BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:			
Hailing Fei, M.D.	Case No. 800-2019-052660		
Physician's and Surgeon's Certificate No. A 78381			
Respondent.			
DECISION			
The attached Stipulated Surrender of License and Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California. This Decision shall become effective at 5:00 p.m. on AUG 0 3 2023 IT IS SO ORDERED			
MEDICAL BOARD OF CALIFORNIA Reji Varghese Executive Director			

- 11			
1	ROB BONTA		
2	Attorney General of California GREG W. CHAMBERS		
3	Supervising Deputy Attorney General HARRIET NEWMAN		
4	Deputy Attorney General State Bar No. 189784		
5	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004		
6	Telephone: (628) 230-7205 Facsimile: (415) 703-5480		
7	Attorneys for Complainant		
8	BEFORE	E THE	
9	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS		
10	STATE OF CALIFORNIA		
11	In the Matter of the Accusation Against:	Case No. 800-2019-052660	
12	HAILING FEI, M.D.	STIPULATED SURRENDER OF	
13	39 Birch Street, Ste A	LICENSE AND ORDER	
14	Redwood City, CA 94062		
15	Physician's and Surgeon's Certificate No. A 78381		
16	Respondent.		
17			
18	IT IS HEREBY STIPULATED AND AGR	EED by and between the parties to the above-	
19	entitled proceedings that the following matters are	e true:	
20	PART	TIES	
21	1. Reji Varghese (Complainant) is the E	xecutive Director of the Medical Board of	
22	California (Board). He brought this action solely i	in his official capacity and is represented in this	
23	matter by Rob Bonta, Attorney General of the State of California, by Harriet Newman, Deputy		
24	1		
25	2. Hailing Fei, M.D. (Respondent) is rep	presented in this proceeding by attorney Joseph	
26	Picchi, whose address is: 2300 Contra Costa Blvd., Suite 350, Pleasant Hill, CA 94523.		
27	3. On or about March 20, 2002, the Board issued Physician's and Surgeon's Certificate		
28	No. A 78381 to Hailing Fei, M.D. (Respondent).	The Physician's and Surgeon's Certificate was in	

full force and effect at all times relevant to the charges brought in Accusation No. 800-2019-052660 and will expire on July 31, 2023, unless renewed.

JURISDICTION

4. Accusation No. 800-2019-052660 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on December 29, 2021. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of Accusation No. 800-2019-052660 is attached as Exhibit A and incorporated by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2019-052660. Respondent also has carefully read, fully discussed with counsel, and understands the effects of this Stipulated Surrender of License and Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

CULPABILITY

- 8. Respondent understands and agrees that the charges and allegations in Accusation No. 800-2019-052660, if proven at hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate No. A78381.
- 9. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation and that those charges constitute cause for discipline.

Respondent herby gives up his right to contest that cause for discipline exists based on those charges.

10. Respondent understands that by signing this stipulation he enables the Board to issue an order accepting the surrender of his Physician's and Surgeon's Certificate without further process.

ORDER

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. A 78381, issued to Respondent Hailing Fei, M.D., is surrendered as of October 20, 2023 and accepted by the Board.

- 1. The surrender of Respondent's Physician's and Surgeon's Certificate and the acceptance of the surrendered license by the Board shall constitute the imposition of discipline against Respondent. This stipulation constitutes a record of the discipline and shall become a part of Respondent's license history with the Board.
- 2. Respondent shall lose all rights and privileges as a Physician & Surgeon in California as of the effective date of the Board's Decision and Order.
- 3. Respondent shall cause to be delivered to the Board his pocket license and, if one was issued, his wall certificate on or before the effective date of the Decision and Order.
- 4. If Respondent ever files an application for licensure or a petition for reinstatement in the State of California, the Board shall treat it as a petition for reinstatement. Respondent must comply with all the laws, regulations and procedures for reinstatement of a revoked or surrendered license in effect at the time the petition is filed, and all of the charges and allegations contained in Accusation No. 800-2019-052660 shall be deemed to be true, correct and admitted by Respondent when the Board determines whether to grant or deny the petition.

ACCEPTANCE

I have carefully read the above Stipulated Surrender of License and Order and have fully discussed it with my attorney Joseph Picchi. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Surrender of License and

1	Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order		
2	of the Medical Board of California.		
3	DATED: 07/07(2023 + lawing (-1) mp		
4	DATED: 07/07/2023 1/2023		
5	HAILING FEI, M.D. Respondent		
6	I have read and fully discussed with Respondent Hailing Fei, M.D. the terms and conditions		
7	and other matters contained in this Stipulated Surrender of License and Order. I approve its form		
8	and content.		
9	DATED: 1/12/2023 JOSEPH PICCHI		
10	JOSEPH PICCHI Attorney for Respondent		
11			
12	ENDORSEMENT		
13	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted		
14	for consideration by the Medical Board of California of the Department of Consumer Affairs.		
15	DATED: Respectfully submitted,		
16	ROB BONTA		
17	Attorney General of California GREG W. CHAMBERS		
18	Supervising Deputy Attorney General		
19			
20	HARRIET NEWMAN		
	Deputy Attorney General Attorneys for Complainant		
21			
22			
23	SF2021401555		
24	Stipulated Surrender of License and Order - MBC - Fei_Stip surrender docx		
25			
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28			

1	Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order		
2	of the Medical Board of California.		
3			
4	DATED:		
5	HAILING FEI, M.D. Respondent		
6	I have read and fully discussed with Respondent Hailing Fei, M.D. the terms and condition		
7	and other matters contained in this Stipulated Surrender of License and Order. I approve its form		
8	and content.		
9	DATED:		
10	JOSEPH PICCHI Attorney for Respondent		
11			
12	<u>ENDORSEMENT</u>		
13	The foregoing Stipulated Surrender of License and Order is hereby respectfully submitted		
14	for consideration by the Medical Board of California of the Department of Consumer Affairs.		
15	DATED: 7/14/23 Respectfully submitted,		
16	Rob Bonta Attorney General of California		
17	GREG W. CHAMBERS Supervising Deputy Attorney General		
18	Harriet Newman		
19			
20	HARRIET NEWMAN Deputy Attorney General Attorneys for Complainant		
21	Attorneys for Complainant		
22			
23	SF2021401555		
24	Stipulated Surrender of License and Order - MBC - Fei_Stip surrender.docx		
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Exhibit A

Accusation No. 800-2019-052660

1	ROB BONTA		
2	Attorney General of California JANE ZACK SIMON		
3	Supervising Deputy Attorney General LAWRENCE MERCER		
4	Deputy Attorney General State Bar No. 111898		
5	455 Golden Gate Avenue, Suite 11000 San Francisco, CA 94102-7004		
6	Telephone: (415) 510-3488 Facsimile: (415) 703-5480		
7	Attorneys for Complainant		
8	BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
9			
10			
11			
12	In the Matter of the Accusation Against:	Case No. 800-2019-052660	
13	HAILING FEI, M.D. 39 Birch Street, Ste. A	ACCUSATION	
14	Redwood City, CA 94062		
15	Physician's and Surgeon's Certificate No. A 78381,		
16	Respondent.		
17			
18	DAD	PID C	
19	PART		
20	William Prasifka (Complainant) bring	s this Accusation solely in his official capacity	
21	as the Executive Director of the Medical Board of California, Department of Consumer Affairs		
22	(Board).		
23	2. On or about March 20, 2002, the Board issued Physician's and Surgeon's Certificate		
24	Number A 78381 to Hailing Fei, M.D. (Respondent). The Physician's and Surgeon's Certificate		
25	was in full force and effect at all times relevant to the charges brought herein and will expire on		
26	July 31, 2023, unless renewed.	·	
27			
28			
- 1	I .		

JURISDICTION

- 3. This Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
 - 4. Section 2227 of the Code states:
 - (a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty, or who has entered into a stipulation for disciplinary action with the board, may, in accordance with the provisions of this chapter:
 - (1) Have his or her license revoked upon order of the board.
 - (2) Have his or her right to practice suspended for a period not to exceed one year upon order of the board.
 - (3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the board.
 - (4) Be publicly reprimanded by the board. The public reprimand may include a requirement that the licensee complete relevant educational courses approved by the board.
 - (5) Have any other action taken in relation to discipline as part of an order of probation, as the board or an administrative law judge may deem proper.
 - (b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the board and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section 803.1.
 - 5. Section 2234 of the Code, states, in pertinent part:

The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- ... (b) Gross negligence.
- (c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- (1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.

22.

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- (2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.
- 6. Section 2266 of the Code states: The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct.
- 7. Effective January 1, 2022, Section 125.3 of the Code provides, in pertinent part, that the Board may request the administrative law judge to direct a licensee found to have committed a violation or violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation and enforcement of the case, with failure of the licensee to comply subjecting the license to not being renewed or reinstated. If a case settles, recovery of investigation and enforcement costs may be included in a stipulated settlement.

CAUSE FOR DISCIPLINE

(Gross Negligence, Repeated Negligent Acts, Failure to Maintain Adequate and Accurate Medical Records)

(Patient 1)

- 8. Respondent Hailing Fei, M.D. is subject to disciplinary action under section 2234 and/or 2234(b) and/or 2234(c) and/or 2266 in that Respondent was negligent in the care and treatment of Patient 1¹. The circumstances are as follows:
- 9. On September 8, 2017 Patient 1, a 40-year-old female, came under Respondent's care for a migraine headache and sore throat. Respondent's history for the patient's migraines is brief, stating only that she was being followed by a neurologist and receiving treatment in the form of Botox injections and Norco, a narcotic pain medication. Respondent prescribed Norco², 10/325 mg, #40, for the patient's migraines and an antibiotic for her sore throat. The patient, who stated that she had no insurance, paid cash for the visit. In fact, Patient 1 was a Kaiser member and she had a telephone appointment with The Permanente Medical Group physician the same day and

The patient's name is redacted with a number to protect privacy.

² Norco is a trade name for hydrocodone bitartrate and acetaminophen, a controlled substance and an opiate medication with the potential for habituation and use.

she received Percocet, an opiate painkiller similar to Norco, 5/325 mg, #15, for temporary pain relief.

- 10. Patient 1 returned on September 18, 2017 when Respondent refilled the Norco prescription and also prescribed propranolol for the patient's hypertension. On October 4, 2017 Patient 1 returned again, this time complaining of insomnia. As she had done when reporting treatment for her migraine headaches, Patient 1 told Respondent that a specific hypnotic, Ambien³, had worked well for this condition in the past and that she had not taken any Ambien for five months. Respondent did not perform and/or did not document a workup for the patient's insomnia, but prescribed Ambien for nighttime use. Patient 1 returned again on the following day, complaining of recurrence of her migraine headaches, and stated that she could not see her neurologist for treatment. Although Patient 1 had requested narcotics on several occasions, Respondent did not assess the patient's substance abuse history, request a CURES report to detect possible drug seeking behavior, obtain Patient 1's prior medical records or contact the neurologist she had identified as her primary care physician for the migraines.
- 11. On October 20, 2017, Patient 1 returned and complained of recurrent migraines.

 Respondent refilled her narcotic medication as requested. The same day, Patient 1 was seen in Kaiser Urgent Care for the same complaint, but was refused narcotic medications and she was advised that long-term narcotic use was not the appropriate treatment for migraines.
- 12. On or about November 3, 2017 Respondent had Patient 1 respond to a 10-question self-report regarding behaviors that could be consistent with drug abuse or misuse. Patient 1 answered yes to the question whether she had obtained opioids from other physicians. Based on this, and albeit the patient had disclosed at the outset that she had been prescribed narcotics for her migraines by other physicians, Respondent wrote in the chart that the patient would receive no more Norco refills. Patient 1 requested that Respondent substitute Ambien CR as her sleep medication and he accommodated that request.
- 13. On or about November 14, 2017, Patient 1 presented to her TPMG physicians, tearful and in withdrawal, stating that she wanted help with stopping opioids. She reported that she was

³ Ambien (zolpidem) is a hypnotic used for short-term treatment of insomnia.

taking 20 Norco per day. She also advised that she was taking 20 mg of Ambien each night. Her TPMG physicians diagnosed Patient 1 with Opiate Use Disorder. Her physician agreed to start Patient 1 on suboxone⁴ on the condition that she taper her Ambien use to reduce the risk of overdose.

- 14. Respondent accommodated Patient 1's requests for refills of Ambien in December 2017, and replaced a "lost prescription" on December 18, 2017, at a time when she was also obtaining prescriptions for the sleep aid from other physicians.
- 15. In January 2018, Patient 1 accidentally overdosed on Ambien and Gabapentin⁵. Her Kaiser chart notes, on January 17, 2018, that Patient 1's family had intervened and sent her to an inpatient chemical dependency rehabilitation program. Friends and family of Patient 1 reported to the Board that her brother had contacted Respondent, advised him of Patient 1's substance abuse, and requested that he discontinue prescribing to Patient 1. Respondent's chart does not mention the overdose, drug rehabilitation treatment or communications with friends or family of Patient 1.
- 16. On January 12, 2018, Patient 1 asked Respondent to assist her with weight loss. As on prior occasions, Patient 1 referred to a specific drug, phentermine⁶, and stated that friends had done well on the medication. Respondent accommodated the request. At his interview, Respondent stated that the patient had reported good results losing weight, however, his chart of vital signs indicates that the patient's weight was the same on every visit.
- 17. On February 27, 2018, Patient 1 stated that she had been taking Gabapentin for her migraine headaches and requested that Respondent refill this medication. Respondent accommodated the patient's request, prescribing Gabapentin, 600 mg, #240. Over the ensuing months, Respondent prescribed propranolol, Gabapentin, Ambien and phentermine to Patient 1. During this time, the patient was seen at Kaiser for follow up care for her opioid use disorder. A

⁴ Suboxone, a combination medication containing buprenorphine and naloxone, is one of the main medications used to treat opioid addiction.

⁵ Gabapentin, also known by the brand name Neurontin, is a prescription painkiller belonging to its own drug class, Gabapentinoids.

⁶ Phentermine is an amphetamine-like prescription drug used in combination with diet and exercise for weight loss.

chart note dated February 16, 2018 states that the patient was off all controlled substances, including suboxone and Ambien.

- 18. On July 25, 2018, Patient 1 asked Respondent to refill her Norco prescription, which Respondent refused. He did refill her other prescriptions and wrote that "she needs her Ambien for a good night sleep." On July 26, 2018, Patient 1 returned, fatigued, anxious and with a heart rate that increased to 130 bpm. She reported that the migraines were much worse and that she had benefitted from Norco in the past. Respondent issued a prescription for Norco, 5/325 mg, #30. Additional prescriptions for Norco were provided on August 20, 2018, September 27, 2018, October 22, 2018 and November 27, 2018.
- 19. Patient 1 returned to see Respondent on a monthly basis in 2018 for prescriptions of Ambien. In a subsequent interview, Patient 1 stated that Respondent was one of the few physicians she obtained prescriptions for Ambien from because most physicians refused to do so. On January 21-2019, Patient 1 obtained her last prescription for Ambien from Respondent. On January 22, 2019, Patient 1 overdosed on Ambien at her home after taking approximately 27 tablets.
- 20. Respondent Hailing Fei, M.D. is subject to disciplinary action under section 2234 and/or 2234(b) and/or 2234(c) and/or 2266 in that he engaged in unprofessional conduct and/or gross negligence and/or repeated negligent acts, and failed to keep adequate and accurate records, including but not limited to the following:
- A. Respondent failed to evaluate and/or failed to document an adequate evaluation of Patient 1's headaches, including a detailed history and consideration of non-opiate treatments;
- B. Respondent failed to perform and/or failed to document a risk stratification for Patient 1, including an assessment of addictive behaviors and utilization of screening tools for misuse and abuse of medications;
- C. Respondent failed to appropriately assess and manage the patient's insomnia and failed to consider and/or to document why alternative modalities were not utilized;
- D. Respondent failed to avoid patient harm by prescribing Ambien for long-term use without the aforementioned safeguards against habituation, misuse and overdose.

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number A 78381, issued to Respondent Hailing Fei, M.D.;
- 2. Revoking, suspending or denying approval of Respondent Hailing Fei, M.D.'s authority to supervise physician assistants and advanced practice nurses;
- 3. Ordering Respondent Hailing Fee, M.D., to reimburse the Board for its costs of investigation and prosecution;
- 4. Ordering Respondent Hailing Fei, M.D., if placed on probation, to pay the Board the costs of probation monitoring; and
 - 5. Taking such other and further action as deemed necessary and proper.

DATED: DEC 29 2021

Reji Varghese
Deputy Director

Executive Director

Medical Board of California
Department of Consumer Affairs

State of California Complainant

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