

**BEFORE THE  
MEDICAL BOARD OF CALIFORNIA  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA**

**In the Matter of the Accusation Against:**

**Richard Mark Goddard, M.D.**

**Physician's and Surgeon's  
Certificate No. G 67660**

**Respondent.**

**Case No. 800-2021-081546**


**DECISION**

**The attached Stipulated Surrender of License and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.**

**This Decision shall become effective at 5:00 p.m. on September 8, 2023.**

**IT IS SO ORDERED September 1, 2023.**

**MEDICAL BOARD OF CALIFORNIA**



**Reji Varghese  
Executive Director**

1 ROB BONTA  
Attorney General of California  
2 ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General  
3 JOHN S. GATSCHET  
Deputy Attorney General  
4 State Bar No. 244388  
California Department of Justice  
5 1300 I Street, Suite 125  
P.O. Box 944255  
6 Sacramento, CA 94244-2550  
Telephone: (916) 210-7546  
7 Facsimile: (916) 327-2247

8 *Attorneys for Complainant*

9

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**BEFORE THE  
MEDICAL BOARD OF CALIFORNIA  
DEPARTMENT OF CONSUMER AFFAIRS  
STATE OF CALIFORNIA**

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12

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In the Matter of the Accusation Against:

Case No. 800-2021-081546

14

**RICHARD MARK GODDARD, M.D.**  
225 N. Country Ln., Unit 78  
St. George, UT 84770-8464

**STIPULATED SURRENDER OF  
LICENSE AND DISCIPLINARY ORDER**

15

16

Physician's and Surgeon's Certificate  
No. G 67660

17

18

Respondent.

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20

**IT IS HEREBY STIPULATED AND AGREED** by and between the parties to the above-  
entitled proceedings that the following matters are true:

21

22

**PARTIES**

23

1. Reji Varghese ("Complainant") is the Interim Executive Director of the Medical  
24 Board of California ("Board"). He brought this action solely in his official capacity and is  
25 represented in this matter by Rob Bonta, Attorney General of the State of California, by John S.  
26 Gatschet, Deputy Attorney General.

27

2. Richard Mark Goddard, M.D. ("Respondent") is representing himself in this  
28 proceeding and has chosen not to exercise his right to be represented by counsel.

28





1 seek to rescind this stipulation prior to the time the Executive Director, on behalf of the Medical  
2 Board, considers and acts upon it.

3 15. The parties agree that this Stipulated Surrender of License and Disciplinary Order  
4 shall be null and void and not binding upon the parties unless approved and adopted by the  
5 Executive Director on behalf of the Board, except for this paragraph, which shall remain in full  
6 force and effect. Respondent fully understands and agrees that in deciding whether or not to  
7 approve and adopt this Stipulated Surrender of License and Disciplinary Order, the Executive  
8 Director and/or the Board may receive oral and written communications from its staff and/or the  
9 Attorney General's Office. Communications pursuant to this paragraph shall not disqualify the  
10 Executive Director, the Board, any member thereof, and/or any other person from future  
11 participation in this or any other matter affecting or involving Respondent. In the event that the  
12 Executive Director on behalf of the Board does not, in his discretion, approve and adopt this  
13 Stipulated Surrender of License and Disciplinary Order, with the exception of this paragraph, it  
14 shall not become effective, shall be of no evidentiary value whatsoever, and shall not be relied  
15 upon or introduced in any disciplinary action by either party hereto. Respondent further agrees  
16 that should this Stipulated Surrender of License and Disciplinary Order be rejected for any reason  
17 by the Executive Director on behalf of the Board, Respondent will assert no claim that the  
18 Executive Director, the Board, or any member thereof, was prejudiced by its/his/her review,  
19 discussion and/or consideration of this Stipulated Surrender of License and Disciplinary Order or  
20 of any matter or matters related hereto.

21 **ADDITIONAL PROVISIONS**

22 16. This Stipulated Surrender of License and Disciplinary Order is intended by the parties  
23 herein to be an integrated writing representing the complete, final and exclusive embodiment of  
24 the agreements of the parties in the above-entitled matter.

25 17. The parties understand and agree that Portable Document Format (PDF) and facsimile  
26 copies of this Stipulated Surrender of License and Disciplinary Order, including PDF and  
27 facsimile signatures thereto, shall have the same force and effect as the originals.

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**ACCEPTANCE**

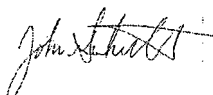
I have carefully read the Stipulated Surrender of License and Disciplinary Order. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Surrender of License and Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Medical Board of California.

DATED: 6/10/2023   
RICHARD MARK GODDARD, M.D.  
*Respondent*

**ENDORSEMENT**

The foregoing Stipulated Surrender of License and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California of the Department of Consumer Affairs.

June 12, 2023  
DATED: \_\_\_\_\_

Respectfully submitted,  
ROB BONTA  
Attorney General of California  
ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General  
  
JOHN S. GATSCHET  
Deputy Attorney General  
*Attorneys for Complainant*

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**Exhibit A**

**Accusation No. 800-2021-081546**



1 ROB BONTA  
Attorney General of California  
2 ALEXANDRA M. ALVAREZ  
Supervising Deputy Attorney General  
3 JOHN S. GATSCHET  
Deputy Attorney General  
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10 **BEFORE THE**  
11 **MEDICAL BOARD OF CALIFORNIA**  
12 **DEPARTMENT OF CONSUMER AFFAIRS**  
13 **STATE OF CALIFORNIA**

14 In the Matter of the Accusation Against:

Case No. 800-2021-081546

15 **Richard Mark Goddard, M.D.**  
225 N. Country Ln., Unit 78  
16 St. George, UT 84770-8464

**A C C U S A T I O N**

17 **Physician's and Surgeon's Certificate**  
No. G 67660,

18 Respondent.

19  
20  
21 **PARTIES**

22 1. Reji Varghese ("Complainant") brings this Accusation solely in his official capacity  
23 as the Interim Executive Director of the Medical Board of California, Department of Consumer  
24 Affairs ("Board").

25 2. On or about December 11, 1989, the Medical Board issued Physician's and Surgeon's  
26 Certificate No. G 67660 to Richard Mark Goddard, M.D. ("Respondent"). That certificate was in  
27 full force and effect at all times relevant to the charges brought herein and will expire on  
28 September 30, 2023, unless renewed.

1 **JURISDICTION**

2 3. This Accusation is brought before the Board, under the authority of the following  
3 laws. All section references are to the Business and Professions Code ("Code") unless otherwise  
4 indicated.

5 4. Section 2220 of the Code states, in pertinent part:

6 Except as otherwise provided by law, the board may take action against all  
7 persons guilty of violating this chapter. The board shall enforce and administer this  
8 article as to physician and surgeon certificate holders, including those who hold  
9 certificates that do not permit them to practice medicine, such as, but not limited to,  
retired, inactive, or disabled status certificate holders, and the board shall have all the  
powers granted in this chapter for these purposes including, but not limited to:

10 (a) Investigating complaints from the public, from other licensees, from health  
11 care facilities, or from the board that a physician and surgeon may be guilty of  
12 unprofessional conduct. The board shall investigate the circumstances underlying a  
13 report received pursuant to Section 805 or 805.01 within 30 days to determine if an  
interim suspension order or temporary restraining order should be issued. The board  
shall otherwise provide timely disposition of the reports received pursuant to Section  
805 and Section 805.01.

14 (b) Investigating the circumstances of practice of any physician and surgeon  
15 where there have been any judgments, settlements, or arbitration awards requiring the  
16 physician and surgeon or his or her professional liability insurer to pay an amount in  
damages in excess of a cumulative total of thirty thousand dollars (\$30,000) with  
respect to any claim that injury or damage was proximately caused by the physician's  
and surgeon's error, negligence, or omission.

17 (c) Investigating the nature and causes of injuries from cases which shall be  
18 reported of a high number of judgments, settlements, or arbitration awards against a  
physician and surgeon.

19 **STATUTORY PROVISIONS**

20 5. Section 2234 of the Code, states, in pertinent part:

21 The board shall take action against any licensee who is charged with  
22 unprofessional conduct. In addition to other provisions of this article, unprofessional  
conduct includes, but is not limited to, the following:

23 (a) Violating or attempting to violate, directly or indirectly, assisting in or  
24 abetting the violation of, or conspiring to violate any provision of this chapter.

25 (b) Gross negligence.

26 (c) Repeated negligent acts. To be repeated, there must be two or more  
27 negligent acts or omissions. An initial negligent act or omission followed by a  
separate and distinct departure from the applicable standard of care shall constitute  
repeated negligent acts.

28 (1) An initial negligent diagnosis followed by an act or omission medically

1 appropriate for that negligent diagnosis of the patient shall constitute a single  
negligent act.

2 (2) When the standard of care requires a change in the diagnosis, act, or  
3 omission that constitutes the negligent act described in paragraph (1), including, but  
4 not limited to, a reevaluation of the diagnosis or a change in treatment, and the  
licensee's conduct departs from the applicable standard of care, each departure  
constitutes a separate and distinct breach of the standard of care.

5 ...

6 6. Section 2266 of the Code states, in pertinent part:

7  
8 The failure of a physician and surgeon to maintain adequate and accurate records  
relating to the provision of services to their patients constitutes unprofessional conduct.

9  
10 **COST RECOVERY**

11 7. Section 125.3 of the Code states, in pertinent part:

12 (a) Except as otherwise provided by law, in any order issued in resolution of a  
disciplinary proceeding before any board within the department or before the  
13 Osteopathic Medical Board, upon request of the entity bringing the proceeding, the  
administrative law judge may direct a licensee found to have committed a violation or  
14 violations of the licensing act to pay a sum not to exceed the reasonable costs of the  
investigation and enforcement of the case.

15 (b) In the case of a disciplined licensee that is a corporation or a partnership, the  
16 order may be made against the licensed corporate entity or licensed partnership.

17 (c) A certified copy of the actual costs, or a good faith estimate of costs where  
actual costs are not available, signed by the entity bringing the proceeding or its  
18 designated representative shall be prima facie evidence of reasonable costs of  
investigation and prosecution of the case. The costs shall include the amount of  
19 investigative and enforcement costs up to the date of the hearing, including, but not  
limited to, charges imposed by the Attorney General.

20 (d) The administrative law judge shall make a proposed finding of the amount  
of reasonable costs of investigation and prosecution of the case when requested  
21 pursuant to subdivision (a). The finding of the administrative law judge with regard to  
costs shall not be reviewable by the board to increase the cost award. The board may  
22 reduce or eliminate the cost award, or remand to the administrative law judge if the  
proposed decision fails to make a finding on costs requested pursuant to subdivision  
23 (a).

24 (e) If an order for recovery of costs is made and timely payment is not made as  
25 directed in the board's decision, the board may enforce the order for repayment in any  
appropriate court. This right of enforcement shall be in addition to any other rights  
26 the board may have as to any licensee to pay costs.

27 (f) In any action for recovery of costs, proof of the board's decision shall be  
28 conclusive proof of the validity of the order of payment and the terms for payment.

1 (g) (1) Except as provided in paragraph (2), the board shall not renew or  
2 reinstate the license of any licensee who has failed to pay all of the costs ordered  
3 under this section.

4 (2) Notwithstanding paragraph (1), the board may, in its discretion,  
5 conditionally renew or reinstate for a maximum of one year the license of any  
6 licensee who demonstrates financial hardship and who enters into a formal agreement  
7 with the board to reimburse the board within that one-year period for the unpaid  
8 costs.

9 (h) All costs recovered under this section shall be considered a reimbursement  
10 for costs incurred and shall be deposited in the fund of the board recovering the costs  
11 to be available upon appropriation by the Legislature.

12 (i) Nothing in this section shall preclude a board from including the recovery of  
13 the costs of investigation and enforcement of a case in any stipulated settlement.

14 (j) This section does not apply to any board if a specific statutory provision in  
15 that board's licensing act provides for recovery of costs in an administrative  
16 disciplinary proceeding.

### 17 FACTUAL ALLEGATIONS

18 8. At all relevant times, Respondent was a physician and surgeon with a board  
19 specialization in obstetrics and gynecological ("OB-GYN") care from the American College of  
20 Obstetricians and Gynecologists. Prior to October 2019, Respondent owned and operated a  
21 private obstetrics and gynecological practice that served the Sierra Nevada Memorial Hospital  
22 community located in Grass Valley, California. Respondent relocated to the State of Utah  
23 following the closure of his practice in October 2019. At all relevant times to the events alleged  
24 in this Accusation, Respondent was solely providing locum tenens coverage for Sierra Nevada  
25 Memorial Hospital as an OB-GYN.

26 9. On or about September 7, 2021, the Board received a complaint that Respondent was  
27 meeting people in the parking lot of Sierra Nevada Memorial Hospital and providing COVID-19  
28 vaccine exemptions. COVID-19 (coronavirus disease) is an infectious disease caused by the  
SARS-CoV-2 virus that emerged in December 2019. While most people experience mild to  
moderate symptoms, COVID-19 has been linked to 1,128,404 deaths as of April 19, 2023,  
according to the Centers for Disease Control. On or about December 11, 2020, vaccines were  
made available to healthcare workers, and later the public, to stem the spread of the virus. The  
complainant alleged that Respondent may have been falsifying medical records and was  
providing exemptions to hospital employees who did not wish to be vaccinated despite public

1 health mandates to require on-going vaccination. The Board opened an investigation into  
2 Respondent.

3 Patient 1<sup>1</sup>

4 10. On or about August 16, 2021, Respondent provided a written COVID-19 vaccine  
5 exemption letter to Patient 1, an approximately 24-year-old female. At the time, Respondent had  
6 no clinical office in the area, so he would either sneak the patient into the hospital or perform the  
7 examination on the back tailgate of his truck in the hospital parking lot prior to granting the  
8 exemption. The exemption letter stated that Patient 1, “has several health concerns that put her at  
9 extra risk from vaccination for SARS-CoV-2. Her age, gender, brain tumor with seizure disorder,  
10 ovarian dysfunction, and prior anaphylaxis should disqualify her from the shot.” Respondent had  
11 last seen Patient 1 on a regular basis as her treating physician in August 2018. Respondent  
12 documented a single page typed note on August 16, 2021, that was unsigned and not on letter  
13 head, that noted a prior history as follows: “Relevant Clinical History: Long history with  
14 her...Brain tumor + seizure disorder, on anti-epileptics for many years...Ovarian dysfunction-  
15 PCOS vs. prog deficiency...Anaphylaxis, unsure of medication...” Respondent failed to  
16 incorporate the August 16, 2021, progress note into Patient 1’s medical records that were kept by  
17 any other physicians.

18 11. A review of Patient 1’s medical records from August 2015 to August 2018 make no  
19 mention of a brain tumor, seizure disorder, or anaphylactic reaction to medication. Patient 1’s  
20 medical records noted a morphine allergy, but no documentation of the type of reaction caused by  
21 the allergy. Respondent failed to document that he performed an informed consent discussion  
22 with Patient 1 regarding the risks and benefits of COVID-19 vaccination. Respondent failed to  
23 document any further steps taken to determine the cause of Patient 1’s anaphylactic reactions to  
24 medications, including obtaining additional medical records or referring her to an allergist-  
25 immunologist for further evaluation and testing. Respondent documented that Patient 1’s age and  
26 gender were risk factors warranting vaccine exemption when those demographics are not

27 \_\_\_\_\_  
28 <sup>1</sup> All patient identifying information has been removed in order to protect patient privacy.  
All patients will be fully identified in discovery.

1 recognized risk factors. Finally, Respondent failed to document any known medical conditions  
2 for Patient 1 that were known contraindications to receiving the COVID-19 vaccine.

3 Patient 2

4 12. On or about August 21, 2021, Respondent provided a written COVID-19 vaccine  
5 exemption letter to Patient 2, an approximately 43 year-old male. At the time, Respondent had no  
6 clinical office in the area, so he would either sneak the patient into the hospital or perform the  
7 examination on the back tailgate of his truck in the hospital parking lot prior to granting the  
8 exemption. On or about September 7, 2022, a Board investigator spoke with Patient 2 who  
9 confirmed he received a vaccine exemption letter from Respondent, but Patient 2 refused to  
10 provide the vaccine exemption letter to the Board. Respondent never provided care to Patient 2  
11 on a regular basis, as Patient 2 is a biological male patient and outside of the scope of  
12 Respondent's training and specialization. As such, Respondent had no medical records  
13 documenting any history of on-going care to Patient 2. According to Patient 2, Respondent  
14 provided a vaccine exemption to Patient 2 when Patient 2 accompanied his wife to her OB-GYN  
15 appointment with Respondent.

16 13. Respondent documented a one-page note, that was unsigned and without letterhead,  
17 for the August 21, 2021, visit. Respondent documented that Patient 2 had a relevant clinical  
18 history as follows: "I have known him as long as his wife. Autoimmune celiac disease.  
19 Vaccination reactions, skin, local muscle, cardiac dysrhythmias (PSCT?), general malaise and  
20 myalgias(sic)." Respondent noted that he would be writing an exemption letter for Patient 2 until  
21 someone could confirm that the vaccine would be an acceptable risk for Patient 2. Respondent  
22 noted that "injections, esp. vaccinations, have causes or been associated with atypical response,"  
23 without providing more elaboration, especially as to Patient 2.

24 14. Respondent did not document any clinically valid reasons for the issuance of the  
25 exemption. Respondent's documentation of general reactions to vaccines are common side  
26 effects of any vaccine and not a basis for exemption. Respondent failed to refer Patient 2 to a  
27 specialist in allergy and immunology despite documenting concerns related to cardiac  
28 arrhythmias. Respondent failed to document an informed consent discussion with Patient 2

1 regarding the risks and benefits of vaccine, in particular the risk posed by not being vaccinated if  
2 Patient 2 actually suffered from cardiac conditions.

3 Patient 3

4 15. On or about August 25, 2021, Respondent provided a written COVID-19 vaccine  
5 exemption letter to Patient 3, an approximately 49-year-old female patient. At the time,  
6 Respondent had no clinical office in the area, so he would either sneak the patient into the  
7 hospital or perform the examination on the back tailgate of his truck in the hospital parking lot  
8 prior to granting the exemption. Respondent provided on-going care to Patient 3 between May  
9 2003 and September 27, 2018. The vaccine exemption stated that Patient 3 suffered from the  
10 following: "Hashimoto's thyroiditis, frequent migraine headaches, Erosive Lichen Planus, and  
11 has multiple sensitivities to medications and their stabilizers." The exemption further stated that  
12 Patient 3's, "age and gender also increase her risk of complications." Finally, the exemption  
13 stated, in addition, that Patient 3's, "frequent rashes, food sensitivities, and gastric problems make  
14 the SARS-CoV-2 vaccine riskier for her than a low risk person."

15 16. Respondent did not author a medical record or progress note to support Patient 3's  
16 COVID-19 exemption at or around the time that he provided the exemption to Patient 3.  
17 Respondent failed to document an informed consent discussion with Patient 3 regarding the  
18 benefits and risks of receiving the COVID-19 vaccine. Respondent failed to document any valid  
19 reasons or concerns with Patient 3's health history that would warrant the issuance of a COVID-  
20 19 vaccine exemption letter. Even if Respondent was concerned that Patient 3 might experience a  
21 possible allergic reaction to the COVID-19 vaccine, Respondent failed to refer Patient 3 to an  
22 allergist-immunologist.

23 Patient 4

24 17. On or about October 19, 2021, Respondent provided a written COVID-19 vaccine  
25 exemption to Patient 4, an approximately 31-year old female patient. Patient 4 was pregnant at  
26 the time she received her exemption. At the time, Respondent had no clinical office in the area,  
27 so he would either sneak the patient into the hospital or perform the examination on the back  
28 tailgate of his truck in the hospital parking lot prior to granting the exemption. The vaccine

1 exemption states as follows: Patient 4 “is pregnant and requests to avoid COVID booster and flu  
2 shots for that reason. I agree because of her asthma and suffering from lymphadenopathy from  
3 the COVID shot (Johnson and Johnson). The conditions point to an increased risk of serious  
4 complications from this type of immunization and I recommend she be excused.”

5 18. On or about October 19, 2021, Respondent documented a one-page progress note that  
6 was unsigned and not on Respondent’s letterhead. The Respondent did not incorporate the  
7 progress note into Patient 4’s medical records that documented on-going treatment. The  
8 Respondent documented that Patient 4 had been Respondent’s patient for many years, was  
9 pregnant, and had asthma that was stable. The Respondent documented that Patient 4 had severe  
10 lymphadenopathy after the COVID-19 vaccine. Respondent did not document any known  
11 contraindications that would support an exemption from the COVID-19 vaccine. Respondent  
12 incorrectly stated that asthma and pregnancy were contraindicated for Patient 4 getting the  
13 COVID-19 vaccine. Respondent failed to refer Patient 4 to an allergist-immunologist to make  
14 additional findings regarding lymphadenopathy, a known side effect to the COVID-19 vaccine.

15 19. Respondent failed to document an informed consent discussion with Patient 4  
16 regarding the risks and benefits of receiving the COVID-19 vaccines. Specifically, Respondent  
17 failed to document that he discussed with Patient 4 that she was at an increased risk of severe  
18 disease without additional vaccination and that illness could have significant consequences  
19 because she was pregnant. Respondent also failed to document that he discussed Patient 4’s  
20 history of asthma, which could place her at a higher risk of severe disease if she did not receive  
21 additional COVID-19 vaccines.

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1 . c.) By failing to document a progress note on August 25, 2021, including but  
2 not limited to whether Respondent had an informed consent discussion with Patient 3 or  
3 whether there was a valid basis for the COVID-19 vaccine exemption provided to Patient 3.

4 **THIRD CAUSE FOR DISCIPLINE**

5 **(Failure to Maintain Adequate and Accurate Medical Records)**

6 25. Respondent's license is subject to disciplinary action under section 2266 of the Code  
7 in that Respondent failed to maintain adequate and accurate medical records related to COVID-19  
8 vaccine exemptions he provided to Patients 1, 2, 3, and 4.

9 26. The circumstances are set forth in paragraphs 8 through 24, and those paragraphs are  
10 incorporated by reference as if fully set forth herein.

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1 PRAYER

2 WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged,  
3 and that following the hearing, the Medical Board of California issue a decision:

4 1. Revoking or suspending Physician's and Surgeon's Certificate No. G 67660, issued  
5 to Richard Mark Goddard, M.D.;

6 2. Revoking, suspending or denying approval of Richard Mark Goddard, M.D.'s  
7 authority to supervise physician assistants and advanced practice nurses;

8 3. Ordering Richard Mark Goddard, M.D., to pay the Board the costs of the  
9 investigation and enforcement of this case in accordance with Business and Professions Code  
10 section 125.3, and if placed on probation, the costs of probation monitoring in accordance with  
11 Business and Professions Code section 2227, subdivision (a)(3); and,

12 4. Taking such other and further action as deemed necessary and proper.

13  
14 DATED: MAY 04 2023

15 JENNA JONES FOX  
16 REJI VARGHESE  
17 Interim Executive Director  
18 Medical Board of California  
19 Department of Consumer Affairs  
20 State of California  
21 *Complainant*

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