BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the First Amended Accusation Against:

Edward Allen Siegel, M.D.

Case No. 800-2020-063554

Physician's & Surgeon's Certificate No. C 35518

Respondent.

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on July 17, 2024.

IT IS SO ORDERED: June 17, 2024.

MEDICAL BOARD OF CALIFORNIA

Richard E. Thorp, M.D, Chair

Panel B

1	ROB BONTA		
2	Attorney General of California ALEXANDRA M. ALVAREZ		
	Supervising Deputy Attorney General		
3	KEITH C. SHAW Deputy Attorney General		
4	State Bar No. 227029 600 West Broadway, Suite 1800		
5	San Diego, CA 92101 P.O. Box 85266		
6	San Diego, CA 92186-5266		
7	Telephone: (619) 738-9515 Facsimile: (619) 645-2012		
8	Attorneys for Complainant		
9			
10	BEFORE THE MEDICAL BOARD OF CALIFORNIA		
11	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
12	STATE OF CALIFORNIA		
13	In the Matter of the First Amended Accusation Against:	Case No. 800-2020-063554	
14		OAH No. 2022050751	
15	EDWARD ALLEN SIEGEL, M.D. 255 Hill Street Solana Beach, CA 92075-1141	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER	
16	Physician's and Surgeon's Certificate No.		
17	C 35518		
18	Respondent.		
19			
20	IT IS HEREBY STIPULATED AND AGR	EED by and between the parties to the above-	
21	entitled proceedings that the following matters are true:		
22	<u>PARTIES</u>		
23	1. Reji Varghese (Complainant) is the Executive Director of the Medical Board of		
24	California (Board). He brought this action solely in his official capacity and is represented in this		
25	matter by Rob Bonta, Attorney General of the State of California, by Keith C. Shaw, Deputy		
26	Attorney General.		
27	2. Respondent Edward Allen Siegel, M.D. (Respondent) is representing himself in this		
28	proceeding and has chosen not to exercise his right to be represented by counsel.		
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	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER (800-2020-063554)		

On or about November 28, 1973, the Board issued Physician's and Surgeon's Certificate No. C 35518 to Respondent Edward Allen Siegel, M.D. The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2020-063554, and will expire on December 31, 2025, unless renewed.

JURISDICTION

- 4. First Amended Accusation No. 800-2020-063554 was filed before the Board, and is currently pending against Respondent. The First Amended Accusation and all other statutorily required documents were properly served on Respondent on January 9, 2024. Respondent timely filed his Notice of Defense contesting the Accusation.
- 5. A copy of First Amended Accusation No. 800-2020-063554 is attached as Exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 6. Respondent has carefully read, and understands the charges and allegations in Accusation No. 800-2020-063554. Respondent has also carefully read, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 7. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the First Amended Accusation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 8. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

9. Respondent understands and agrees that the charges and allegations in First Amended Accusation No. 800-2020-063554, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate.

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10. For the purpose of resolving the First Amended Accusation without the expense and uncertainty of further proceedings, Respondent gives up his right to contest that, at a hearing, Complainant could establish a *prima facie* case with respect to the charges and allegations contained in the First Amended Accusation.

- 11. Respondent agrees that if an accusation is ever filed against him before the Medical Board of California, all of the charges and allegations contained in First Amended Accusation No. 800-2020-063554 shall be deemed true, correct, and fully admitted by Respondent for purposes of that proceeding or any other licensing proceeding involving Respondent in the State of California.
- 12. Respondent agrees that his Physician's and Surgeon's Certificate No. C 35518 is subject to discipline and he agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below.

CONTINGENCY

13. This stipulation shall be subject to approval by the Medical Board of California. Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

ADDITIONAL PROVISIONS

14. This Stipulated Settlement and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final, and exclusive embodiment of the agreements of the parties in the above-entitled matter.

- 15. The parties agree that copies of this Stipulated Settlement and Disciplinary Order, including copies of the signatures of the parties, may be used in lieu of original documents and signatures and, further, that such copies shall have the same force and effect as originals.
- 16. In consideration of the foregoing admissions and stipulations, the parties agree the Board may, without further notice to or opportunity to be heard by Respondent, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

- 1. <u>PUBLIC REPRIMAND</u>. IT IS HEREBY ORDERED that Respondent Edward Allen Siegel, M.D., holder of Physician's and Surgeon's Certificate No. C 35518, shall be and hereby is Publicly Reprimanded pursuant to Business and Professions Code section 2227. This Public Reprimand is issued in connection with allegations that Respondent discussed cannabis usage without documenting the risks or interactions with other prescribed medications, prescribed psychotropic controlled substances without documenting informed consent, and failed to review CURES (Controlled Substance Utilization Review and Evaluation System), related to the care and treatment of a single patient between 2017 and 2019, as set forth in First Amended Accusation No. 800-2020-063554.
- 2. <u>MEDICAL RECORD KEEPING COURSE</u>. Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in medical record keeping approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The medical record keeping course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A medical record keeping course taken after the acts that gave rise to the charges in the First Amended Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the

course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

3. PRESCRIBING PRACTICES COURSE. Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in prescribing practices approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The prescribing practices course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A prescribing practices course taken after the acts that gave rise to the charges in the First Amended Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

- 4. <u>FAILURE TO COMPLY.</u> Any failure by Respondent to comply with the terms and conditions of the Stipulated Settlement and Disciplinary Order set forth above shall constitute unprofessional conduct and grounds for further disciplinary action.
- 5. <u>FUTURE ADMISSIONS CLAUSE</u>. If Respondent should ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing action agency in the State of California, all of the charges and allegations contained in

1	First Amended Accusation No.800-2020-063554 shall be deemed to be true, correct, and admitted		
2	by Respondent for the purpose of any Statement of Issues or any other proceeding seeking to		
3	deny or restrict license.		
4	<u>ACCEPTANCE</u>		
5	I have carefully read the Stipulated Settlement and Disciplinary Order. I understand the		
6	stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into		
7	this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and		
8	agree to be bound by the Decision and Order of the Medical Board of California.		
9			
10	DATED: 4/26/24 ER Siegel MY		
11	EDWARD ALLEN SIEGEL, M.D. Respondent		
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13	ENDORSEMENT		
14	The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully		
15	submitted for consideration by the Medical Board of California.		
16	11/01/0001		
17	DATED: 4/26/2024 Respectfully submitted,		
18	ROB BONTA Attorney General of California		
19	ALEXANDRA M. ALVAREZ Supervising Deputy Attorney General		
20	Keith Shaw		
21	Keith C. Shaw		
22	Deputy Attorney General Attorneys for Complainant		
23	And neys for Complainant		
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1	ROB BONTA		
2	Attorney General of California ALEXANDRA M. ALVAREZ Supervising Deputy Attorney General KEITH C. SHAW Deputy Attorney General State Bar No. 227029 600 West Broadway, Suite 1800 San Diego, CA 92101 P.O. Box 85266 San Diego, CA 92186-5266 Telephone: (619) 738-9515 Facsimile: (619) 645-2012		
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8	Attorneys for Complainant		
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10	BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
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13	In the Matter of the First Amended Accusation Case No. 800-2020-06	Case No. 800-2020-063554	
14	Against:	FIRST AMENDED ACCUSATION	
15	EDWARD ALLEN SIEGEL, M.D. 255 Hill Street		
16	Solana Beach, CA 92075-1141		
17	Physician's and Surgeon's Certificate No. C 35518,		
18	Respondent.		
19	•		
20			
21	<u>PARTIES</u>		
22	1. Reji Varghese (Complainant) brings this First Amended Accusation solely in his		
23	official capacity as the Executive Director of the Medical Board of California, Department of		
24	Consumer Affairs (Board).		
25	2. On or about November 28, 1973, the Board issued Physician's and Surgeon's		
26	Certificate No. C 35518 to Edward Allen Siegel, M.D. (Respondent). The Physician's and		
27	Surgeon's Certificate was in full force and effect at all times relevant to the charges brought		
28	herein and will expire on December 31, 2025, unless renewed.		
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(EDWARD ALLEN SIEGEL, M.D.) FIRST AMENDED ACCUSATION NO. 800-2020-063554

JURISDICTION

- 3. This First Amended Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Board deems proper.
 - 5. Section 2234 of the Code, states in part:

"The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- "(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- "(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care."
- 6. Section 2266 of the Code states: "The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct."
- 7. Section 2229 of the Code states that the protection of the public shall be the highest priority for the Board in exercising their disciplinary authority. While attempts to rehabilitate a

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licensee should be made when possible, Section 2229, subdivision (c), states that when rehabilitation and protection are inconsistent, protection shall be paramount.

COST RECOVERY

8. Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licensee found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case, with failure of the licensee to comply subjecting the license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

PERTINENT DRUGS

- 9. Concerta (methylphenidate), also known by the trade name Ritalin, is a central nervous system stimulant prescription medicine used in the treatment of ADHD (attention deficit hyperactivity disorder). It affects chemicals in the brain and nerves that contribute to hyperactivity and impulse control. Concerta is a Schedule II controlled substance pursuant to Health and Safety Code section 11055, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. Concerta and other stimulants are contraindicated for patients with a history of drug abuse.
- Klonopin, a trade name for clonazepam, a benzodiazepine, is a centrally acting 10. hypnotic-sedative that is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. When properly prescribed and indicated, it is used to treat seizure disorders and panic disorders. The maximum daily dose of clonazepam is generally not to exceed 4 mg per day. Concomitant use of clonazepam with opioids "may result in profound sedation, respiratory depression, coma, and death." The DEA has identified benzodiazepines, such as clonazepam, as a drug of abuse. (Drugs of Abuse, DEA Resource Guide (2017 Edition), at p. 59.)
- Lexapro, a trade name for escitalopram, is a Selective Serotonin Reuptake Inhibitor (SSRI) used to treat depression and generalized anxiety disorder.

12. **Prozac**, a trade name for fluoxetine hydrochloride, an antidepressant, is a dangerous drug within the meaning of Business and Professions code section 4022. Prozac is an antidepressant agent chemically unrelated to tricyclic, tetracyclic, or other available antidepressant agents. A significant percentage (12 to 16%) of patients on Prozac experienced anxiety, nervousness, or insomnia. In general, the maximum dose of fluoxetine should not exceed 80 mg per day.

FIRST CAUSE FOR DISCIPLINE

(Repeated Negligent Acts)

- 13. Respondent is subject to disciplinary action under sections 2227 and 2234, as defined by section 2234, subdivision (c), of the Code, in that he committed repeated negligent acts in his care and treatment of Patient A, 1 as more particularly alleged hereinafter:
- 14. On or about October 30, 2017, Patient A, a then 14-year-old boy, began psychiatric treatment with Respondent. Patient A saw Respondent approximately 28 times until treatment ended on or about October 29, 2019. Patient A presented with a diagnosis of ADHD and had a history of substance use (marijuana and alcohol), anxiety, and depression. Respondent prescribed the following medications for Patient A: Concerta (approximately October 2017 to April 2019); Lexapro (approximately August to October 2018); Prozac (approximately October 2018 to August 2019); and Klonopin (approximately August to November 2018). However, at no time did Respondent document a discussion of the risks, benefits, or possible adverse side effects of the various controlled substances prescribed.
- 15. In early 2018, Respondent engaged in alternative therapies with Patient A, including "mini-hypnosis" and teaching piano. On or about November 9, 2018, Patient A suffered a seizure and was started on anti-seizure medication by his neurologist. Patient A acknowledged "vaping" and smoking marijuana to Respondent on multiple occasions, including approximately November 2018 and April 2019. In fact, Patient A vaped in front of Respondent, who did not discourage the activity, but it is unclear what substance Patient A was vaping at the time. In approximately

The patient listed in this document is unnamed to protect his privacy. Respondent knows the name of the patient and can confirm his identity through discovery.

February 2019, Patient A's parents notified Respondent that he vaped and they also found alcohol and marijuana hidden in his room. Shortly after, Patient A's parents placed him in an intensive outpatient program (IOP) for substance abuse treatment. On or about June 28, 2019, Respondent noted that Patient A was "in despair, he took 100 mg of Prozac and felt great."

- 16. On or about August 4, 2019, Patient A disclosed to Respondent that he attempted suicide two years prior by hanging a rope around his neck from a tree, but the branch fell off. Patient A also reported being bullied at school and being called a "tweaker." Additionally, Patient A discussed with Respondent how he would obtain marijuana from his dealer.
- 17. On or about August 25, 2019, Respondent engaged in a home visit with Patient A and his entire family "at their Italian/Mediterranean villa" for nearly five hours.² Respondent noted that he "helped some with massage" and they watched a movie. Respondent indicated "the mother didn't give the movie the attention it deserved." At this home visit, Respondent proposed to Patient A's parents that they allow him to vape marijuana in order to ease tensions in the household, and they should consider obtaining a prescription for appropriate medicinal THC for Patient A. Respondent also noted "Rx for appropriate THC" for this visit, however, Respondent did not issue a cannabis prescription for Patient A.
- 18. On or about September 9, 2019, Patient A began to see a new child psychiatrist. Soon after, Patient A was admitted to another IOP for chemical dependency. At no time did Respondent discuss the risks of cannabis use, nor the risks associated with the concurrent use of cannabis and the prescribed controlled substances, including the risk for potential abuse. Additionally, Respondent did not check CURES³ prior to or periodically while prescribing controlled substances to Patient A.

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² Home visits do not occur in child psychiatry.

³ The <u>Controlled Substance Utilization Review and Evaluation System (CURES)</u> is a platform that tracks all Schedule II – IV controlled substances dispensed to patients in California. CURES mandatory review and consultation for health care practitioners dispensing controlled substances became effective on October 2, 2018.

19. In an interview on or about May 4, 2021, Respondent indicated that he did not know				
whether Patient A had a substance use disorder, but "I think I would have picked it up," and				
Patient A "never seemed stoned." Respondent also conveyed that "I can pretty much tell if				
someone has ADD." Respondent also admitted that he was being directed by Patient A's parents				
on whether to alter dosage levels or change medications (rather than prescribing based on				
independent judgment).				

- 20. Respondent did not appropriately document Patient A's care, including keeping accurate and complete progress notes, an assessment for diagnoses, an assessment for medication efficacy or adverse effects, or developing issues such as suicidality. Respondent believed himself to be a "mentor" for Patient A.
- 21. Respondent committed repeated acts of negligence in his care and treatment of Patient A which included, but was not limited to, the following:
 - (a) Respondent recommended medicinal cannabis use for an adolescent patient, and failed to discuss the risks of cannabis use, including the risks associated with the concurrent use of cannabis and the prescribed controlled substances;
 - (b) Respondent prescribed psychotropic controlled substances without discussing the risks, benefits, or possible adverse side effects; and
 - (c) Respondent failed to properly review and document CURES.

SECOND CAUSE FOR DISCIPLINE

(Failure to Maintain Adequate and Accurate Records)

22. Respondent is further subject to disciplinary action under sections 2227 and 2234, as defined by section 2266, of the Code, in that Respondent failed to maintain adequate and accurate records regarding his care and treatment of Patient A, as more particularly alleged in paragraphs 14 through 21, above, which are hereby incorporated by reference and realleged as if fully set forth herein.

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