The patients are identified by numbers to protect their privacy.

26 ² MME (morphine milligram equivalent) or MMED (morphine milligram equivalent per
27 day) are values that represent the potency of an opioid dose relative to morphine. Patients taking
28 50 or greater MME daily are more at risk for problems related to opioid use. Very high dosages
are 90 or greater MME a day. Other than the one-time dose reduction (60 MME) on May 2021,
there was no dose reduction of the twelve prescriptions for oxycodone filled between February
2021 and March 2022.

1 16. Despite prescribing controlled substances on a continuous basis to this patient,
2 Respondent did not have a written opiate contract (i.e., to convey to the patient the potential side
3 effects and precautions in the use of opiates and opiates with benzodiazepines and other drugs)
4 with the patient, as Respondent indicated that it was "not necessary." Besides oxycodone, the
5 patient was also on other medications such as carbamazepine³ (Tegretol, an anticonvulsant and
6 dangerous drug pursuant to Code section 4022, used to treat seizures, nerve pain, and bipolar
7 disorder) and mirtazapine (Remeron, an antidepressant and dangerous drug pursuant to Code
8 section 4022), but there was no documentation that Respondent performed toxicology screens on
9 the patient, nor was there any documentation that Respondent utilized any other opioid
10 risk/screening tools (e.g., inquiry into the patient's family/personal history, psychological
11 conditions, etc.) in order to assess the patient's risk for opioid abuse/misuse, despite the patient
12 taking large amounts of narcotics and other medications on a daily basis.

13 17. Also, there was no evidence that Respondent documented the patient's specific
14 activities for which the pain medications allowed him to pursue, the level of analgesia, and
15 whether there was any aberrant behavior (i.e., potential for diversion). For example, on multiple
16 visits there was no mention in the chief complaint or review of systems or examination of the
17 nature and quality of the pain for which the opiates were prescribed, nor the duration, location,
18 intensity, relieving factors, or any other pain descriptions. There was no documentation
19 indicating the estimated numerical perceived intensity or severity of pain, and no documentation
20 indicating the patient's response to the prescribed opiates. There were no narratives documenting
21 the history of present illness.

22 18. Moreover, pharmacologic and non-pharmacologic alternatives to opiates were not
23 documented, and other than the last documented visit on March 2, 2022, there was no mention of
24 referring the patient to specialists to address the patient's pain. Many of the available notes
25 contain misspellings, and/or inaccurate, or not credible, or not reasonably documented

26 ³ Respondent stated during a Board interview that another doctor or neurologist may have
27 prescribed carbamazepine to the patient, but Respondent "might have refilled it..." and "didn't
28 question [the prescription]." Respondent also claims that he did check CURES for this patient,
but not on a monthly basis, although the patient was receiving a new prescription on a monthly
basis.

1 information, and there was no evidence that Respondent adequately reconciled the results of tests
2 ordered (e.g., some tests showed significant abnormalities) and conveyed the results to Patient 1
3 in terms which he could understand.

4 19. Overall, Respondent committed the acts and/or omissions, described above, in his
5 care and treatment of Patient 1 which represent extreme departures from the standard of care.

6 20. The above acts or omissions constitute gross negligence under the Code, and
7 therefore subject Respondent's medical license to discipline.

8 **Patient 2**

9 21. Patient 2 (or "patient"), a 70 year-old female, treated with Respondent from
10 approximately November 2013 through April 2022. The patient had various ailments including
11 Diabetes mellitus type 2, hypertension, obesity, generalized anxiety disorder, osteoarthritis of the
12 knee, multiple back surgeries, and anemia (low red blood cell count). During this time period,
13 Respondent prescribed to Patient 2 both opioids (e.g., oxycodone (Percocet), and hydrocodone
14 (Norco), which are both opiate painkillers and Schedule II drugs) and benzodiazepines (e.g.,
15 alprazolam, (Xanax) which is used for anxiety relief and is a dangerous drug pursuant to Code
16 section 4022) in a chronic and continuous manner. During the period Respondent was the
17 primary physician for Patient 2, other doctors, at times, were also prescribing the same
18 medications.⁴

19 22. While the oxycodone was initiated by another physician in August 2016, Respondent
20 continued the prescribing of monthly opioids in January 2017. While Respondent transitioned the
21 patient from the more potent oxycodone to hydrocodone by November 2017, the MMED on the
22 hydrocodone slowly escalated over the years (from 2017 through 2021).⁵ By January 2017,
23

24 ⁴ Effective October 2018, it became mandatory for doctors to check the CURES
25 (Controlled Substance Utilization Review and Evaluation System, a drug monitoring database for
26 Schedule II through V controlled substances dispensed in California), database prior to
27 prescribing controlled substances, but there was no documentation that Respondent checked
28 CURES during 2021 or 2022. Respondent claims that he could not access/check CURES for a
few months during the COVID pandemic due to "computer" issues.

⁵ There were dose reductions starting around March 2022, but this reduction occurred
shortly after Respondent was notified of the complaint and Board investigation.

1 Respondent's prescribing pattern reflected chronic, continuous use of opiates, in a patient with no
2 documented objective evidence of the need to prescribe opiates continuously and chronically.

3 23. Chronic and continuous prescribing of the benzodiazepines (e.g., alprazolam) by
4 Respondent started in December 2014⁶ and continued to at least September 2021. Although the
5 patient was prescribed alprazolam for many years, there was no documentation that Respondent
6 considered referring the patient to a psychologist or psychiatrist, nor was there any documentation
7 that Respondent offered the patient less dangerous drugs such as SSRIs (Selective Serotonin
8 Reuptake Inhibitor, e.g., Zoloft) and SNRIs (Serotonin and Norepinephrine Reuptake Inhibitors,
9 e.g., Cymbalta) as initial pharmacotherapy.

10 24. Notwithstanding, the chronic and continuous prescribing of both opioids and
11 benzodiazepines by the Respondent to Patient 2, Respondent admitted that he did not begin
12 checking CURES for this patient until "around 2020 or 2021," despite the patient having multiple
13 providers/prescribers and using multiple pharmacies. Respondent also admitted never doing any
14 drug testing for the patient, because according to Respondent, "...There's no reason to..." Also,
15 there was no controlled substance agreement (CSA) in the available records, and no evidence that
16 Respondent utilized toxicology screens for this patient. Nor was there any documentation that
17 Respondent utilized any other opioid risk/screening tools (e.g., inquiry into the patient's
18 family/personal history, psychological conditions, etc.) in order to assess the patient's risk for
19 opioid abuse/misuse. Also, there was no documentation that Respondent adequately assessed the
20 patient's pain (e.g., intensity/severity of pain) and the patient's response to the prescribed opiates.
21 Many of the available notes contain misspellings, and/or inaccurate, or not credible, or not
22 reasonably documented information, as the documentation did not always correlate with the exam
23 findings.

24 25. Overall, Respondent committed the acts and/or omissions, described above, in his
25 care and treatment of Patient 2 which represent extreme departures from the standard of care.

27 ⁶ Acts and omissions occurring prior to 2017 are listed herein for historical purposes.
28

1 26. The above acts or omissions constitute gross negligence under the Code, and
2 therefore subject Respondent's medical license to discipline.

3 **Patient 3**

4 27. Patient 3 (or "patient"), a 73 year-old female, treated with Respondent from
5 approximately April 2013 through February 2022. The patient had various ailments including
6 breast cancer, chronic pain syndrome, depression, posttraumatic stress disorder (PTSD),
7 hypertension, diabetes, and other conditions. From approximately July 2015 through March
8 2022, the patient was prescribed over 200 prescriptions of multiple medications, including both
9 opioids (e.g., oxycodone (Percocet), and Fentanyl, which are both opiate painkillers and Schedule
10 II drugs) and benzodiazepines (e.g., diazepam), as well as zolpidem (Ambien) a hypnotic and
11 dangerous drug pursuant to Code section 4022).⁷

12 28. Overall, there were no tapered and sustained reduction of the opioid doses, as the
13 average MMED of the prescriptions steadily increased from January 2016 to March 2022. There
14 was also no documentation indicating the estimated numerical perceived intensity or severity of
15 pain, and no documentation indicating the patient's response to the prescribed opiates. Although
16 the patient was diagnosed with depression and PTSD and prescribed benzodiazepines for many
17 years, there was no documentation that Respondent consulted with psychologists or psychiatrists.
18 Specifically, diazepam was initially prescribed around May 2016. Respondent increased the
19 dosage of diazepam beginning November 2018 through February 2022, with the diazepam
20 becoming a monthly medication. The available records indicate that Respondent also prescribed
21 zolpidem to Patient 3 on or about December 2015 through May 2018, but there was no associated
22 note/documentation for the indication therefore. This constituted an extreme departure from the
23 standard of care as it relates to the prescribing of controlled substances, including both opioids
24 and benzodiazepines, which can cause dangerous interactions.

25
26 ⁷ Respondent admitted in a Board interview that the patient had been receiving an
27 "outrageous" amount of narcotics for many years, and that Respondent referred the patient to pain
28 management after he was notified of the Board investigation. It also appeared that Fentanyl and
oxycodone may have been recommended by other doctors (e.g., pain specialist/psychiatrist), but
there was no reasoning documented by the Respondent to increase the dose of the oxycodone at
visits after the patient was seen by the psychiatrist.

1 29. Despite the long-term (i.e., more than 90 days) prescribing of both opioids and
2 benzodiazepines to Patient 3, there was no controlled substance agreement (CSA) in the available
3 records, and no evidence that Respondent utilized toxicology screens or did any drug testing for
4 this patient. Nor was there any documentation that Respondent utilized any other opioid
5 risk/screening tools (e.g., inquiry into the patient's family/personal history, psychological
6 conditions, etc.), or that he considered Patient 3's diagnoses of depression and PTSD. CURES
7 reports are not found in Patient 3's chart that would indicate that Respondent checked CURES
8 prior to prescribing controlled substances for Patient 3. Many of the available notes contain
9 misspellings, and/or inaccurate, or not credible, or not reasonably documented information, as the
10 documentation did not always correlate with the exam findings.

11 30. Overall, Respondent committed the acts and/or omissions, described above, in his
12 care and treatment of Patient 3 which represent extreme departures from the standard of care.

13 31. The above acts or omissions constitute gross negligence under the Code, and
14 therefore subject Respondent's medical license to discipline.

15 **Patient 4**

16 32. Patient 4 (or "patient"), was an 88 year-old female, who treated with Respondent
17 from approximately April 2009 through October 2019. This patient had various conditions
18 including cancer, vascular disease, total knee and hip replacements, COPD (chronic obstructive
19 pulmonary disease), hypertension, and other maladies. The patient died in January 2020 with
20 metastatic lung cancer.

21 33. From January 2015 through November 2019, Respondent prescribed various
22 controlled substances to the patient including both opioids (e.g., hydrocodone, and Fentanyl), as
23 well as benzodiazepines (e.g., alprazolam/Xanax and lorazepam/Ativan (a dangerous drug
24 pursuant to Code section 4022)).⁸ There were also multiple prescribers of controlled substances
25 to this patient during the time period from 2015 through 2019, when Respondent was the primary
26 physician. Specifically, while Respondent was treating the patient, there were at least 14 different

27
28 ⁸ Respondent claims that he tried to reduce the dose of narcotics "every time [he] saw [the
patient]..." but just kept the doses the same because the patient stated she was in pain.

1 doctors who also prescribed narcotics to Patient 4. The patient also filled the prescriptions at
2 seven different pharmacies. Respondent admitted that he was not aware of this.

3 34. Notwithstanding the long-term (i.e., more than 90 days) prescribing of both opioids
4 and benzodiazepines to Patient 4, there was no controlled substance agreement (CSA) in the
5 available records, and no evidence that Respondent utilized toxicology screens or did any drug
6 testing⁹ for this patient. Nor was there any documentation that Respondent utilized any other
7 opioid risk/screening tools (e.g., inquiry into the patient's family/personal history, psychological
8 conditions, etc.), despite the patient consuming alcohol (although limited), and having tobacco
9 dependence. Also, there were no CURES reports to indicate that Respondent checked CURES
10 prior to prescribing controlled substances for Patient 4, as Respondent indicated that he did not
11 think CURES was mandatory (in 2018 or 2019), and that he was not aware that there were
12 multiple prescribers of narcotics to this patient.¹⁰

13 35. Respondent also departed from the standard of care in his assessment of the patient's
14 pain, as there was no documentation indicating the estimated numerical perceived intensity or
15 severity of pain, and no documentation indicating the patient's response to the prescribed opiates,
16 in order to determine whether pharmacologic intervention(s) were effective in controlling her
17 pain. Many of the available notes contain misspellings, and/or inaccurate, or not credible, or not
18 reasonably documented information, as the documentation did not always correlate with the exam
19 findings.

20 36. Overall, Respondent committed the acts and/or omissions, described above, in his
21 care and treatment of Patient 4 which represent extreme departures from the standard of care.

22 37. The above acts or omissions constitute gross negligence under the Code, and
23 therefore subject Respondent's medical license to discipline.

24 ///

25 ⁹ Respondent admitted in a Board interview that he never did any drug testing on this
26 patient because, since he "...gave her the "narcotics, and opiates, and benzos"...., Respondent
knew it was positive.

27 ¹⁰ Respondent also stated in a Board interview that this patient died [in January 2020]
28 before CURES was "invented..." and that the patient may have been "manipulating" him since
she was also receiving the same narcotics (e.g., hydrocodone) from other prescribers, without
Respondent being aware of same.

1 **Patient 5**

2 38. Patient 5 (or "patient"), was an 87 year-old female, who treated with Respondent
3 from approximately May 2015 through July 2018. This patient had various conditions including
4 TAVR (bioprosthetic valve) for severe AS (aortic stenosis), atrial fibrillation, chronic diastolic
5 heart failure, coronary artery disease, cancer, hypertension, obesity, chronic venous insufficiency,
6 and other maladies. The patient died in May 2020 at age 87 of inanition (state of malnutrition).

7 39. From May 2015 through September 2019,¹¹ Respondent prescribed various controlled
8 substances to the patient including Tramadol (an opioid/painkiller and dangerous drug pursuant to
9 Code section 4022) and hydrocodone. There were also two other prescribers of controlled
10 substances to this patient during the time period from 2015 through 2019, when Respondent was
11 the primary physician.

12 40. Notwithstanding the long-term (i.e. more than 90 days) prescribing of opioids to the
13 patient, there was no controlled substance agreement (CSA) in the available records (e.g., to
14 explain to the patient that she should notify the doctor of any other prescribers of controlled
15 substances, etc.), and no evidence that Respondent utilized toxicology screens or did any drug
16 testing for this patient. Nor was there any documentation that Respondent utilized any other
17 opioid risk/screening tools (e.g., inquiry into the patient's family/personal history, psychological
18 conditions, etc.), despite the patient having a prior tobacco dependence and "occasional" alcohol
19 consumption. There were no CURES reports in the patient's chart to indicate that Respondent
20 checked CURES prior to prescribing controlled substances to Patient 5.¹²

21 41. Respondent also departed from the standard of care in his assessment of Patient 5's
22 pain, as there was no adequate expansion/description of the pain (e.g., location, quantifiable
23 intensity, quality, duration, etc.). Many of the available notes contained misspellings, and/or

24
25 ¹¹ There were ten prescriptions of controlled substances (Tramadol and hydrocodone)
26 filled and sold under Respondent's name after October 2018, with the last prescription filled and
27 sold on September 20, 2019, which was more than a year after the last documented visit of July
28 18, 2018. There were no office notes available after July 18, 2018.

¹² Patient 5 had received prescriptions for controlled substances from other prescribers in
2015 and from September through November 2018, after checking CURES became mandatory.
However, the Respondent did not appear to have any knowledge of the patient having multiple
prescribers while she was under Respondent's primary care.

1 inaccurate, or not credible, or not reasonably documented information, as the documentation did
2 not always correlate with the exam findings, and there was no evidence that Respondent
3 adequately reconciled the results of tests ordered, and had to repeat the labs to determine whether
4 some of the results/conditions had changed.

5 42. Overall, Respondent committed the acts and/or omissions, described above, in his
6 care and treatment of Patient 5 which represent extreme departures from the standard of care.

7 43. The above acts or omissions constitute gross negligence under the Code, and
8 therefore subject Respondent's medical license to discipline.

9 **Patient 6**

10 44. Patient 6 (or "patient"), is an 82 year-old female, who treated with Respondent from
11 approximately November 2006 through October 2020. This patient had various conditions
12 including right nephrectomy (kidney removal) in 2007, depression, anxiety, degenerative joint
13 disease, insomnia, pain, and other maladies. Per prescription records, from November 2014
14 through March 2021, multiple controlled substances were prescribed to this patient including
15 opiates (e.g., hydrocodone and Tramadol), as well as benzodiazepines (e.g., alprazolam/Xanax
16 and clonazepam/Klonopin, a benzodiazepine and dangerous drug pursuant to Code section 4022,
17 used to treat seizures, panic disorder, and anxiety).¹³

18 45. Notwithstanding the long-term (i.e. more than 90 days) prescribing of opioids and
19 benzodiazepines to Patient 6, there was no controlled substance agreement (CSA) in the available
20 records and no toxicology screens/labs, despite the patient having multiple labs collected over the
21 years. Nor was there any documentation that Respondent utilized any other opioid risk/screening
22 tools (e.g., inquiry into the patient's family/personal history, psychological conditions, etc.),
23 despite the patient having depression (e.g., on Zoloft (antidepressant) and buspirone (anti-anxiety
24 medication)), and also likely having alcohol dependence. There were no CURES reports in the
25 patient's chart to indicate that Respondent checked CURES prior to prescribing controlled

26
27 ¹³ Specifically, although alprazolam was not prescribed on a chronic and continuous
28 manner for most of the years, clonazepam was prescribed on a chronic and continuous manner
from most of 2014 through the end of 2019. Again, acts before 2017 are discussed for historical
purposes.

1 substances for Patient 6, as Respondent even admitted that he did not check CURES for this
2 patient in 2020, after it became mandatory by law to do so. Many of the available notes were
3 inaccurate, or not credible, or did not reasonably document information, did not document in
4 more detail, and/or accurately document the patient's symptoms. Nor did Respondent's progress
5 notes for Patient 6 have adequate subjective narratives to describe the patient's reason for the visit
6 or her chief complaint.

7 46. Overall, Respondent committed the acts and/or omissions, described above, in his
8 care and treatment of Patient 6 which represent extreme departures from the standard of care.

9 47. The above acts or omissions constitute gross negligence under the Code, and
10 therefore subject Respondent's medical license to discipline.

11 **SECOND CAUSE FOR DISCIPLINE**

12 **(Repeated Negligent Acts – 6 Patients)**

13 48. Respondent, Robert Siew, M.D. is subject to disciplinary action under section 2234,
14 subdivision (c), of the Code for the commission of acts or omissions involving negligence in the
15 care and treatment of Patients 1, 2, 3, 4, 5, and 6, above.

16 49. The facts and allegations set forth in the First Cause for Discipline are incorporated
17 by reference as if fully set forth.

18 50. Each of the alleged acts of gross negligence set forth in the First Cause for Discipline,
19 above, is also a negligent act.

20 51. Respondent also committed simple departures from the standard of care with respect
21 to Patients 2, 3, and 4, as it relates to the prescribing of opiates with periodic assessments of safe
22 opiate use, assessments of the ongoing need for safe opiate use, and negotiating a collaborative
23 partnership to de-escalate opiates to the least effective dose.

24 52. Respondent also committed a simple departure in his care and treatment of Patient 5,
25 as there was no evidence that Respondent documented the patient's activities for which the pain
26 medications allowed her to pursue, the level of analgesia achieved, whether there was any
27 aberrant behavior, and the patient's affect while on the opiates.

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1 53. The above acts or omissions constitute repeated negligence under the Code, and
2 therefore subject Respondent's medical license to discipline.

3 **THIRD CAUSE FOR DISCIPLINE**

4 **(Excessive Prescribing – 4 Patients)**

5 54. Respondent, Robert Siew, M.D. is subject to disciplinary action under section 725 of
6 the Code in that Respondent excessively prescribed dangerous drugs to Patients 1, 2, 3, and 4,
7 above.

8 55. Paragraphs 14 through 37, inclusive, are incorporated herein by reference as if fully
9 set forth.

10 **FOURTH CAUSE FOR DISCIPLINE**

11 **(Failure to Maintain Adequate and Accurate Medical Records – 6 Patients)**

12 56. By reason of the facts and allegations set forth in the First and Second Causes for
13 Discipline above, Respondent, Robert Siew, M.D. is subject to disciplinary action under section
14 2266 of the Code, in that Respondent failed to maintain adequate and accurate records of his care
15 and treatment of Patients 1, 2, 3, 4, 5, and 6, above.

16 **FIFTH CAUSE FOR DISCIPLINE**

17 **(Violation of Drug Statute; CURES – 5 Patients)**

18 57. Respondent, Robert Siew, M.D. is subject to disciplinary action under section 2238 of
19 the Code and section 11165.4 of the Health and Safety Code, in that he failed to consult the
20 CURES database to review the patients' controlled substance history before prescribing a
21 Schedule II, Schedule III, or Schedule IV controlled substance to the patients for the first time
22 and at least once every four months thereafter while the controlled substances remained part of
23 the treatment of the patient. The circumstances are as follows:

24 58. The allegations of the First through Fourth Causes for Discipline, with respect to
25 Patients 2, 3, 4, 5, and 6, paragraphs 21-56, inclusive, are incorporated herein by reference as if
26 fully set forth.

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1 PRAYER

2 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,
3 and that following the hearing, the Medical Board of California issue a decision:

4 1. Revoking or suspending Physician's and Surgeon's Certificate Number A 45333,
5 issued to Respondent Robert D. Siew, M.D.;

6 2. Revoking, suspending or denying approval of Respondent Robert D. Siew, M.D.'s
7 authority to supervise physician assistants and advanced practice nurses;

8 3. Ordering Respondent Robert D. Siew, M.D., to pay the Board the costs of the
9 investigation and enforcement of this case, and if placed on probation, the costs of probation
10 monitoring; and

11 4. Taking such other and further action as deemed necessary and proper.

12
13 DATED: JAN 25 2024

14 JENNA JONES for
15 REJI VARGHESE
16 Executive Director
17 Medical Board of California
18 Department of Consumer Affairs
19 State of California
20 Complainant
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