# BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation	)	
Against:	)	
	)	
	)	
Martha Madrid, M.D.	)	Case No. 800-2017-038084
	)	
Physician's and Surgeon's	)	
Certificate No. G 75760	)	
	)	
Respondent	)	
<u> </u>	)	

## **DECISION**

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on <u>December 13, 2019</u>.

IT IS SO ORDERED: November 14, 2019.

MEDICAL BOARD OF CALIFORNIA

Kristina D. Lawson, J.D., Chair

Panel B

1	XAVIER BECERRA Attorney General of California			
2	STEVE DIEHL Supervising Deputy Attorney General.			
3	MICHAEL C. BRUMMEL Deputy Attorney General	·		
4	State Bar No. 236116 California Department of Justice			
5	2550 Mariposa Mall, Room 5090 Fresno, CA 93721			
6	Telephone: (559) 705-2307 Facsimile: (559) 445-5106			
7	E-mail: Michael.Brummel@doj.ca.gov	·		
8	Attorneys for Complainant			
9	DEEODE THE			
10	BEFORE THE MEDICAL BOARD OF CALIFORNIA			
11	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA			
12		·		
13	In the Matter of the Accusation Against:	Case No. 800-2017-038084		
14	MARTHA MADRID, M.D.	OAH No. 2019080903		
15	2104 18th St. Bakersfield, CA 93301-3707	STIPULATED SETTLEMENT AND		
16	Physician's and Surgeon's Certificate	DISCIPLINARY ORDER		
17	No. G 75760			
18	Respondent.			
19	· .			
20	IT IS HEREBY STIPULATED AND AGREED by and between the parties to the above-			
21	entitled proceedings that the following matters are true:			
22	<u>PARTIES</u>			
23	1. Kimberly Kirchmeyer (Complainant) is the Executive Director of the Medical Board			
24	of California (Board). She brought this action solely in her official capacity and is represented in			
25	this matter by Xavier Becerra, Attorney General of the State of California, by Michael C.			
26	Brummel, Deputy Attorney General.			
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28	111	1		
	<u> </u>	1		

- 2. Respondent Martha Madrid, M.D. (Respondent) is represented in this proceeding by attorney Dennis R. Thelen, Esq., whose address is: 5001 E. Commercenter Drive, Suite 300, Bakersfield, CA 93309.
- 3. On or about December 21, 1992, the Board issued Physician's and Surgeon's Certificate No. G 75760 to Martha Madrid, M.D. (Respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 800-2017-038084, and will expire on October 31, 2020, unless renewed.

## **JURISDICTION**

Accusation No. 800-2017-038084 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on July 17, 2019. Respondent timely filed her Notice of Defense contesting the Accusation.

4. A copy of Accusation No. 800-2017-038084 is attached as exhibit A and incorporated herein by reference.

#### ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 800-2017-038084. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of her legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to confront and cross-examine the witnesses against her; the right to present evidence and to testify on her own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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#### **CULPABILITY**

- 8. Respondent understands and agrees that the charges and allegations in Accusation No. 800-2017-038084, if proven at a hearing, constitute cause for imposing discipline upon her Physician's and Surgeon's Certificate.
- 9. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a factual basis for the charges in the Accusation, and that Respondent hereby gives up her right to contest those charges. Respondent agrees that if she ever petitions for early termination or modification of probation, or if the Board ever petitions for revocation of probation, all of the charges and allegations contained in Accusation No. 800-2017-038084 shall be deemed true, correct and fully admitted by respondent for purposes of that proceeding or any other licensing proceeding involving respondent in the State of California.
- 10. Respondent agrees that her Physician's and Surgeon's Certificate is subject to discipline and she agrees to be bound by the Board's probationary terms as set forth in the Disciplinary Order below.

#### **CONTINGENCY**

Respondent understands and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or her counsel. By signing the stipulation, Respondent understands and agrees that she may not withdraw her agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.

 12. The parties understand and agree that Portable Document Format (PDF) and facsimile copies of this Stipulated Settlement and Disciplinary Order, including PDF and facsimile signatures thereto, shall have the same force and effect as the originals.

13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

## DISCIPLINARY ORDER

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. G 75760 issued to Respondent MARTHA MADRID, M.D. is revoked. However, the revocation is stayed and Respondent is placed on probation for five (5) years on the following terms and conditions.

- 1. <u>ACTUAL SUSPENSION</u>. As part of probation, Respondent is suspended from the practice of medicine for fifteen (15) days beginning the sixteenth (16th) day after the effective date of this decision.
- 2. <u>CONTROLLED SUBSTANCES MAINTAIN RECORDS AND ACCESS TO</u>

  <u>RECORDS AND INVENTORIES</u>. Respondent shall maintain a record of all controlled substances ordered, prescribed, dispensed, administered, or possessed by Respondent, and any recommendation or approval which enables a patient or patient's primary caregiver to possess or cultivate marijuana for the personal medical purposes of the patient within the meaning of Health and Safety Code section 11362.5, during probation, showing all of the following: 1) the name and address of the patient; 2) the date; 3) the character and quantity of controlled substances involved; and 4) the indications and diagnosis for which the controlled substances were furnished.

Respondent shall keep these records in a separate file or ledger, in chronological order. All records and any inventories of controlled substances shall be available for immediate inspection and copying on the premises by the Board or its designee at all times during business hours and shall be retained for the entire term of probation.

3. <u>EDUCATION COURSE</u>. Within 60 calendar days of the effective date of this Decision, and on an annual basis thereafter, Respondent shall submit to the Board or its designee for its prior approval educational program(s) or course(s) which shall not be less than 40 hours

per year, for each year of probation. The educational program(s) or course(s) shall be aimed at correcting any areas of deficient practice or knowledge and shall be Category I certified. The educational program(s) or course(s) shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure. Following the completion of each course, the Board or its designee may administer an examination to test Respondent's knowledge of the course. Respondent shall provide proof of attendance for 65 hours of CME of which 40 hours were in satisfaction of this condition.

4. PRESCRIBING PRACTICES COURSE. Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in prescribing practices approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem pertinent. Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The prescribing practices course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A prescribing practices course taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

5. MEDICAL RECORD KEEPING COURSE. Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in medical record keeping approved in advance by the Board or its designee. Respondent shall provide the approved course provider with any information and documents that the approved course provider may deem pertinent.

Respondent shall participate in and successfully complete the classroom component of the course not later than six (6) months after Respondent's initial enrollment. Respondent shall successfully complete any other component of the course within one (1) year of enrollment. The medical record keeping course shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A medical record keeping course taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

6. PROFESSIONALISM PROGRAM (ETHICS COURSE). Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a professionalism program, that meets the requirements of Title 16, California Code of Regulations (CCR) section 1358.1.

Respondent shall participate in and successfully complete that program. Respondent shall provide any information and documents that the program may deem pertinent. Respondent shall successfully complete the classroom component of the program not later than six (6) months after Respondent's initial enrollment, and the longitudinal component of the program not later than the time specified by the program, but no later than one (1) year after attending the classroom component. The professionalism program shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure.

A professionalism program taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the program would have been approved by the Board or its designee had the program been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 calendar days after successfully completing the program or not later than 15 calendar days after the effective date of the Decision, whichever is later.

7. MONITORING - PRACTICE/BILLING. Within 30 calendar days of the effective date of this Decision, Respondent shall submit to the Board or its designee for prior approval as a practice monitor(s), the name and qualifications of one or more licensed physicians and surgeons whose licenses are valid and in good standing, and who are preferably American Board of Medical Specialties (ABMS) certified. A monitor shall have no prior or current business or personal relationship with Respondent, or other relationship that could reasonably be expected to compromise the ability of the monitor to render fair and unbiased reports to the Board, including but not limited to any form of bartering, shall be in Respondent's field of practice, and must agree to serve as Respondent's monitor. Respondent shall pay all monitoring costs.

The Board or its designee shall provide the approved monitor with copies of the Decision(s) and Accusation(s), and a proposed monitoring plan. Within 15 calendar days of receipt of the Decision(s), Accusation(s), and proposed monitoring plan, the monitor shall submit a signed statement that the monitor has read the Decision(s) and Accusation(s), fully understands the role of a monitor, and agrees or disagrees with the proposed monitoring plan. If the monitor disagrees with the proposed monitoring plan with the signed statement for approval by the Board or its designee.

Within 60 calendar days of the effective date of this Decision, and continuing throughout probation, Respondent's practice shall be monitored by the approved monitor. Respondent shall make all records available for immediate inspection and copying on the premises by the monitor at all times during business hours and shall retain the records for the entire term of probation.

If Respondent fails to obtain approval of a monitor within 60 calendar days of the effective date of this Decision, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a monitor is approved to provide monitoring responsibility.

The monitor(s) shall submit a quarterly written report to the Board or its designee which includes an evaluation of Respondent's performance, indicating whether Respondent's practices are within the standards of practice of medicine, and whether Respondent is practicing medicine safely, billing appropriately or both. It shall be the sole responsibility of Respondent to ensure that the monitor submits the quarterly written reports to the Board or its designee within 10 calendar days after the end of the preceding quarter.

If the monitor resigns or is no longer available, Respondent shall, within 5 calendar days of such resignation or unavailability, submit to the Board or its designee, for prior approval, the name and qualifications of a replacement monitor who will be assuming that responsibility within 15 calendar days. If Respondent fails to obtain approval of a replacement monitor within 60 calendar days of the resignation or unavailability of the monitor, Respondent shall receive a notification from the Board or its designee to cease the practice of medicine within three (3) calendar days after being so notified. Respondent shall cease the practice of medicine until a replacement monitor is approved and assumes monitoring responsibility.

In lieu of a monitor, Respondent may participate in a professional enhancement program approved in advance by the Board or its designee that includes, at minimum, quarterly chart review, semi-annual practice assessment, and semi-annual review of professional growth and education. Respondent shall participate in the professional enhancement program at Respondent's expense during the term of probation.

8. NOTIFICATION. Within seven (7) days of the effective date of this Decision, the Respondent shall provide a true copy of this Decision and Accusation to the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to Respondent, at any other facility where Respondent engages in the practice of medicine, including all physician and locum tenens registries or other similar agencies, and to the Chief Executive Officer at every insurance carrier which extends malpractice insurance coverage to Respondent. Respondent shall submit proof of compliance to the Board or its designee within 15 calendar days.

This condition shall apply to any change(s) in hospitals, other facilities or insurance carrier.

9.	SUPERVISION OF PHYSICIAN ASSISTANTS AND ADVANCED PRACTICE
<u>IURSES</u> .	During probation, Respondent is prohibited from supervising physician assistants and
dvanced r	practice nurses.

- 10. OBEY ALL LAWS. Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine in California and remain in full compliance with any court ordered criminal probation, payments, and other orders.
- 11. <u>QUARTERLY DECLARATIONS</u>. Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Board, stating whether there has been compliance with all the conditions of probation.

Respondent shall submit quarterly declarations not later than 10 calendar days after the end of the preceding quarter.

## 12. GENERAL PROBATION REQUIREMENTS.

## Compliance with Probation Unit

Respondent shall comply with the Board's probation unit.

#### Address Changes

Respondent shall, at all times, keep the Board informed of Respondent's business and residence addresses, email address (if available), and telephone number. Changes of such addresses shall be immediately communicated in writing to the Board or its designee. Under no circumstances shall a post office box serve as an address of record, except as allowed by Business and Professions Code section 2021(b).

#### Place of Practice

Respondent shall not engage in the practice of medicine in Respondent's or patient's place of residence, unless the patient resides in a skilled nursing facility or other similar licensed facility.

### License Renewal

Respondent shall maintain a current and renewed California physician's and surgeon's license.

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#### Travel or Residence Outside California

Respondent shall immediately inform the Board or its designee, in writing, of travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) calendar days.

In the event Respondent should leave the State of California to reside or to practice, Respondent shall notify the Board or its designee in writing 30 calendar days prior to the dates of departure and return.

- 13. <u>INTERVIEW WITH THE BOARD OR ITS DESIGNEE</u>. Respondent shall be available in person upon request for interviews either at Respondent's place of business or at the probation unit office, with or without prior notice throughout the term of probation.
- 14. NON-PRACTICE WHILE ON PROBATION. Respondent shall notify the Board or its designee in writing within 15 calendar days of any periods of non-practice lasting more than 30 calendar days and within 15 calendar days of Respondent's return to practice. Non-practice is defined as any period of time Respondent is not practicing medicine as defined in Business and Professions Code sections 2051 and 2052 for at least 40 hours in a calendar month in direct patient care, clinical activity or teaching, or other activity as approved by the Board. If Respondent resides in California and is considered to be in non-practice, Respondent shall comply with all terms and conditions of probation. All time spent in an intensive training program which has been approved by the Board or its designee shall not be considered non-practice and does not relieve Respondent from complying with all the terms and conditions of probation. Practicing medicine in another state of the United States or Federal jurisdiction while on probation with the medical licensing authority of that state or jurisdiction shall not be considered non-practice. A Board-ordered suspension of practice shall not be considered as a period of non-practice.

In the event Respondent's period of non-practice while on probation exceeds 18 calendar months, Respondent shall successfully complete the Federation of State Medical Boards' Special Purpose Examination, or, at the Board's discretion, a clinical competence assessment program that meets the criteria of Condition 18 of the current version of the Board's "Manual of Model

Disciplinary Orders and Disciplinary Guidelines" prior to resuming the practice of medicine.

Respondent's period of non-practice while on probation shall not exceed two (2) years.

Periods of non-practice will not apply to the reduction of the probationary term.

Periods of non-practice for a Respondent residing outside of California will relieve Respondent of the responsibility to comply with the probationary terms and conditions with the exception of this condition and the following terms and conditions of probation: Obey All Laws; General Probation Requirements; Quarterly Declarations; Abstain from the Use of Alcohol and/or Controlled Substances; and Biological Fluid Testing.

- 15. <u>COMPLETION OF PROBATION</u>. Respondent shall comply with all financial obligations (e.g., restitution, probation costs) not later than 120 calendar days prior to the completion of probation. Upon successful completion of probation, Respondent's certificate shall be fully restored.
- 16. <u>VIOLATION OF PROBATION</u>. Failure to fully comply with any term or condition of probation is a violation of probation. If Respondent violates probation in any respect, the Board, after giving Respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an Accusation, or Petition to Revoke Probation, or an Interim Suspension Order is filed against Respondent during probation, the Board shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.
- 17. LICENSE SURRENDER. Following the effective date of this Decision, if
  Respondent ceases practicing due to retirement or health reasons or is otherwise unable to satisfy
  the terms and conditions of probation, Respondent may request to surrender his or her license.
  The Board reserves the right to evaluate Respondent's request and to exercise its discretion in
  determining whether or not to grant the request, or to take any other action deemed appropriate
  and reasonable under the circumstances. Upon formal acceptance of the surrender, Respondent
  shall within 15 calendar days deliver Respondent's wallet and wall certificate to the Board or its
  designee and Respondent shall no longer practice medicine. Respondent will no longer be subject
  to the terms and conditions of probation. If Respondent re-applies for a medical license, the

18. PROBATION MONITORING COSTS. Respondent shall pay the costs associated with probation monitoring each and every year of probation, as designated by the Board, which may be adjusted on an annual basis. Such costs shall be payable to the Medical Board of California and delivered to the Board or its designee no later than January 31 of each calendar year. /// /// 1// 

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application shall be treated as a petition for reinstatement of a revoked certificate.

#### **ACCEPTANCE**

I have carefully read the above Stipulated Settlement and Disciplinary Order and have fully discussed it with my attorney, Dennis R. Thelen, Esq. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I enter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Medical Board of California.

10-16-19

I have read and fully discussed with Respondent Martha Madrid, M.D. the terms and conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order. I approve its form and content.

DATED:

Dennis R. Thelen, Esa. Attorney for Respondent

## ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Medical Board of California.

DATED: 10-23-2019

Respectfully submitted,

XAVIER BECERRA Attorney General of California STEVE DIEHL Supervising Deputy Attorney General

MICHAEL C. BRUMMEL Deputy Attorney General Attorneys for Complainant

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## Exhibit A

Accusation No. 800-2017-038084

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1	XAVIER BECERRA				
2	Attorney General of California STEVE DIEHL	FILED			
3	Supervising Deputy Attorney General MICHAEL C. BRUMMEL	STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA			
4	Deputy Attorney General  SACRAMENTO LULY 17 2019				
5	California Department of Justice 2550 Mariposa Mall, Room 5090				
6	Fresno, CA 93721 Telephone: (559) 705-2307				
7	Facsimile: (559) 445-5106 E-mail: Michael.Brummel@doj.ca.gov				
8	Attorneys for Complainant				
9	Anomeys for Complainain				
	BEFORE THE				
10	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS				
11	STATE OF CALIFORNIA				
12					
13	T d No con Col A	G N 000 0015 000004			
14	In the Matter of the Accusation Against:	Case No. 800-2017-038084			
15	Martha Madrid, M.D. 2104 18th St. Bakersfield, CA 93301-3707	ACCUSATION			
16					
17	Physician's and Surgeon's Certificate No. G 75760,				
18	Respondent.				
19					
20					
21	PARTIES				
22	1. Kimberly Kirchmeyer (Complainant) brings this Accusation solely in her official				
23	capacity as the Executive Director of the Medical Board of California, Department of Consumer				
24	Affairs (Board).				
25	2. On or about December 21, 1992, the Medical Board issued Physician's and Surgeon's				
26	Certificate No. G 75760 to Martha Madrid, M.D. (Respondent). The Physician's and Surgeon's				
27	Certificate was in full force and effect at all times relevant to the charges brought herein and will				
28	expire on October 31, 2020, unless renewed.				
	1				
	(MARTHA MADRID, M.D.) ACCUSATION NO. 800-2017-038084				

#### JURISDICTION

- 3. This Accusation is brought before the Board, under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, or such other action taken in relation to discipline as the Board deems proper.

#### STATUTORY PROVISIONS

5. Section 2234 of the Code, states:

The board shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- (a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter.
  - (b) Gross negligence.
- (c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- (1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- (2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.
  - (d) Incompetence.
- (e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
- (f) Any action or conduct which would have warranted the denial of a certificate.
- (g) The practice of medicine from this state into another state or country without meeting the legal requirements of that state or country for the practice of

medicine. Section 2314 shall not apply to this subdivision. This subdivision shall become operative upon the implementation of the proposed registration program described in Section 2052.5.

(h) The repeated failure by a certificate holder, in the absence of good cause, to attend and participate in an interview by the board. This subdivision shall only apply to a certificate holder who is the subject of an investigation by the board.

### 6. Section 2242 of the Code states:

- (a) Prescribing, dispensing, or furnishing dangerous drugs as defined in Section 4022 without an appropriate prior examination and a medical indication, constitutes unprofessional conduct.
- (b) No licensee shall be found to have committed unprofessional conduct within the meaning of this section if, at the time the drugs were prescribed, dispensed, or furnished, any of the following applies:
- (1) The licensee was a designated physician and surgeon or podiatrist serving in the absence of the patient's physician and surgeon or podiatrist, as the case may be, and if the drugs were prescribed, dispensed, or furnished only as necessary to maintain the patient until the return of his or her practitioner, but in any case no longer than 72 hours.
- (2) The licensee transmitted the order for the drugs to a registered nurse or to a licensed vocational nurse in an inpatient facility, and if both of the following conditions exist:
- (A) The practitioner had consulted with the registered nurse or licensed vocational nurse who had reviewed the patient's records.
- (B) The practitioner was designated as the practitioner to serve in the absence of the patient's physician and surgeon or podiatrist, as the case may be.
- (3) The licensee was a designated practitioner serving in the absence of the patient's physician and surgeon or podiatrist, as the case may be, and was in possession of or had utilized the patient's records and ordered the renewal of a medically indicated prescription for an amount not exceeding the original prescription in strength or amount or for more than one refill.
- (4) The licensee was acting in accordance with Section 120582 of the Health and Safety Code.

#### Section 2262 of the Code states:

Altering or modifying the medical record of any person, with fraudulent intent, or creating any false medical record, with fraudulent intent, constitutes unprofessional conduct.

In addition to any other disciplinary action, the Division of Medical Quality or the California Board of Podiatric Medicine may impose a civil penalty of five hundred dollars (\$500) for a violation of this section.

8. Section 2266 of the Code states: The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct.

#### **DEFINITIONS**

- 9. Ambien® (zolpidem tartrate), a centrally acting hypnotic-sedative, is a Schedule IV controlled substance pursuant to Health and Safety Code section 11057, subdivision (d), and a dangerous drug pursuant to Business and Professions Code section 4022. When properly prescribed as indicated, it is used for the short-term treatment of insomnia characterized by difficulties with sleep initiation.
- 10. Fentanyl is an opioid pain medication used during surgery. Fentanyl has a high potential for abuse. Fentanyl is a Schedule II controlled substance and narcotic as defined by section 11055, subdivision (b)(1) of the Health and Safety Code, and a Schedule II controlled substance as defined by Section 1308.12 (b)(1) of Title 21 of the Code of Federal Regulations and a dangerous drug as defined in Business and Professions Code section 4022.

#### FIRST CAUSE FOR DISCIPLINE

## (Prescribing Without An Appropriate Prior Examination or Medical Indication)

- 11. Respondent has subjected her Physician's and Surgeon's Certificate No. G 75760 to disciplinary action under section 2227, as defined by section 2242, subdivision (a), of the Code, in that she prescribed, dispensed, or furnished dangerous drugs as defined in section 4022, without an appropriate prior examination and a medical indication. The circumstances are as follows:
- 12. At all times relevant to this Accusation, Respondent worked as an anesthesiologist at a surgery center in Bakersfield.
- 13. On or about November 11, 2015, Respondent prescribed 30 pills of Ambien CR to her husband, with three refills. Respondent did not document or maintain any medical records related to the treatment of her husband.
- 14. On or about sometime in early September 2017, Respondent diverted a single vial of Fentanyl from the surgery center. Respondent took the Fentanyl home, and administered it to her

husband. Respondent's husband did not have a prescription for Fentanyl. Respondent did not create or maintain any medical records as a provider for her husband.

- 15. On a second occasion in early September 2017, Respondent diverted a single vial of Fentanyl from the surgery center. Respondent took the Fentanyl home, and administered it to her husband. Respondent's husband did not have a prescription for Fentanyl. Respondent did not create or maintain any medical records as a provider for her husband.
- 16. On or about September 14, 2017, staff at the surgery center identified a discrepancy in the remaining count of Fentanyl vials at the end of the day. The count of Fentanyl vials remaining was short by a single vial. An internal investigation commenced, which included a phone call to Respondent. Respondent denied having any information about the missing vial of Fentanyl. Later the same day, Respondent called the member of the staff back and stated that she had located the missing vial of Fentanyl. Respondent stated that it must have fallen out of her scrubs when she was changing at the end of the day. Respondent promised to return the vial the next day. The next day, Respondent reported to the surgical center in the afternoon and returned the single vial of Fentanyl.
- 17. Due to concerns over the possibility that Fentanyl was being diverted, the surgical center continued an internal investigation. The surgical center staff increased their level of monitoring of the usage of Fentanyl, and emptied all sharps, pharmaceutical waste and trash bins so that they could accurately confirm how many vials of Fentanyl were used and/or discarded during the day.
- 18. On or about September 20, 2017, Respondent was the treating anesthesiologist for at least seven patients at the surgery center. Respondent was issued ten 2 ml vials of Fentanyl at the beginning of her shift, which was intended to be administered to the seven surgical patients throughout the day. Respondent maintained an Anesthesia Medication Log for the Fentanyl throughout the day. At the conclusion of the day, Respondent completed and signed the Anesthesia Medication Record falsely stating that she had administered all ten vials, or 20 ml, of Fentanyl to the seven patients. Contrary to the false medical record, Respondent had diverted six 2 ml vials of Fentanyl by concealing them in a small compartment in her bag. At the conclusion

of the day, the surgical staff conducted a count of all Fentanyl vials used and/or discarded, and learned that 6 vials of 2 ml Fentanyl were missing.

- 19. Respondent hid the vials of fentanyl in her bag, and took them to her home with the intent to administer them to her husband by IV. Prior to administering the Fentanyl to her husband, Respondent changed her mind, and decided to return the Fentanyl to the surgical center the next day.
- 20. On or about September 21, 2017, Respondent reported to work with the intent of returning the six vials of Fentanyl without notifying anyone at the surgical center. Surgical center staff requested Respondent to report to the dictation room with her bag. They explained their concerns about the possibility of Fentanyl being diverted from the surgical center, and asked Respondent to empty her bag, but there were no vials. Then, with Respondent's consent, they searched the bag and located 6 unopened vials of 2 ml Fentanyl in the far back pocket of the bag. Respondent stated that she had taken the Fentanyl to administer to her husband who was in severe pain. Respondent expressed remorse, and left the facility without incident.
- 21. On or about March 18, 2019, Respondent participated in an interview with investigators from the California Department of Consumer Affairs, Division of Investigation, Health Quality Investigation Unit. Respondent admitted that she had diverted a single vial of 2 ml Fentanyl twice in early September 2017. Respondent explained that each time, she took the vial to her home, and administered it to her husband who was experiencing severe pain. Respondent admitted that on September 20, 2017, she falsified the medical records of seven patients to aid her in diverting six vials of 2 ml Fentanyl. Respondent stated that she took the vials home, but changed her mind and decided to return them the next day. Prior to secretly returning the Fentanyl vials, Respondent was searched by surgical center staff and the 6 vials of 2 ml Fentanyl were located in her bag. Respondent admitted that she never maintained any medical records for her husband, despite prescribing and administering controlled substances to him. Respondent denies ever diverting controlled substances for her own use, and tested negative for the presence of any controlled substances.

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#### SECOND CAUSE FOR DISCIPLINE

#### (False Medical Records)

22. Respondent has subjected her Physician's and Surgeon's Certificate No. G 75760 to disciplinary action under section 2227, as defined by section 2262, of the Code, in that she generated false medical records related to administration of Fentanyl to seven patients, as more particularly alleged in paragraphs 13 through 21, which are hereby incorporated by reference and realleged as if fully set forth herein.

## THIRD CAUSE FOR DISCIPLINE

## (Gross Negligence)

23. Respondent has subjected her Physician's and Surgeon's Certificate No. G 75760 to disciplinary action under section 2227, as defined by section 2234, subdivision (b), of the Code, in that she committed act(s) and/or omission(s) amounting to gross negligence, as more particularly alleged in paragraphs 13 through 21, which are hereby incorporated by reference and realleged as if fully set forth herein. Additional circumstances are as follows:

### Standard of Care

- 24. The name and amount of medications provided to patients during surgical procedures should be documented by the anesthesiologist. The documentation in the patient's anesthesia record, is a vital record used by future providers in determining subsequent anesthetics. Individual patient reactions to different medications and amount of medications can be critical in the provision of future medical care.
- 25. The standard of care for physicians and anesthesiologists is to act safely and responsibly when handling controlled substances. The physician should ensure the safety of the controlled substance while in their possession, maintain accurate records of administration, including the name of the patient, the amount administered, and specifically identifying any amount of medication that is wasted or returned.

### Departures

26. Respondent falsified the medical records of multiple patients. Each false medical record constitutes an extreme departure from the standard of care.

(MARTHA MADRID, M.D.) ACCUSATION NO. 800-2017-038084

### **PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- Revoking or suspending Physician's and Surgeon's Certificate Number G 75760, issued to Martha Madrid, M.D.;
- 2. Revoking, suspending or denying approval of Martha Madrid, M.D.'s authority to supervise physician assistants and advanced practice nurses;
- 3. Ordering Martha Madrid, M.D., if placed on probation, to pay the Board the costs of probation monitoring; and
  - 4. Taking such other and further action as deemed necessary and proper.

DATED: July 17, 2019

**Executive Director** 

Medical Board of California

Department of Consumer Affairs

State of California Complainant